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UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA

<p>DREAM BIG MEDIA, INC., GETIFY SOLUTIONS, INC., and SPRINTER SUPPLIER LLC, Individually and on Behalf of all Others Similarly Situated,</p> <p style="text-align: right;">Plaintiffs,</p> <p style="text-align: center;">vs.</p> <p>ALPHABET INC. and GOOGLE LLC,</p> <p style="text-align: right;">Defendants.</p>	<p>Case No. 3:22-cv-02314-RS</p> <p><u>CLASS ACTION</u></p> <p>SECOND AMENDED COMPLAINT FOR VIOLATIONS OF THE U.S. SHERMAN ANTITRUST ACT, U.S. CLAYTON ANTITRUST ACT, AND CALIFORNIA STATE LAW</p> <p><u>DEMAND FOR JURY TRIAL</u></p>
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1 Plaintiffs Dream Big Media, Inc., Getify Solutions, Inc., and Sprinter Supplier LLC,  
2 individually and on behalf of all others similarly situated (“Class,” which is further defined below),  
3 by and through Plaintiffs’ undersigned counsel, upon personal knowledge as to facts known to  
4 Plaintiffs and upon information and belief as to all other facts following investigation of counsel,  
5 for Plaintiffs’ Second Amended Class Action Complaint for Violations of the U.S. Sherman  
6 Antitrust Act (“Sherman Act”), U.S. Clayton Antitrust Act (“Clayton Act”), and California Unfair  
7 Competition Law, against Defendants Alphabet Inc. (“Alphabet”) and Google LLC (together with  
8 Alphabet, “Google” or “Defendants”), allege the following.

9 **I. NATURE OF THE ACTION**

10 1. Alphabet and Google have improperly restricted Plaintiffs and the Class from  
11 purchasing competing digital-mapping products, specifically application (“app”) programming  
12 interfaces (“APIs”), a way for two or more computer programs to communicate and exchange  
13 data, forcing Plaintiffs and the Class to purchase or expend monetary credits for only Google’s  
14 products, which Defendants provide through the Google Maps brand.

15 2. The Class, consisting of purchasers of these products—including businesses,  
16 developers, and individuals who purchase digital-mapping products—are hurt by these  
17 restrictions, implemented, in part, through Google Maps’ terms of service (“Terms of Service”  
18 or “TOS”), because Defendants force Class members to pay inflated prices for digital-mapping  
19 products (among other anticompetitive harm) or are not able to take advantage of competitors’  
20 digital-mapping products.

21 3. Defendants’ restrictions constitute antitrust misconduct, specifically negative  
22 tying (forbidding access to competitors’ places APIs or routes APIs, once they purchase  
23 Google’s Maps APIs), exclusive dealing (forcing Plaintiffs and the Class to purchase only  
24 Google’s Maps APIs, Places APIs, and Routes APIs), self-preferencing (by excluding direct  
25 competitors of Google Maps in the relevant antitrust products markets and degrading the digital-  
26 mapping products that Google sells to Plaintiffs and the Class), and, in totality, monopolization  
27 (or, in the alternative or at the least, attempted monopolization).

4. These restrictions affect digital mapping products in three distinct relevant antitrust products markets, the geographical component of all three of which is the United States of America, including, without limitation, all of the states, the District of Columbia, and the territories.

5. These are the markets for:

- (i) APIs that retrieve and display a digital map (the “Digital Maps API Market,” the products in this market are “maps APIs”);
- (ii) APIs that retrieve and display information on a digital map about establishments, locations, and other points-of-interest (the “Digital Places API Market,” the products in this market are “places APIs”); and
- (iii) APIs that retrieve and display navigational information, such as directions, navigation, and travel time, on a digital map (the “Digital Routes API Market,” the products in this market are “routes APIs”).

6. Google recognizes these separate markets and groups its API products into categories that it even calls Maps APIs, Places APIs, and Routes APIs—the capitalized terms used herein refer to Google Maps’ APIs, while the uncapitalized terms herein refer to competitors’ APIs.

7. Each of these product categories include related products with sub-features that support the same, overarching purpose of each product category; for instance, Google’s Maps APIs include, without limitation, the Maps Static API (which displays a static image of a map on a webpage), the Maps JavaScript API (which displays an interactive map on a webpage), and the Maps SDK for iOS (which displays an interactive map on an application on a device made by Apple which runs Apple’s iOS operating system).

8. Pursuant to the Court’s Order in this Action on November 30, 2023 (ECF No. 67, at 5-8), Plaintiffs will focus the negative tying claim on Google Maps using its Maps APIs as the tying product, and its Places APIs and Routes APIs as the negatively tied products.

9. For most Plaintiffs and the Class, the initial digital-mapping API to form the base

1 of a digital map are maps APIs. Google's Maps APIs thus are alleged to be the tying product.  
 2 The overwhelmingly dominant provider in the Digital Maps API Market is Google Maps, with  
 3 above 90% market share. Plaintiffs and the Class cannot feasibly avoid Google's Maps APIs in  
 4 totality because of Google Maps' alleged monopoly share of above 90%, the barriers to entry  
 5 (that Google, in part, helped erect) that keep existing competitors and potential new ones at bay,  
 6 and the sheer data advantage that Google has, especially in connection with its Maps APIs,  
 7 considering, for example, the cross-app data sharing within the panoply of Google's other apps  
 8 and tools, and with Google Maps being a default app on Android mobile phones, which gives  
 9 Google Maps an additional advantage over competitors.

10 10. Google uses its monopoly power (or, in the alternative and at the least, sufficient  
 11 market or economic power) in the Digital Maps API Market to impose the TOS, coercion, and  
 12 other alleged anticompetitive activity to prevent Plaintiffs and Class members from purchasing  
 13 or using competitors' places APIs or routes APIs, if they purchase Google's Maps APIs.

14 11. Google Maps' Terms of Service, its coercive enforcement, and its monopoly  
 15 power (or in the alternative and at the least, sufficient market or economic power) effectuates a  
 16 system where once Plaintiffs and Class members purchase or expend monetary credits on Maps  
 17 APIs, they cannot purchase, expend monetary credits, or otherwise use or link places APIs nor  
 18 routes APIs from competitors. If Plaintiffs and Class members prefer to use or link places APIs  
 19 or routes APIs from competitors, they cannot, and they are then forced to purchase or expend  
 20 monetary credits on unwanted Places APIs or Routes APIs from Google Maps.

21 12. Defendants' language in the Google Maps Terms of Service, monopoly power,  
 22 and anticompetitive misconduct is so great in the Digital Maps API Market that Google's Maps  
 23 APIs are the tying product, with one or both of Google's Places APIs or Routes APIs being the  
 24 negatively tied products.

25 13. Plaintiffs and Class members purchase and expend monetary credits for maps  
 26 APIs, places APIs, and routes APIs to be used and linked together to create one digital map on  
 27 one digital screen, whether it be an app or website. There is sufficient demand from Plaintiffs  
 28

1 and Class members to purchase or expend monetary credits for Google’s Maps APIs and for  
2 places APIs and routes APIs from other competitors—not just Google Maps—to use and link  
3 together on one digital screen on one app or website.

4 14. Google Maps and competitors recognize this by offering maps APIs, places APIs,  
5 or routes APIs individually. It makes neither economic nor practical sense—in terms of money,  
6 time, effort, and digital real estate—for Plaintiffs and Class members to use or link one digital  
7 map containing only Google’s Maps APIs on one digital screen, whether an app or website, and  
8 then also use an entirely separate and unlinked digital map containing places APIs or routes  
9 APIs only from a separate competitor on a separate and unlinked digital screen, whether on an  
10 app or website.

11 15. Indeed, customers or potential customers of Plaintiffs and Class members would  
12 not appreciate routing to such entirely separate and unlinked displays of digital maps on separate  
13 and unlinked apps or websites: should they be routed to an entirely separate and unlinked digital  
14 map to view maps APIs, places APIs, or routes APIs, they will lose attention, lose interest,  
15 potentially abandon the process, and ultimately not continue with patronage of Plaintiffs and  
16 Class members’ businesses.

17 16. But Defendants and Google Maps’ anticompetitive schemes alleged herein make  
18 it forbidden from a contractual perspective, and infeasible from an economic perspective, for  
19 Plaintiffs and Class members to purchase or expend monetary credits for Google’s Maps APIs  
20 and then also purchase or expend monetary credits for places APIs or routes APIs from any  
21 competitor, despite preferences to use competitors’ places APIs or routes APIs.

22 17. There are competitors to Google Maps that offer places APIs and routes APIs of  
23 comparable, if not better, quality and which are materially cheaper, if not free. Google Maps is  
24 notoriously known to be the most expensive provider. But Defendants’ anticompetitive actions  
25 have cut off the air supply of existing competitors, whose market shares combined are alleged  
26 to be weak and miniscule, compared to Google Maps’ monopolistic market share of over 90%  
27 in the Digital Maps API Market.  
28

1           18. Defendants have been using, revising, and enforcing Google Maps’ Terms of  
2 Service to prohibit Plaintiffs and Class members from using any of Google’s Maps APIs with  
3 competitors’ places APIs or routes APIs—indeed, Google Maps’ TOS prohibit Plaintiffs and  
4 Class members from using any of Google’s Maps APIs, Places APIs, or Routes APIs with any  
5 of competitors’ maps APIs, places APIs, or routes APIs.

6           19. According to the U.S. House of Representatives Subcommittee on Antitrust,  
7 Commercial and Administrative Law of the Committee on the Judiciary (the “House Antitrust  
8 Subcommittee”) in a report described in detail below, “***version[s] of [the terms of service]***  
9 ***provision prohibit*** developers from using ***any*** component of the Google Maps Core Service with  
10 mapping services provided by non-Google firms. The April 2020 change to the terms of service  
11 ***is even more restrictive: it prohibits developers from even displaying any component of Google***  
12 ***Maps ‘near’ any other map.***”<sup>2</sup>

13           20. Among other harms, Google’s alleged unlawful anticompetitive actions mean that  
14 competitors cannot compete based on individual features, even those crucial to the individual  
15 markets. For instance, a purchaser may prefer the directions provided by TomTom’s routes  
16 APIs. But if that Class member wishes to access Google’s Maps APIs, they are locked into using  
17 and paying for Google’s Maps API and Google’s Routes API products as well—and *only*  
18 Google’s APIs, neither places APIs nor routes APIs from any competitor.

19           21. Similarly, a restaurant that purchases Google’s Maps API but wants to display  
20 reviews from a competitor’s places APIs cannot purchase and use the competitor’s places APIs.  
21 The Class member who wants to use reviews on its digital map are locked into Google’s Places  
22 APIs as well, and *only* Google’s APIs.

23           22. As another example of the anticompetitive results of Google’s misuse of its  
24 monopoly power, Google even prevents users from displaying their ***own*** data on a digital map  
25 created with Google’s Maps APIs. For instance, a developer who had its own review data  
26

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27  
28 <sup>2</sup> All emphasis is added herein, unless stated otherwise.



1 (constituting a places API) that it wished to use and link on a digital map using Google’s Maps  
2 APIs is prohibited from doing so. Instead, the developer seeking that functionality would be  
3 required to *either* use a Google’s Places APIs instead of their own, *or* the developer must forego  
4 using a places API entirely, blocking the business from having access to the preferable and most  
5 detailed business information.

6 23. While added coercion is not necessary to establish this kind of negative tying  
7 claim, because the negative tying term is in writing in the TOS and Google has monopoly power  
8 (and certainly sufficient economic or market power) in the tying product (Google’s Maps APIs),  
9 coercion is alleged here. The House Antitrust Subcommittee on October 6, 2020, issued a  
10 Majority Staff Report and Recommendations which it entitled “Investigation of Competition in  
11 Digital Markets” (the “House Antitrust Report”). It was based on thousands of hours of  
12 interviews, more than a million pages of documents, and submissions from 60 antitrust experts.  
13 This report, discussed in much more detail below, shows how coercive Defendants have been  
14 in their antitrust misconduct.

15 24. According to the House Antitrust Report, discussed below, “developers choose to  
16 mix and match, using map data from one firm but places data from another.” However,  
17 according to the House Antitrust Report, “Google . . . prohibits developers from using any part  
18 of its mapping tools alongside any non-Google mapping features.” Several developers using  
19 Google Maps have told the House Antitrust Subcommittee that Google imposed anticompetitive  
20 restrictions as it gained a more-dominant market position.

21 25. Indeed, Google has ratcheted up its prohibitions against app developers. The  
22 House Antitrust Reported noted that while the restriction was in the Google Maps terms of  
23 service for several years, in April 2020, Google amended the terms of service language to make  
24 the restrictions even more exclusionary, while adding pretextual language to attempt to try  
25 justifying the anticompetitive restrictions in an unpersuasive manner.

26 26. The House Antitrust Report documented how Google’s “aggressive” enforcement  
27 of its negative tying provisions had led “several major companies” to switch “entirely” to  
28

1 Google’s so-called ecosystem, despite preferring to purchase digital-mapping APIs from  
2 competitors. In addition to the Terms of Service effectuating a negative tie, the House Antitrust  
3 Report noted several instances of coercion, noting that these terms result in exclusive dealing:  
4 “In practice, Google’s contractual provision has led several major companies to switch entirely  
5 to Google’s ecosystem, even in cases where they preferred mapping services from a non-Google  
6 provider, such as Mapbox.”

7 27. Each of Plaintiffs Dream, Getify, and Sprinter experienced damages, including,  
8 without limitation, from negative tying, exclusive dealing, self-preferencing, and  
9 monopolization (or in the alternative and at the least, attempted monopolization), as did the  
10 several cited developers in the House Antitrust Report, and as described further by the antitrust  
11 investigations of the U.S. Department of Justice, Antitrust Division (DOJ-Antitrust), and  
12 German Federal Cartel Office (Bundeskartellamt, “GFCO”).

13 28. The anticompetitive ramifications of the exclusive dealing are exemplified by  
14 even behemoth companies being beholden to Google Maps, such as Lyft, Uber, and Ford. That  
15 Plaintiffs, the Class, and such massive companies face the negative tying and exclusive dealing  
16 to wall them into Google Maps’ ecosystem, and Google Maps’ market share of over 90% in the  
17 business-to-business segment of Google Maps providing Maps APIs to Plaintiffs and the Class,  
18 demonstrates that the exclusive dealing has substantially foreclosed competition and continues  
19 to do so.

20 29. As found in the Antitrust House Report, Defendants even make the products  
21 provided to Plaintiffs and Class Members lower quality than that which Google provides to the  
22 market directly. Google Maps uses self-preferencing for map caching to benefit its own  
23 businesses and operations, and to the detriment of digital-mapping providers that compete  
24 directly with Google Maps in the Digital Maps API Market, Digital Places API Market, and  
25 Digital Routes API Market, who use Google’s Maps APIs, Places APIs, or Routes APIs as inputs  
26 in their own products that compete with Google Maps. And Defendants use self-preferencing  
27 for map caching to jack-up costs for Plaintiffs and Class members and degrade the quality of  
28

1 Plaintiffs and Class members’ experience with Maps APIs, Places APIs, or Routes APIs.

2 30. The House Antitrust Report also documented how Google’s monopoly provided  
3 it with a “trove of data” that, combined with Google’s negative tying policies, served to make  
4 its position in digital mapping API products unassailable. In fact, there have been no meaningful  
5 new competitors in the Digital Maps APIs, Digital Routes APIs, or Digital Places APIs Markets  
6 since at least 2013—a serious anticompetitive result of Defendants’ antitrust misconduct. As  
7 one firm put it to the House subcommittee, succinctly summarizing the antitrust misconduct:  
8 “It’s a bigger player putting a gun to our head saying ‘switch [to Google’s products] or else.’”

9 31. Under *per se* liability, as alleged here, whether the purported procompetitive  
10 effects of this misconduct outweigh any anticompetitive effects is irrelevant. Moreover,  
11 Defendants’ potential defenses of a supposedly procompetitive explanation of its misconduct of  
12 avoiding “quality issues and/or brand confusion” are not justified—there is no brand confusion  
13 (developers are sophisticated and can easily display the sources of maps APIs, places APIs, and  
14 routes APIs on their apps or websites). And quality is more inferior than it would have been  
15 without this misconduct: even with an ever-increasing stranglehold over the Digital Maps API  
16 Market, Digital Routes API Market, and Digital Places API Market, Google Maps with its strict  
17 control has recklessly or intentionally done a poor job of maintaining quality and accurate  
18 business-mapping features.

19 32. Google Maps has monopoly power (or in the alternative and at the least, sufficient  
20 market or economic power) in the Digital Maps API Market.

21 33. And Plaintiffs throughout this complaint allege facts concerning direct evidence  
22 of monopoly power.

23 34. Due to this antitrust misconduct, for years, Defendants have been able to (i)  
24 impose supracompetitive prices, (ii) impose byzantine terms effectuating negative tying,  
25 exclusive dealing, and self-preferencing caching, (iii) offer digital-mapping that is incomplete,  
26 riddled with errors, and crashes, and (iv) allegedly commit serious data-privacy violations in  
27 connection with location data, including, without limitation, data collected through Google  
28

1 Maps.

2 35. And Defendants have done all of this while Google Maps has been able to  
3 strengthen its financial strength and growth throughout the Class Period. But for the  
4 anticompetitive practices alleged herein—negative tying, exclusive dealing, self-preferencing,  
5 and monopolization—there would have been more meaningful competition from existing  
6 competitors in the Digital Maps API Market, Digital Places API Market, and Digital Routes API  
7 Market. Such increased competition would have reined in Defendants’ supracompetitive prices,  
8 byzantine, coercive, and anticompetitive terms, lower quality, and data-privacy violations.

9 36. Evidence of this monopoly comes not only from the findings in the House  
10 Antitrust Report; analysis of industry participants and analysts’ websites and Plaintiffs Dream,  
11 Getify, and Sprinter’s experiences as direct purchasers are consistent with such allegations.

12 37. The House Antitrust Report found that in the “business-to-business” segment,  
13 which Plaintiffs allege and define as that concerning Google Maps and its competitors supplying  
14 APIs to Plaintiffs and Class members, Google Maps has over 90% market share in the Digital  
15 Maps API Market: ***“Google Maps API captures over 90% of the business-to-business***  
16 ***market[.]”*** And read in totality and in context, in the indirectly relevant “turn-by-turn  
17 navigation” segment referring to the independent tools of personal, consumer navigation,  
18 Defendants have a market share above 80%, supporting Plaintiffs’ directly relevant allegations  
19 of Google Maps’ monopoly market share of over 90% in the Digital Maps API Market.

20 38. The combined market share of competitors in the Digital Maps API Market is  
21 dwindling and anemic compared to Google Maps’ above-90% market share. None of these  
22 competitors have made a dent in Google Maps’ above-90% market share in the Digital Maps  
23 API Market, even despite Google’s alleged direct demonstrations of market power alleged for  
24 years.

25 39. Google’s monopoly power is durable due to extremely high barriers to entry  
26 erected, in part, by Defendants. The barriers to entering the relevant antitrust products markets  
27 are so high because of high fixed costs, network effects, lock in, switching costs, access to data,  
28

1 market tipping, and Defendants' anticompetitive activity, all of which shackles Plaintiffs and  
2 Class members, exclude competitors, and threaten innovation.

3 40. It is not the control, use, or design of the Maps APIs already purchased or  
4 monetary-credit expended from Google Maps that is the true goal of the negative tying in  
5 Google's Terms of Service; instead, Defendants' goal is forcing Plaintiffs and Class members  
6 to purchase or expend monetary credits for Google's Places APIs or Routes APIs, which  
7 Plaintiffs and Class members otherwise would purchase from competitors, or forcing Plaintiffs  
8 and Class members to *not* purchase those additional places APIs or routes APIs from  
9 competitors at all.

10 41. This antitrust misconduct causes enormous damage to Plaintiffs and Class  
11 members. The House Antitrust Report documented how Google in some cases has increased  
12 prices by as much as 1,400% in recent years, making plain that Plaintiffs and Class members  
13 are paying massively for Google's misuse of market power and antitrust misconduct.

14 42. Each of Plaintiffs Dream, Getify, and Sprinter were damaged by the alleged  
15 anticompetitive actions, including, without limitation, through unwanted purchases and  
16 monetary credit expenditure.

17 43. Based on the House Antitrust Report, Google's own admissions, the Google Maps  
18 Terms of Service, testimony from industry participants, monopoly power, coercion,  
19 practicalities and economics of the relevant antitrust products markets, the DOJ-Antitrust and  
20 GFCO investigations directly related to the allegations herein, and, of course, Plaintiffs' own  
21 experiences, Plaintiffs allege that Google engaged in negative tying and exclusive dealing in  
22 violation of Sections 1 and 3 of the Sherman Act (15 U.S.C. §§1, 3) and Section 3 of the Clayton  
23 Act (15 U.S.C. §14). Google's misconduct in totality with self-preferencing is unlawful  
24 monopolization maintenance (or in the alternative and at the least, attempted monopolization)  
25 in violation of Section 2 of the Sherman Act (15 U.S.C. §2). On behalf of themselves and the  
26 Class, Plaintiffs seek damages and equitable, injunctive, and declarative relief under Sections 4  
27 and 16 of the Clayton Act (15 U.S.C. §§ 15, 26). All such conduct violates the California Unfair  
28

Competition Law (Cal. Bus. & Prof. Code §§ 17200, *et seq.*).

## **II. PARTIES**

### **A. Plaintiffs**

44. Plaintiff Dream Big Media, Inc. (“Dream”) is a California corporation with a principal place of business in California.

45. Plaintiff Getify Solutions, Inc. (“Getify”) is a Texas corporation with a principal place of business in Texas. Getify developed a website and application called “RestaurNote” that allows users to track their dining histories.

46. Plaintiff Sprinter Supplier LLC (“Sprinter”) is a Pennsylvania limited liability company with a principal place of business in Pennsylvania. Sprinter is an e-commerce automotive parts company that makes use of digital mapping products, in order to help local customers find its business.

### **B. Defendants**

47. Defendant Alphabet Inc. is a Delaware corporation with its principal place of business at 1600 Amphitheatre Parkway, Mountain View, California 94043. Alphabet wholly owns and controls Google LLC, and Alphabet is the alter ego of Google LLC and Waze. Google LLC and Waze direct all profit to and report revenue through Alphabet.

48. Defendant Google LLC is a Delaware limited liability company with its principal place of business at 1600 Amphitheatre Parkway, Mountain View, California 94043. Google is a wholly owned and controlled subsidiary of XXVI Holding Inc., which is a subsidiary of Alphabet. Since 2005, Google has wholly owned and controlled Google Maps, the division and brand through which Defendants provide Google’s Maps APIs, Places APIs, and Routes APIs. Since 2013, Google has wholly owned and controlled Waze. Google is the alter ego and agent of Alphabet and Waze, and the companies regularly combine and comingle their operations.

49. All Defendants are engaged in substantial interstate commerce. Each Defendant deals with and earns revenues and profits from websites and application developers and other users throughout the United States.

### **III. JURISDICTION AND VENUE**

50. This class action arises under Sections 1, 2, and 3 of the Sherman Act, 15 U.S.C. §§ 1, 2, and 3, and under the Clayton Act, 15 U.S.C. §§ 12, 15-16, and 26.

51. This Court has subject matter jurisdiction over the Sherman Act claims pursuant to 28 U.S.C. §§ 1331, 1332(d), and 1337, and Clayton Act Sections 4 and 16, 15 U.S.C. §§ 15, 26. And this Court has supplemental jurisdiction over Plaintiffs' state law claims pursuant to 28 U.S.C. § 1367(a).

52. This Court has personal jurisdiction over Defendants, which maintain their headquarters and places of business in California.

53. Venue is proper in this District pursuant to Clayton Act Sections 4, 12, and 16, 15 U.S.C. §§ 15, 22, and 26, and 28 U.S.C. § 1391(b), (c), and (d). All Defendants reside, transact business, are found, and have agents in this District.

54. Pursuant to the Google Maps Terms of Service, venue and personal jurisdiction is consented to in this District.

55. Defendants' acts were within the flow of, were intended to have, and did in fact have a substantial effect on the interstate commerce of the United States.

56. Defendants used the instrumentalities of interstate commerce to effectuate the alleged unlawful schemes, including, without limitation, interstate railroads, highways, waterways, airways, cable, wires, wireless spectrum, and the U.S. mail.

### **IV. STATEMENT OF FACTS**

#### **A. Introduction**

57. Digital mapping provides virtual maps of the physical world and other data to users, whether they are direct users, such as Plaintiffs and Class members, or indirect users, such as individuals who view Plaintiffs and Class members' apps or websites.

58. With the proliferation of online commerce and smart devices, digital mapping has become a critical and ubiquitous product for businesses and users alike. Financial analysts have described digital mapping as a product that businesses and users cannot do without.

59. An API is a way for Plaintiffs and Class members to have their apps, websites, or other types of operations (such as back-office operations) call, interface, or otherwise receive data from a supplying business, such as from digital-mapping data housed in Google’s data library or the library of one of its competitors. APIs are a set of definitions, intermediaries, mechanisms, and protocols for building and integrating data and software between two apps.

60. APIs are an accessible way to extract and share data within and across organizations. APIs are treated more like products than code.

**B. Relevant Antitrust Product Markets**

61. In terms of a direct user’s app or website, digital-mapping APIs generally (and maps APIs specifically) enable them to create a digital map and use, link, and display it on their own app or website. Digital-mapping APIs are also integral parts of logistics software or back-office digital programming for companies that depend on location planning—for example, route planning in a transportation-management system that needs to plan complex routes, locate assets precisely and frequently, manage and operate thousands of assets at scale, understand real-time road conditions, and gaming. And places APIs then provide a host of data about particular locations, such as opening hours, reviews, whether a location provides Wi-Fi, and much more.

62. APIs provide an accessible way to extract and share data within and across organizations. While, like apps, APIs are comprised of code, APIs constitute distinct products.

63. Indeed, Defendants (through counsel) have conceded—consistently with how Google Maps offers digital-mapping APIs—that Google Maps’ digital-mapping APIs are separately available and may be purchased individually.<sup>3</sup>

64. The relevant separate antitrust products markets are the Digital Maps API Market, Digital Routes API Market, and Digital Places API Market. They are not one product nor one market: they are distinct products markets.

65. Google itself recognizes these distinct markets on its website and webpages (and

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<sup>3</sup> See, e.g., *Dream Big Media, Inc., et al., v. Alphabet, Inc., et al.*, No. 3:22-cv-02314 (JSW) (N.D. Cal.), Defs.’ Mot. to Dismiss, at 6, July 12, 2022, ECF No. 29 (“Defs.’ MTD Comp.”).



1 did so during the Class Period, as defined below), listing APIs—designated as “Products”—  
2 offered as part of the “Google Maps Platform,” broken into distinct categories of Google’s Maps  
3 APIs, Google’s Places APIs, and Google’s Routes APIs, and has distinguished them in terms of  
4 pricing and uses.

5 *The Digital Maps API Market Is a Relevant Antitrust Product Market*

6 66. The geographic component of the Digital Maps API Market is throughout the  
7 United States, including the states, the District of Columbia, and the territories.

8 67. Maps APIs have distinct prices, pricing sensitivities, uses, and qualities, and  
9 products without these characteristics are not reasonably interchangeable for maps APIs. There  
10 are no reasonable substitutes.

11 68. Maps APIs are used by Plaintiffs and Class members to create, use, and link a  
12 digital map on their apps or websites. Maps APIs retrieve data concerning maps, images, and  
13 terrain data.

14 69. Distinct qualities of maps APIs include the following: a static (non-interactive)  
15 street view panorama or thumbnail; an interactive map or street view panorama; dynamic,  
16 interactive, and customized maps, locations, and geospatial experiences; features that respond  
17 to user interactions and gestures, such as clicks and drags; and roadmap, satellite, hybrid, or  
18 terrain images that can be customized with content and imagery and modified using layers and  
19 styles, controls and events, and other data. These examples of particular characteristics and uses  
20 demonstrate the distinct core functionality of maps APIs, for which there are no products that  
21 are reasonably interchangeable for the same purposes.

22 70. Although competitors and Google Maps may use different names for the specific  
23 APIs that are part of the Digital Maps API Market, and those APIs may have sub-features, they  
24 are all used for the same, overarching purpose of displaying digital maps, images, and terrain  
25 data on apps or websites, and Plaintiffs thus allege them as the Digital Maps API Market.

26 71. As examples and for context, Google’s types of Maps APIs offered during the  
27 Class Period are listed below.  
28

1           72.     The Maps Static API enables Plaintiffs and Class members to embed maps images  
2 on an app or website.

3           73.     The Street View Static API enables Plaintiffs and Class members to embed a static  
4 (non-interactive) Street View panorama or thumbnail on a website.

5           74.     The Maps Embed API enables Plaintiffs and Class members to place an  
6 interactive map or street view panorama on an app or website.

7           75.     The Maps SDK for Android enables Plaintiffs and Class members to build  
8 dynamic, interactive, and customized maps, locations, and geospatial experiences for an  
9 Android app, using maps data, maps displays, and maps gesture responses. Using this product,  
10 Plaintiffs and Class members can also provide additional information for map locations and  
11 support user interaction by adding markers, polygons, and overlays to a digital map.

12           76.     The Maps SDK for iOS enables Plaintiffs and Class members to add maps data to  
13 their apps. The SDK automatically handles access to servers, map displays, and responds to user  
14 gestures, such as clicks and drags. A user can add markers, polylines, ground overlays, and  
15 information windows to a digital map. These objects provide additional information for map  
16 locations and allow user interaction with a map.

17           77.     The Maps JavaScript API lets Plaintiffs and Class members to customize content  
18 and imagery for display on digital maps on websites and mobile devices. This API features four  
19 basic map types—roadmap, satellite, hybrid, or terrain—that can be modified using layers and  
20 styles, controls and events, and other data.

21           78.     These examples of particular characteristics and uses demonstrate the distinct core  
22 functionality of maps APIs, for which there are no products that are reasonably interchangeable  
23 for the same purposes. Plaintiffs and Class members have no economic substitutes for maps  
24 APIs. There are no products roughly equivalent for the uses to which maps APIs are put.

25           79.     Maps APIs have distinct pricing and pricing sensitivities.

26           80.     There is no cross-elasticity of demand between maps APIs and any purported  
27 reasonable substitutes (there are none).  
28

1           81. Plaintiffs and Class members would not switch to reasonable alternatives (there  
2 are none) in response to price increases.

3           82. Indeed, the across-the-board, drastic price increases in the middle of 2018 by  
4 Google—examples of which are alleged to have reached magnitudes of 1,400%—and  
5 corresponding reduction of the value of the monetary credits did not result in Plaintiffs or Class  
6 members being able to shift demand to reasonable substitutes for maps APIs because there are  
7 no alternatives that have characteristics and uses reasonably interchangeable for the distinct core  
8 functionality of maps APIs.

9           83. Plaintiffs allege drastic price increases over several years, all without Defendants’  
10 dominance in maps APIs slipping—there have been no new competitors over the past several  
11 years to challenge Defendants’ dominance, and Defendant’s existing competitors have been  
12 unable to make a dent into nor challenge Google Maps’ dominance.

13           84. There is industry and public recognition of the Digital Maps APIs Market as a  
14 distinct product market.

15           85. Even Google Maps itself on its websites categorizes its Maps APIs as a distinct  
16 product group, especially in terms of pricing menus and uses. Examples of pricing during the  
17 Class Period are \$2 for 1,000 calls to Google’s Maps Static API (used to link a single map image  
18 on a web page) and \$2 for 1,000 calls to Google’s Maps JavaScript API (used to link an  
19 interactive map that a user can move around and manipulate).

20           86. Each of Plaintiffs Dream, Getify, and Sprinter recognize maps APIs as a distinct  
21 relevant product market, especially in terms of pricing and uses, and each of Plaintiffs Dream,  
22 Getify, and Sprinter do not have reasonable substitutes for maps APIs.

23           87. There are no substitutes that have characteristics and uses that are reasonably  
24 interchangeable for the distinct core functionality of maps APIs. For example, non-digital forms  
25 of mapping data are not substitutes for Plaintiffs and Class members’ use of maps APIs.  
26 Plaintiffs and Class members could not practically send a paper map to customers or potential  
27 customers visiting their apps or websites. And directing customers or potential customers to  
28

1 leave Plaintiffs and Class members' apps or websites to visit entirely separate apps or websites  
 2 to get digital mapping data would defeat the purpose of having the customers or potential  
 3 customers visit Plaintiffs or the Class members' apps or websites in the initial instances.

4 88. The ability to view maps APIs on an app or webpage is critical to the user's  
 5 experience and to the likelihood of the user's patronage of Plaintiffs and Class members. If the  
 6 user is required to view the maps APIs on an entirely separate app or website, that user would  
 7 simply abandon the app or website or stop interacting with it altogether. Routing users to an  
 8 entirely separate app or website is not a reasonable substitute.

9 *The Digital Places API Market Is a Relevant Antitrust Product Market*

10 89. The geographic component of the Digital Places API Market is throughout the  
 11 United States, including the states, District of Columbia, and territories.

12 90. Places APIs have distinct prices, pricing sensitivities, uses, and qualities, and  
 13 products without these characteristics are not reasonably interchangeable for places APIs. There  
 14 are no reasonable substitutes.

15 91. Places APIs are used by Plaintiffs and Class members to use and link data about  
 16 places on a digital map, places often being defined as establishments, geographic locations, or  
 17 prominent points of interest. Places APIs enable Plaintiffs and Class members to use or link this  
 18 data with digital maps on their apps or websites.

19 92. Distinct qualities of places APIs include the following: geocoding and reverse  
 20 geocoding, which convert addresses into geographic latitude and longitude coordinates and the  
 21 reverse; geolocation, which returns a location and accuracy radius; address validation;  
 22 information about places, such as a list of places based on a user's location and search string,  
 23 specific details about a place (including user reviews), place photos, place autocomplete titles  
 24 in response to users' searches, and query autocomplete to predict completions of users' text  
 25 searches; place finders that returns place information from broad search strings; location- and  
 26 context-specific information about local places in proximity to users' locations; and time zone  
 27 features. These examples of particular characteristics and uses demonstrate the distinct core  
 28

1 functionality of places APIs, for which there are no products that are reasonably interchangeable  
2 for the same purposes.

3 93. Although competitors and Google Maps may use different names for the specific  
4 APIs that are part of the Digital Places API Market, and those APIs may have sub-features, they  
5 are all used for the same overarching purpose of retrieving and linking data about places on a  
6 digital map, and Plaintiffs thus allege them as the Digital Places API Market.

7 94. As examples and for context, Google's types of Places APIs offered during the  
8 Class Period are listed below.

9 95. A Geocoding API helps the process of converting addresses into geographic  
10 latitude and longitude coordinates, which Plaintiffs and Class members can use to place markers  
11 on a map or position a map. Reverse Geocoding is the process of converting geographic latitude  
12 and longitude coordinates into a human-readable address. Plaintiffs and Class members can use  
13 a Geocoding API to find the address for a given place identification.

14 96. The Geolocation API returns a location and accuracy radius based on information  
15 about cell towers and WiFi nodes that the mobile client can detect.

16 97. The Address Validation API accepts an address, identifies the address  
17 components, and validates them. It can standardize the address for mailing and find the best-  
18 known latitude and longitude location for it. An Address Validation API can help identify  
19 whether an address refers to a real place. If the address does not refer to a real place, it can  
20 identify possibly wrong components, enabling correction of them. The Address Validation API  
21 provides many features to help process an address: for example, it can separate the address into  
22 its individual components and provide component-level validation checks; and it can cleanse,  
23 standardizes, and infer missing or incorrect address components.

24 98. Various APIs which can be offered, for example, as an Autocomplete – Per  
25 Request API or an Autocomplete + Place Details – Per Session API, can return information  
26 about places. Examples of place requests follow: Place Search returns a list of places based on  
27 a user's location and search string; Place Details returns more detailed information about a  
28

specific place, including user reviews; Place Photos provides access to place-related photos; Place Autocomplete automatically fills in the name and address of a place as users type; and Query Autocomplete provides a query prediction for text-based geographic searches, returning suggested queries as users type.

99. The Place Details API returns information about places.

100. The Find Place API takes a text input and returns a place. The input can be any kind of places text data, such as a name, address, or phone number—the request must be a string. A Find Place API enables searching for place information using a variety of categories, including establishments, prominent points of interest, and geographic locations. A user can search for places either by proximity or a text string. A place search returns a list of places along with summary information about each place; additional information is available through a place details query. A nearby search can also be used to search for places within a specified area. A user can refine a search request by supplying keywords or specifying the type of place being searched for.

101. The Place Photos API allows Plaintiffs and Class members to add photographic content to digital map on an app or website. When Plaintiffs and Class members retrieve place information using a place details request, photo references would be returned for relevant photographic content. Find Place, Nearby Search, and Text Search requests can also return photo references per place. Plaintiffs and Class members can use a Place Photos API to access referenced photos and resize images to the optimal size for an app or website.

102. The Current Place SDK allows Plaintiffs and Class Members to make digital maps on apps or websites be location-aware and respond contextually to local businesses and other places near a user's device. The apps or website can thus cater to the user's location.

103. The Time Zone API enables Plaintiffs and Class members to request the time zone for locations.

104. These examples of particular characteristics and uses demonstrate the distinct core functionality of places APIs, for which there are no products that are reasonably interchangeable

1 for the same purposes. Plaintiffs and Class members have no economic substitutes for places  
2 APIs. There are no products roughly equivalent for the uses to which places APIs are put.

3 105. Places APIs have distinct pricing and pricing sensitivities.

4 106. There is no cross-elasticity of demand between places APIs and any purported  
5 reasonable substitutes (there are none).

6 107. Plaintiffs and Class members would not switch to reasonable alternatives (there  
7 are none) in response to price increases. Indeed, the across-the-board, drastic price increases in  
8 the middle of 2018 by Google—examples of which are alleged to have reached magnitudes of  
9 1,400%—and corresponding reduction of the value of the monetary credits did not result in  
10 Plaintiffs or Class members being able to shift demand to reasonable substitutes for Places APIs  
11 because there are no alternatives that have characteristics and uses reasonably interchangeable  
12 for the distinct core functionality of Places APIs. Plaintiffs allege drastic price increases over  
13 several years, all without Defendants' dominance in Places APIs slipping—there have been no  
14 new competitors over the past several years to challenge Defendants' dominance, and  
15 Defendant's existing competitors have been unable to make a dent into nor challenge Google  
16 Maps' dominance.

17 108. There is industry and public recognition of the Digital Places API Market as a  
18 distinct product market.

19 109. Even Google Maps itself on its websites categorizes Places APIs as a distinct  
20 product group, especially in terms of pricing menus and uses. An example of pricing during the  
21 Class Period includes \$17 for 1,000 calls for Google's Place Details API (used to link details  
22 about an establishment or point of interest).

23 110. Each of Plaintiffs Dream, Getify, and Sprinter recognize Places APIs as a distinct  
24 relevant product market, especially in terms of pricing and uses, and each of Plaintiffs Dream,  
25 Getify, and Sprinter do not have reasonable substitutes for Places APIs.

26 111. There are no substitutes that have characteristics and uses reasonably  
27 interchangeable for the distinct core functionality of places APIs. For example, non-digital  
28

forms of places data are not substitutes for Plaintiffs and Class members' use of places APIs. Plaintiffs and Class members could not practically set up call-in numbers for customers or potential customers visiting their apps or websites to call Plaintiffs and Class members to orally receive information about the Places—nor would customers or potential customers prefer this option. And directing customers or potential customers to leave Plaintiffs and Class members' apps or websites to visit entirely separate apps or websites to get information about the places would defeat the purpose of having the customer or potential customers visit Plaintiffs or the Class members' apps or websites in the initial instances.

112. The ability to link and view places APIs on an app or webpage is critical to the user's experience and to the likelihood of the user's patronage of Plaintiffs and Class members. If the user is required to view places APIs on an entirely separate and unlinked app or website, that user would simply abandon the app or website or stop interacting with it altogether. Routing users to an entirely separate and unlinked app or website is not a reasonable substitute.

*The Digital Routes API Market Is a Relevant Antitrust Product Market*

113. The geographic component of the Digital Routes API Market is throughout the United States, including the states, District of Columbia, and territories.

114. Routes APIs have distinct prices, pricing sensitivities, uses, and qualities, and products without these characteristics are not reasonably interchangeable for routes APIs. There are no reasonable substitutes.

115. Routes APIs are used by Plaintiffs and Class members to create, use, and link data concerning directions, navigation, turn-by-turn navigation, traffic data, travel distances, travel times, and roads. Routes APIs enable Plaintiffs and Class members to use and link this data with digital maps on their apps or websites.

116. Distinct qualities of Routes APIs include the following: directions and distances between locations and calculations of directions and distances, including for several modes of transportation, such as transit, driving, walking, or cycling; layering directions and distances on top of each other and on top of other tiles on a digital map; travel distances, durations, routes,



1 and times for a matrix of origins and destinations, with recommended routes and different units  
2 (such as kilometers or miles); Global Positioning System (“GPS”) coordinates for geometry of  
3 roads and to determine speed limits; identification of roads that a particular vehicle was traveling  
4 along; and the closest roads to users. These examples of particular characteristics and uses  
5 demonstrate the distinct core functionality of Routes APIs, for which there are no products that  
6 are reasonably interchangeable for the same purposes.

7 117. Although competitors and Google Maps may use different names for the specific  
8 APIs that are part of the Digital Routes API Market, and those APIs may have sub-features,  
9 they are all used for the same overarching purpose of retrieving and linking data concerning  
10 directions, navigation, turn-by-turn navigation, traffic data, travel distances, travel times, and  
11 roads on a digital app or website, and Plaintiffs thus allege them as the Digital Routes API  
12 Market.

13 118. As examples and for context, Google’s types of Routes APIs offered during the  
14 Class Period are listed below.

15 119. The Directions API returns data concerning directions between locations,  
16 calculations of directions, and distances between locations. It is available in several formats,  
17 such as a standalone API, as part of other APIs, or for server-side use as part of data libraries.  
18 Plaintiffs and Class members can retrieve more than driving directions; in addition, they can  
19 retrieve directions for several modes of transportation, such as transit, driving, walking, or  
20 cycling.

21 120. The Directions JavaScript API can layer objects on a digital map that consist of  
22 one or more separate items but can be manipulated as a single unit. It is available in several  
23 formats, such as a standalone API, as part of other APIs, or for server-side use as part of data  
24 libraries. Layers generally reflect collections of objects that add on top of a digital map to  
25 designate a common association. The presentation of objects within layers can be rendered with  
26 constituent items into one object (typically a tile overlay) and displayed as a map’s viewpoint  
27 changes. Layers may also alter the presentation layer of the digital map itself, slightly altering  
28

1 the base tiles in a fashion consistent with the layer.

2 121. The Distance Matrix API and Distance Matrix JavaScript provides travel distance  
3 and times for a matrix of origins and destinations and consists of rows containing duration and  
4 distance values for each pair. It is available in several formats, such as a standalone API, as part  
5 of other APIs, or for server-side use as part of data libraries. Data is returned based on the  
6 recommended route between start and end points. Plaintiffs and Class members can request  
7 distance data for different travel modes, request distance data in different units (such as  
8 kilometers or miles) and estimate travel time in traffic. A Distance Matrix API can be used when  
9 a solution requires distance and travel time between a large list of origin-destination points.

10 122. The Roads API allows Plaintiffs and Class members to map GPS coordinates to  
11 the geometry of a road and determine speed limits along road segments.

12 123. The Snap to Roads API identifies the roads a vehicle was traveling along and  
13 provides additional metadata about those roads, such as speed limits.

14 124. The Nearest Roads API takes up to 100 independent coordinates and returns the  
15 closest road segment for each point. The points passed do not need to be part of a continuous  
16 path.

17 125. These examples of particular characteristics and uses demonstrate the distinct core  
18 functionality of routes APIs, for which there are no products that are reasonably interchangeable  
19 for the same purpose. Plaintiffs and Class members have no economic substitutes for routes  
20 APIs. There are no products roughly equivalent for the uses to which routes APIs are put.

21 126. Routes APIs have distinct pricing and pricing sensitivities.

22 127. There is no cross-elasticity of demand between routes APIs and any purported  
23 reasonable substitutes (there are none).

24 128. Plaintiffs and Class members would not switch to reasonable alternatives (there  
25 are none) in response to price increases. Indeed, the across-the-board, drastic price increases in  
26 the middle of 2018 by Google Maps—examples of which are alleged to have reached  
27 magnitudes of 1,400%—and corresponding reduction of the value of the monetary credits did  
28

1 not result in Plaintiffs or Class members being able to shift demand to reasonable substitutes for  
2 routes APIs because there are no alternatives that have characteristics and uses reasonably  
3 interchangeable for the distinct core functionality of routes APIs. Plaintiffs allege drastic price  
4 increases over several years, all without Defendants' dominance in routes APIs slipping—there  
5 have been no new competitors over the past several years to challenge Defendants' dominance,  
6 and Defendant's existing competitors have been unable to make a dent into nor challenge  
7 Google Maps' dominance.

8 129. There is industry and public recognition of the Digital Routes API Market as a  
9 distinct product market.

10 130. Even Google Maps itself on its websites categorizes Routes APIs as a distinct  
11 product group, especially in terms of pricing menus and uses. An example of pricing includes  
12 \$5 for 1,000 calls on Google Maps' Routes Directions API (used to receive and link directions  
13 for different transportation modes).

14 131. Each of Plaintiffs Dream, Getify, and Sprinter recognize Routes APIs as a distinct  
15 relevant product market, especially in terms of pricing and uses, and each of Plaintiffs Dream,  
16 Getify, and Sprinter do not have reasonable substitutes for Routes APIs.

17 132. There are no substitutes that have characteristics and uses that are reasonably  
18 interchangeable for the distinct core functionality of routes APIs. For example, non-digital forms  
19 of routes data are not substitutes for Plaintiffs and Class members' use of Routes APIs. Plaintiffs  
20 and Class members could not practically send a paper map to customers or potential customers  
21 visiting their apps or websites. Plaintiffs and Class members could not practically set up call-in  
22 numbers for customers or potential customers visiting their apps or websites to call Plaintiffs  
23 and Class members to orally receive routing information—nor would customers or potential  
24 customers prefer this option. And directing customers or potential customers to leave Plaintiffs  
25 and Class members' apps or websites to visit entirely separate and unlinked apps or websites to  
26 get digital routing data would defeat the purpose of having the customers or potential customers  
27 visit Plaintiffs or the Class members' apps or websites in the initial instances.  
28

C. **The Non-Competitive Landscape**

133. Competitors exist in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, but none are able to meaningfully compete with Google’s products due to Google’s anticompetitive acts.

134. For personal navigation, individual consumers can search for digital-mapping, traffic, navigational tools, and places information either through a standalone product that licenses the underlying data, such as MapQuest, Bing Maps, or Yellowpages.com (owned by Thryv Holdings, Inc.), or through a vertically integrated provider, such as Google Maps or Waze. This independent segment is referred to as “turn-by-turn navigation.”

135. Business-facing providers of maps APIs, places APIs, and routes APIs sell them or otherwise provide them in exchange for monetary credits—or some even provide them with no out-of-pocket cost, but make money from data collection or advertising—to the direct business users, such as Plaintiffs and Class members. Transacting between business-facing providers (for example, Google Maps) and the direct customers (Plaintiffs and Class members) are referred to as “business-to-business.”

136. The distinction between “turn-by-turn navigation” and “business-to-business” was referred to and supported by the House Antitrust Report. For example:

Google Maps is the *dominant provider* of mapping data and turn-by-turn navigation services. The company declined to provide the Committee with information about the market share captured by Google Maps. ... According to a third-party estimate, however, Google Maps combined with Waze captures **81% of the market for turn-by-turn navigation services.**<sup>4</sup> ... One market participant, meanwhile, estimated that **Google Maps API captures over 90% of the business-to-business market.**<sup>5</sup>

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<sup>4</sup> MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP. MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY 4 (Sept. 23, 2019) (on file with the House Antitrust Subcommittee) (emphasis added).

<sup>5</sup> House Antitrust Report, at 234 & n. 1,409-410 (citing Submission from Source 564, to House Antitrust Subcommittee, 2 (Nov. 13, 2019) (on file with the House Antitrust Subcommittee)) (emphasis added).

1           137. A reasonable interpretation of this language—indeed, its express language—in  
2 the House Antitrust Report is that Google Maps has monopoly power over the Digital Maps API  
3 Market: “*Google Maps API captures over 90% of the business-to-business market.*” That the  
4 House Antitrust Report relied on a confidential source who is a market participant to support  
5 the over-90% market-share figure does not discount the probative value that this offers to  
6 Plaintiffs and Class members’ claims. Quite the opposite: it is reasonable to allege that the House  
7 Antitrust Subcommittee conducted a thorough investigation and would not have included such  
8 a point in the House Antitrust Report without sufficient support. That this confidential source is  
9 a market participant adds support; indeed, retained experts are often market participants.

10           138. In connection with the business-to-business segment, Plaintiffs and Class  
11 members often seek to combine, use, or link products in the Digital Maps API Market, the  
12 Digital Places API Market, and the Digital Routes API Market to interact with or display with  
13 each other on a screen, app, or website. This use is consistent for each of Plaintiffs Dream,  
14 Getify, and Sprinter.

15           139. Plaintiffs and Class members do not purchase or expend monetary credits for  
16 Google’s Maps APIs, Places APIs, or Routes API, in order to use those products on Google  
17 Maps or Defendants’ own property or platforms. Instead, Plaintiffs and Class members purchase  
18 or expend monetary credits for Google’s Maps APIs, Places APIs, and Routes APIs for use on  
19 their own property, outside of Defendants’ own property, apps, websites, or platforms. The  
20 anticompetitive practices reach and harm Plaintiffs and Class members on their own property,  
21 apps, websites, and other operations—not on Google Maps nor Defendants’ own property, apps,  
22 websites, or platforms. This is consistent for each of Plaintiffs Dream, Getify, and Sprinter and  
23 Class members.

24           140. In terms of apps or websites, Plaintiffs and Class members purchase or expend  
25 monetary credits for Google’s Maps APIs, Places APIs, or Routes APIs, all in order to use or  
26 link them on one app or website.

27           141. There is sufficient demand from Plaintiffs and Class members to purchase or  
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1 expend monetary credits for Google's Maps APIs and places APIs or routes APIs from  
2 competitors of Google (indeed, even to use them for free from competitors other than Google  
3 Maps), in order to use and link them together from the different competitors on one digital screen  
4 on one app or website.

5 142. But despite the market demand for such product use or linking, Defendants'  
6 anticompetitive schemes render it infeasible from an economic perspective—and forbidden  
7 from a contractual perspective—for Plaintiffs and Class members to purchase or expend  
8 monetary credits for Google's Maps APIs and use and link a competitors' places APIs or routes  
9 APIs. Each of Plaintiffs Dream, Getify, and Sprinter have been forced to use only Google's  
10 Maps APIs, Places APIs, or Routes APIs—to the exclusion of competitors' maps APIs, places  
11 APIs, or routes APIs.

12 143. Any argument that Plaintiffs or Class members are free to create one digital map  
13 using only Google's Maps APIs, Places APIs, and Routes APIs and then create an entirely  
14 separate and unlinked digital map using only competitors' maps APIs, places APIs, and routes  
15 APIs contradicts economic reality. This is consistent for Plaintiffs Dream, Getify, and Sprinter.

16 144. It does not make economic sense for Plaintiffs and Class members to devote  
17 money, credits, time, effort, or digital real estate to (i) link on one app, on one webpage, on one  
18 website, or on one other type of digital display or screen for Plaintiffs and Class members'  
19 customers or potential customers to view a digital map created from purchased or monetary-  
20 credit expended Maps APIs from Google Maps, and then *also* (ii) use places APIs or routes  
21 APIs from competitors on an entirely separate and unlinked app, webpage, website, or separate  
22 and unlinked type of digital display or screen for Plaintiffs and Class members' customers or  
23 potential customers to view. In addition to additional developer time and other costs, most  
24 practical uses of such combinations require them to be linked together. For instance,  
25 navigational directions would not be helpful to users, if used in a separate app unlinked from a  
26 map itself. This limitation is consistent for Plaintiffs Dream, Getify, and Sprinter. The ability to  
27 view maps APIs, places APIs, and routes APIs together on one digital screen or display on an  
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1 app or website is critical to the user's experience and to the likelihood of the user's patronage  
2 of Plaintiffs and Class members. If the user is required to view the maps APIs, places APIs, and  
3 routes APIs on entirely separate and unlinked screens, that user would simply abandon the app  
4 or website or stop interacting with it altogether. Routing users to a separate and unlinked app,  
5 website, or digital screen is not a reasonable substitute.

6 145. Further, any argument that Plaintiffs and Class members can purchase one set of  
7 tying and tied products from Google and a separate, unlinked set of tying and tied products from  
8 a competitor—which again, makes neither economic nor practical sense for Plaintiffs and Class  
9 members—and that this is a defense to tying claims runs afoul of tying law under federal and  
10 state antitrust laws, since such an argument would mandate that tying claims can only be  
11 sustained where a defendant has 100% market share of the tying product and is the only  
12 competitor in the tying product.

13 146. If this is a defense, there would rarely ever be a cognizable tying claim because  
14 most independent sets of tying and tied products would normally be permitted to be bought or  
15 used separately from separate competitors. Defendants tying two separate products together but  
16 purportedly allowing plaintiffs to purchase the tying and tied products from competitors is not  
17 a defense to a tying claim. The antitrust violation occurs when plaintiffs are alleged to have been  
18 forced to purchase or use the tied product or alleged to have been forced to not purchase nor use  
19 a competitor's tied product, as each of Plaintiffs Dream, Getify, and Sprinter experienced.

20 147. But Defendants' anticompetitive actions alleged herein (for example, negative  
21 tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted  
22 monopolization)) short-circuit the normally competitive process, causing competitive harm to  
23 Plaintiffs and Class members, to indirect users of Plaintiffs and Class members' digital property,  
24 and to competition generally.

25 **D. Competitors**

26 148. There are generally two sets of customers of Google's Maps APIs, Places APIs,  
27 and Routes APIs. First are the direct customers, which are represented by Plaintiffs and the  
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1 Class. These are typically app or website developers or other types of businesses that buy or  
2 expend monetary credits for Google's Maps APIs, Routes APIs, and Places APIs directly from  
3 Google, in order for them (such as Plaintiffs and Class members) to create, use, and link digital  
4 maps on their own property, such as apps, websites, or back-office operations. Second are the  
5 indirect consumers who view the digital maps on the direct customers' apps or websites.

6 149. Generally, the more robust a product within Google's Maps APIs, Places APIs,  
7 or Routes APIs, the more they cost. During the Class Period, desktop-based pulls and more-  
8 advanced functions, such as current-location tracking, directions, route-mapping search, speed  
9 limits, or street view, can go a la carte for as much as \$32 per 1,000 views. All of this affects  
10 the features that app or website developers will choose to implement and the overall impression  
11 that their end users will have when considering their app, website, products, or service against  
12 competitors.

13 150. The monopolistic provider in the Digital Maps API Market is Google. This  
14 allegation is based, in part, on the House Antitrust Report's findings that Google captures over  
15 90% market share of the directly relevant business-to-business transacting in maps APIs and  
16 that Google and Google-owned Waze together capture over 81% market share of the indirectly  
17 relevant turn-by-turn navigation usage. Google Maps has monopoly power in the Digital Maps  
18 API Market, including direct use of monopoly power.

19 151. There are competitors to Google Maps that can offer maps APIs, places APIs,  
20 and routes APIs to Plaintiffs and Class members. These competitors recognize the Digital Maps  
21 API Market, the Digital Places API Market, and the Digital Routes API Market as separate  
22 relevant products markets, offer the various products individually, and, unlike Google Maps,  
23 permit Plaintiffs and Class members to use their maps APIs, places APIs, and routes APIs while  
24 also using maps APIs, places APIs, and routes APIs from competitors to be linked and integrated  
25 into one digital map to be created and displayed on one app, website, webpage, or other type of  
26 digital display or screen.

27 152. But because Defendants have cut off the air supply of competitors with the  
28



1 anticompetitive schemes alleged herein, these competitors have been strangled out of competing  
2 effectively. Based on information and belief from researching the House Antitrust Report, the  
3 industry, analysts' reports, and competitors' publicly available statements, the competitors to  
4 Google Maps in the Digital Maps API Market combined have a weak and miniscule market  
5 share, compared to Google Maps' more than 90% market share.

6 153. Defendants' Terms of Service, coercive enforcement, and policies are the reasons  
7 that these competitors have negligible market share. Competitors stand ready to compete, but  
8 for Defendants' anticompetitive activities.

9 154. Competitors include the following, without limitation: Mapbox (which has  
10 offered 50,000 free map loads per month during the Class Period); OpenStreetMap; 51Degrees;  
11 Bing; MapQuest; Apple Maps; Comtech Telecommunications Corp.; Telenav Inc. ("Telenav");  
12 The United States Geological Survey ("USGS," which provides some digital-mapping APIS);  
13 HERE Technologies ("HERE") (which has offered an extremely generous free model of  
14 250,000 transactions per month during the Class Period); TomTom (which has offered 2,500  
15 free daily transactions during the Class Period); Esri (which has offered a general free model of  
16 1,000,000 transactions per month during the Class Period); and Bing Maps.

17 155. Some of these providers operate in particularly specialized markets. For example,  
18 HERE and TomTom primarily serve automotive customers; Esri provides desktop Geographic  
19 Information System ("GIS") software used by governments and spatial analysts.

20 156. The combined market share of these competitors in the Digital Maps API Market  
21 is dwindling and anemic and pales in comparison to Google Maps' above-90% market share.

22 157. None of these competitors have made a dent in Google Maps' above-90% market  
23 share in the Digital Maps API Market, even despite Google's alleged direct demonstrations of  
24 market power for years (as alleged below).

25 158. Simply as one example of a competitor that offers the market high-quality places  
26 APIs and routes APIs, Mapbox was founded in 2010 to supply non-profit environmental and  
27 humanitarian organizations with digital-mapping data and analysis. It is an open-source  
28

mapping platform. Mapbox provides places APIs and routes APIs. Although Mapbox’s digital-mapping APIs are currently not free, it stays true to its open-source origins, releasing code and contributing to numerous mapping libraries and applications, which in turn allows developers to contribute to and improve Mapbox’s places APIs and routes APIs. Mapbox releases its code and encourages the digital-mapping community to inspect and improve it. It supports a community of volunteer mappers, who often provide fresh updates, including fast-changing data, to Mapbox’s places APIs and routes APIs. Mapbox offers credits, and its prices above credits are significantly more affordable than Google’s prices for its Places APIs and Routes APIs. Mapbox’s quality of places APIs and routes APIs match—and even have advantages over—Google’s Places APIs and Routes APIs. Indeed, customer reviews indicate that Mapbox even provides more customizability than Google Maps.

159. As one other example of a competitor’s benefits to the market, OpenStreetMap is an open-source provider that is free for its business-to-business customers. It is a community-powered project that supplies digital-mapping data. Being an open-source map, it is completely free to use, yet maintains a high level of accuracy and detail thanks to the efforts of local map enthusiasts and engineers who populate OpenStreetMap with data and support it. OpenStreetMap’s quality is high enough that Mapbox uses it as support for Mapbox’s digital-mapping APIs.

160. Since 2013, there has been no meaningful competitor that has entered the relevant antitrust products markets of Digital Maps APIs, Digital Places APIs, and Digital Routes APIs.

**E. House Subcommittee Report Supports Allegations of Google’s Market Power and Antitrust Misconduct**

161. The 450-page House Antitrust Report, which Plaintiffs submitted fully in this Action on August 30, 2022,<sup>6</sup> resulted from a bipartisan investigation into “the state of competition online” that spanned seven hearings and was based on a record that included over 1.13 million documents from Defendants (and over 1.28 million documents in total), interviews,

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<sup>6</sup> ECF No. 35-1 (hereinafter, “House Antitrust Report”).

1 roundtables, consultations, and testimony from target technology companies (including from  
2 Defendants’ highest-level executives), former employees, antitrust experts across the political  
3 spectrum, market participants, industry participants, government witnesses, regulators, federal  
4 antitrust agencies, subject-matter experts, academics, public-interest-group representatives,  
5 antitrust law professors, and antitrust lawyers.<sup>7</sup>

6 162. Although the target companies that were the focus of the House Antitrust Report,  
7 which were called “dominant platforms” and includes Google, provided substantial information  
8 to the House Antitrust Subcommittee directly, the companies (including Google) “declined to  
9 produce certain critical information and crucial documents” requested, which were apparently  
10 withheld because of the companies’ claimed protections under common law privilege and  
11 “documents that were produced to antitrust authorities in ongoing investigations, or that related  
12 to the subject matter of these ongoing investigations.”<sup>8</sup>

13 163. As such, it is likely that additional, crucial information concerning the allegations  
14 herein are within Defendants’ possession but were not produced to the House Antitrust  
15 Subcommittee, which could further support the findings in the House Antitrust Report.<sup>9</sup>

16 *Monetary Credits*

17 164. Prior to 2018, Google Maps offered meaningful amounts of monetary credits to  
18 lure Class members into building their apps, websites, or other digital property with Google’s  
19 Maps APIs, Routes APIs, and Places APIs.

20 165. However, around May 2018 and continuing thereafter, Google introduced a single  
21 “pay-as-you-go” pricing plan for its Maps APIs, Routes APIs, and Places APIs.

22 166. Prices soared across Google’s Maps APIs, Places APIs, and Routes APIs. For  
23 example, Google drove up the price for its Dynamic Maps API from \$0.50 to \$7.00 per 1,000  
24 uses of its APIs (or “calls” to the API).

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25  
26 <sup>7</sup> See House Antitrust Report, at 6, 8, 10, 22.

27 <sup>8</sup> See *id.*, at 8, 10.

28 <sup>9</sup> No discovery has commenced in this Action.

1           167. With the significantly escalated prices across the board for Google’s Maps APIs,  
2 Places APIs, and Routes APIs, the value of the monetary credits plummeted because they would  
3 be expended for relatively far fewer API calls, in addition to the dramatic decrease in the  
4 monthly threshold. For example, this shift reduced the number of monetary credits that could be  
5 expended on Dynamic Maps API calls from 25,000 per day to around 930 per day.

6           168. Developers have reported to the House Antitrust Subcommittee that ever since  
7 Google Maps enforced these unexpected, drastic pricing changes, the pricing change amounted  
8 to increases of 1,400% in many instances.<sup>10</sup>

9           169. One developer stated that Google instituted this price hike after “gaining  
10 dominance”; since becoming a Google Maps customer, the market participant’s costs “have  
11 increased over 20x[.]”<sup>11</sup>

12           170. Another developer stated that the 2018 pricing change “took our bill from  
13 \$90/month in October to \$20,000/month in December.”<sup>12</sup>

14           171. Several developers expressed their frustrations to the House Antitrust  
15 Subcommittee, noting that Google Maps’ decision to hike prices so sharply and without  
16 significant notice underscored its power to set the terms of commerce.

17           172. Given Google’s monopolistic position (or in the alternative and at the least,  
18 sufficient market and economic power) in Maps APIs, the adverse effects on competition in all  
19 of the relevant antitrust products markets as a result of the alleged anticompetitive schemes—  
20 negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative,  
21 attempted monopolization)—have been more than substantial throughout the U.S.

22           173. For context, Defendants do not publicly disclose specific financial metrics for  
23 Google Maps. But Defendants and analysts have reported throughout the Class Period that  
24 Google Maps has more than a billion users per month. Experienced analysts have estimated that  
25

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26 <sup>10</sup> House Antitrust Report, at 239-40.

27 <sup>11</sup> House Antitrust Report, at 240.

28 <sup>12</sup> *Id.*

Google Maps' annual revenues as of late 2019 have ranged between \$2.95 billion to 4.3 billion, projections for 2020 annual revenue were \$4.8 billion, projections during the Class Period for annual revenue reached \$9 billion, and projections for 2023 annual revenues reached approximately \$11 billion. Evaluated as a standalone business, Google Maps has been estimated by analysts and a bank to have revenues between \$50 billion and \$61.5 billion during the Class Period. A material component of these annual revenues was generated through the anticompetitive practices alleged herein. A substantial volume of commerce throughout the U.S. is alleged to have been adversely affected. The alleged anticompetitive schemes—negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization)—have caused a material effect on commerce throughout the U.S. Further, despite having flexed direct monopoly power (as alleged below) for several years, Google Maps' growth and financial performance under these metrics have only increased, demonstrating the inability of competitors to temper Google's anticompetitive actions.

*Google's Use of Customer Data Further Cements its Monopoly Power*

174. As the House Antitrust Report put it, market participants pay twice for Google's Maps APIs, Places APIs, or Routes APIs: paying first in data, and second in direct payment. This finding is particularly apt because Defendants benefit greatly from the stream of information that aids their databases. For example, as of late 2019, Google Maps users have contributed more than 20 million pieces of information every day, which is more than 200 contributions every second.

175. According to the House Antitrust Report, citing Professors Dirk Bergemann, Alessandro Bonatti, and Tan Gan, in a paper published in September 2019, entitled "The Economics of Social Data," recent economic evidence indicates that economies of scale achieved through data collection allow platforms to get more out of users than users get out of platforms.

176. Users provide valuable data, including, without limitation, data about other users' behavior in addition to their own data, in exchange for products, services, or tools, even

purportedly free products, services, or tools.

177. The House Antitrust Report, citing Professors Bergemann, Bonatti, and Gan, explained that an example is a user's location history using Google Maps, which reveals valuable and sensitive information about others as well, such as traffic patterns and other data. According to these professors, the creation of this data externality means that for Google, for example, the cost of acquiring such data can be substantially below the value of the information to the platform. Regardless of whether the products are purportedly free to users, the data gathered by Google from such users may exceed the economic value to users.<sup>13</sup>

178. The House Antitrust Report explained how location data, which is data that Google Maps provides to Defendants, is critical to Defendants' business:

*[Google's offerings] provides Google with a trove of user data, reinforcing its dominance across markets and driving greater monetization through online ads. Through linking these services together, Google increasingly functions as an ecosystem of interlocking monopolies.*<sup>14</sup>

\* \* \*

The Subcommittee's investigation also revealed that Android gives Google unparalleled access to data on its users and developers. This includes information that Google can monetize through its ad business, as well as strategic intelligence that lets Google track emerging competitors and general business trends.

Android's dominance in the mobile operating system market enables it to extensively surveil its users. This surveillance is partly enabled through Google's technology. In key ways Google also uses its dominance and its integration across markets to increase the number of touchpoints from which it is constantly mining user data.

\* \* \*

Combined with location data, which Android also extensively collects, Google can build sophisticated user profiles reflecting a person's demographic, where they are,

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<sup>13</sup> House Antitrust Report, at 45-46 & n. 162-64 (citing Dirk Bergemann, Alessandro Bonatti & Tan Gan, *The Economics of Social Data* (Cowles Foundation Discussion Paper No. 2203R, Sept. 2019), <https://ssrn.com/abstract=3459796>) and Erik Brynjolfsson & Avinash Collis, *How Should We Measure the Digital Economy?*, HARV. BUS. REV. (Nov.-Dec. 2019), <https://hbr.org/2019/11/how-should-we-measure-the-digital-economy>).

<sup>14</sup> House Antitrust Report, at 15.

1 and where they go, as well as which apps they use at what time and for how long.  
 2 ... These intimate user profiles, spanning billions of people, are a key source of  
 3 Google's advantage in its ad business. In this way, Android's location data feeds  
 into Google's dominance in ads.<sup>15</sup>

4 \* \* \*

5 Google now monetizes both Waze and Google Maps through selling ads. In 2013  
 6 Google introduced a limited form of maps advertising, and in recent years it has  
 7 expanded the program, allowing local businesses to purchase advertising on maps  
 to maximize foot traffic.<sup>16</sup>

8 \* \* \*

9 One market participant stated that "Google has used Waze as an ads guinea pig,"  
 10 noting that Waze has released efficacy reports of location-tailored ads, information  
 that seems to have informed Google Maps' recent expansion of advertising.<sup>17</sup>

11 \* \* \*

12 In effect, Google makes market participants pay twice to access Google Maps—  
 13 first by giving Google their valuable usage data and then again by paying Google's  
 14 volume-based fees for API calls.<sup>18</sup>

15 179. Professor Fiona M. Scott Morton, who is the Theodore Nierenberg Professor of  
 16 Economics at the Yale University School of Management, and David C. Dinielli, who is a Senior  
 17 Advisor of Beneficial Technology at the Omidyar Network, in May 2020 published a report  
 18 entitled "Roadmap for a Digital Advertising Monopolization Case Against Google,"<sup>19</sup> in which  
 19 they described how data collected, in part through Google Maps, fuels Defendants' revenues  
 20 and advertising:

21 Google built a dataset for its ad tech services that utilized the user data from its  
 22 search engine and other customer-facing properties (Google Maps, Gmail, etc.) to

23 <sup>15</sup> House Antitrust Report, at 217-18.

24 <sup>16</sup> *Id.* at 233, n. 1,402 (citing MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP.  
 25 MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS  
 OPPORTUNITY 10–11 (Sept. 23, 2019)) (on file with the House Antitrust Subcommittee).

26 <sup>17</sup> House Antitrust Report, at 239.

27 <sup>18</sup> *Id.* at 240.

28 <sup>19</sup> <https://publicknowledge.org/policy/roadmap-for-a-digital-advertising-monopolization-case-against-google/>.

1 give itself a superior ability to “target” ads to the right viewers.<sup>20</sup>

2 \* \* \*

3 Third, Google also owns multiple additional properties that offer supply for display  
4 ads through the ad tech stack, including Google News, Google Maps, and Google  
5 Play.<sup>21</sup>

6 \* \* \*

7 The CMA concluded that Google has nearly insurmountable advantages in access  
8 to location data, due to the location information it receives from the Android  
9 operating system, Google search, and other applications such as Google Maps and  
10 Waze, a driving direction application Google purchased at a nascent stage.<sup>22</sup>

11 \* \* \*

12 Google’s vertical integration strategy is closely related to its data gathering  
13 strategy. First, Google offers an entire family of products—everything from Gmail  
14 and Google Maps to the Google Calendar, Google Chrome, Android mobile  
15 operating system and the search engine—that gather valuable personal data about  
16 its users. Second, the products across the ad stack further collect data on consumer  
17 activities that the company then integrates to maximize the effectiveness and  
18 precision of ad targeting and attribution and thereby the value of the ads. The CMA  
19 Report raises the criticism that these methods of data collection do not represent  
20 competition on the merits. For example, although Google has said that it would not  
21 collect data from its family of products to advantage itself in the digital advertising  
22 market, it plainly does, according both to the CMA and to public sources.<sup>23</sup>

23 \* \* \*

24 Google is the platform with the largest dataset collected from its leading consumer-  
25 facing services such as YouTube, Google Maps, Gmail, Android, Google Chrome  
26 and from partner sites using Google pixel tags, analytical and advertising services.  
27 A Google internal document recognizes this advantage saying that “Google has  
28 more data, of more types, from more sources than anyone else.”<sup>24</sup>  
180. Professor Morton and Mr. Dinielli in June 2020 published a report entitled

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<sup>20</sup> *Id.* at 1-2.

<sup>21</sup> *Id.* at 5.

<sup>22</sup> *Id.* at 15.

<sup>23</sup> *Id.* at 20.

<sup>24</sup> *Id.* at 20 n. 80.



1 “Roadmap for a Monopolization Case Against Google Regarding the Search Market,”<sup>25</sup> in  
 2 which they echoed how crucial data that Defendants access through Google Maps users is to the  
 3 revenues and advertising:

4 Google has access to location data (from the Android Operating System, Google  
 5 Maps, and other apps)—a key entry barrier for advertising ... Location information  
 6 also is critical to Google’s ability to serve well-targeted search ads and charge high  
 7 prices for those ads. Whereas demographic and other group membership  
 8 information has particular value in display advertising (the hypothetical  
 9 landscaping company trying to grow its brand would rather target people who own  
 10 homes with yards than people who live in studio apartments), precise, real-time  
 11 location information has particular value in connection with search advertising. ...  
 12 A local donut shop, no matter how good its donuts, ideally wants to serve ads to  
 13 people who are (a) hungry for donuts (as evidenced by, for example, a search for  
 14 “donut shops”); and (b) within only a short distance from the shop at the time they  
 15 are hungry for donuts. Knowing the precise location of the potential customer at  
 16 the time she searches for “donuts” is far more valuable than knowing where she  
 lives or where she was yesterday. It also is more valuable than knowing general  
 demographic data such as whether she owns a home or votes Republican—the sort  
 of information that might be valuable in a display campaign. Google has a  
 tremendous advantage when it comes to location information. ... Microsoft  
 suggested that accessing at-scale location data from user devices is a critical input  
 to providing relevant, localized results. It indicated its belief that Google has unique  
 advantages in this area, due to the location data that it receives from the Android  
 operating system and the location data it receives when users access Google Search  
 or other apps like Google Maps/Waze.<sup>26</sup>

17 181. Google produced a document entitled “Google product plan,” which is on the  
 18 House Antitrust Subcommittee’s website, with a starting BATES number of GOOG-HJC-  
 19 03119814.<sup>27</sup> At the page GOOG-HJC-03119820-21, in a bulleted section entitled “What should  
 20 be our strategy for acquiring local data from merchants?”, the document outlines at a high-level  
 21 Defendants’ attempts to get local data from merchants ranging from large to small, in part  
 22 through a proposed “link similar to Add/Edit Your Business on <http://maps.google.com/>.”

23 182. Google Maps collects, receives, uses, and maintains data from Plaintiffs and the  
 24

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25 <sup>25</sup> [https://omidyar.com/wp-content/uploads/2020/09/Roadmap-for-a-Monopolization-Case-](https://omidyar.com/wp-content/uploads/2020/09/Roadmap-for-a-Monopolization-Case-Against-Google-Regarding-the-Search-Market.pdf)  
 26 [Against-Google-Regarding-the-Search-Market.pdf](https://omidyar.com/wp-content/uploads/2020/09/Roadmap-for-a-Monopolization-Case-Against-Google-Regarding-the-Search-Market.pdf).

27 <sup>26</sup> *Id.* at 18-19, n. 65.

28 <sup>27</sup> <https://judiciary.house.gov/online-platforms-and-market-power/>.

1 Class and even their customers, including, without limitation, search terms, IP addresses, and  
2 latitude and longitude coordinates.

3 183. Data that Defendants collect from Google Maps users is combined with data that  
4 Defendants use in creating digital data profiles of users, which Defendants then monetize, in  
5 part through advertisers purchasing such profiles from Defendants to learn about users' digital  
6 habits or for Defendants to create targeted advertisements for third-party advertisers.

7 184. Google's Ad Manager ("GAM") is a tool that helps websites seeking to sell  
8 advertising space to find businesses wanting to place advertisements on those websites. Google  
9 uses GAM both to find purchasers for advertising space and to sell advertising space to  
10 advertising exchanges.

11 185. Google also operates its own advertising exchange, which is called Google Ad  
12 Exchange ("GAE"), and Google charges businesses fees when they purchase advertising space  
13 through GAE. A more-fulsome set of user data that Google compiles, in part through Google  
14 Maps, helps its operations through both GAM and GAE.

15 186. For example, GAM is set up to automatically retarget a user based on information  
16 that Google has previously collected, including, without limitation, geolocation data and data  
17 retrieved from Google Maps that is stored in Google's servers and libraries as user location and  
18 other information. Google continues to track and target the same user across the Internet, and  
19 the user's data profile is used in concurrent retargeting of ads by matching a user's browsing  
20 data with other user data. Another example is an X-Client-Data Header, which is an identifier  
21 that when combined with an IP address and user-agent data, uniquely identifies every download  
22 version of the Google Chrome browser. The X-Client-Data Header is sent from Chrome to  
23 Google every time users exchange an Internet communication, including, without limitation,  
24 when users use Google Maps.

25 187. "Because Google's monopoly in online search has furnished it with a trove of  
26 data, as well as a robust index, its place search feature is also seen by many market participants  
27 effectively as a must-have. One market participant that has lost business partnerships due to  
28

Google’s coercive restrictions stated that Google is ‘using access to its dominant search products as leverage to intimidate businesses out of working with other map providers.’ . . . He noted that Google’s conduct now threatens his firm’s survival, saying, ‘This is existential for us.’”<sup>28</sup>

188. One app developer noted to the House Antitrust Subcommittee that “Google’s control over what now serves as a key mapping technology has allowed Google to call all the shots.”<sup>29</sup> The developer said that “[w]e license Google Maps and it’s essentially a contract of adhesion. It’s full of restrictions and we aren’t able to negotiate any changes.”<sup>30</sup> And the developer added that although it explored alternative mapping providers, who “still value [them] and want to know how they can accommodate us,” with Google, “we just have to comply with all their restrictions.”<sup>31</sup>

189. In effect, Defendants make market participants pay twice to access Google Maps—first by giving Google their valuable usage data and then again by paying fees for APIs.

190. A market participant noted that Google “collects an unparalleled amount of data used in digital mapping from users of its dominant search engine and Android smartphone OS.”<sup>32</sup>

191. A barrier to entry is the distribution that Google in maps-adjacent lines of business can provide Google Maps at the expense of third-party mapping products. Google gives Google Maps default placement on its Android devices. Market participants explained that the default placement of Google Maps on Android devices also disadvantages third-party mapping providers technologically. If a developer chooses a third-party mapping provider when building an app, downloading that app on Android would involve downloading both the app features and

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<sup>28</sup> House Antitrust Report, at 241-242, n. 1,469-1,470 (citing Interview with Source 572 (Sept. 24, 2020)).

<sup>29</sup> *Id.* at 234.

<sup>30</sup> *Id.*

<sup>31</sup> *Id.*

<sup>32</sup> House Antitrust Report, at 108, n. 581 (citing Submission from Source 531, to H. Comm. on the Judiciary, Source 531-000624 (on file with House Antitrust Subcommittee)); Production of Google, H. Comm. on the Judiciary, GOOG-HJC-04211078 (July 24, 2013) (on file with House Antitrust Subcommittee).

the mapping functionality. By contrast, choosing to develop the app with Google’s Maps APIs would reduce the app’s file size on Android, as Google Maps is already on the device.

192. The barriers to entry in totality have created strong market tipping effects for Google Maps in each of the relevant antitrust products markets of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market: competition is for domination of the markets, which Google Maps has, as opposed to competition within the markets.

193. Google Maps’ dominance and its use of network effects, switching costs, the self-reinforcing advantages of data, and increasing returns to scale has made it more than prone to winner-take-all economics, which the House Antitrust Report has explained as crucial issues when assessing market power and barriers to entry in digital markets. For example, the Antitrust House Report stated the following<sup>33</sup>:

Certain features of digital markets—such as network effects, switching costs, the self-reinforcing advantages of data, and increasing returns to scale—make them prone to winner-take-all economics.<sup>[34]</sup> As a result, many technology markets “tip” in favor of one or two large companies,<sup>[35]</sup> shifting the “the competitive process from competition *in* the market to competition *for* the market.”<sup>[36]</sup> In turn, high barriers to entry may diminish the ability of new firms to challenge incumbent firms, further undermining the competitive process and protecting the dominance of existing firms.<sup>[37]</sup> As the United Kingdom’s Competition and Markets Authority explains:

“[I]f potential competitors face substantial barriers to entry and expansion, such that the market is no longer properly contestable, then a high market share can translate into market power, giving the platform the opportunity to increase prices, reduce quality or leverage market power to undermine competition in potentially competitive markets and deny innovative rivals the chance to bring new services to

<sup>33</sup> House Antitrust Report, at 37-38, n. 103-07.

<sup>34</sup> Data and Privacy Hearing at 2 (statement of Jason Furman, Prof. of the Practice of Econ. Pol’y, Harvard Kennedy School) (Other anticompetitive practices in digital markets—such as product design, self-preferencing, and anti-competitive contracting, among others—may also contribute to barriers that impede entry by rivals or new firms. While these issues are also present in other markets, they are much more pronounced in digital markets.)

<sup>35</sup> *Id.*

<sup>36</sup> CHICAGO BOOTH STIGLER CTR. FOR THE STUDY OF ECON. & STATE, STIGLER CMTE. ON DIG. PLATFORMS at 29, 35 (2019)

<sup>37</sup> Data and Privacy Hearing at 2-3 (statement of Jason Furman, Prof. of the Practice of Econ. Pol’y, Harvard Kennedy School).

1 market.<sup>[38]</sup>”

2 194. Since 2013, there has been no entry of a meaningful competitor into any of the  
3 Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market.

4 *Google Maps’ Terms of Service*

5 195. Any violations of the Google Maps Terms of Services are under Google’s  
6 watchful eye. Under the TOS Section 1.4, customers, such as Plaintiffs and the Class, must  
7 provide Google Maps with each authorized domain and app that uses any of Google’s Maps  
8 APIs, Places APIs, or Routes APIs. Under the TOS Section 3.2.2(c), at Google’s request,  
9 customers must submit their domains, apps, and projects to Google for review to ensure  
10 compliance. And under the TOS Section 5.1, Google may suspend Google’s Maps APIs, Places  
11 APIs, and Routes APIs without prior notice if customers breach the TOS.

12 196. Pursuant to the Court’s Order in this Action on November 30, 2023 (ECF No. 67,  
13 at 5-8), Plaintiffs focus the negative tying claim on Google Maps using its Maps APIs as the  
14 tying product, and its Places APIs and Routes APIs as the negatively tied products.

15 197. Defendants have been using, revising, and enforcing the TOS to prohibit Plaintiffs  
16 and Class members from using any of Google’s Maps APIs, Places APIs, and Routes APIs with  
17 competitors’ maps APIs, places APIs, and routes APIs.

18 198. According to the House Antitrust Report, several developers using Google Maps  
19 have told the House Antitrust Subcommittee that Google has been imposing anticompetitive  
20 restrictions as it has gained a more-dominant market position. Google has ratcheted up its  
21 prohibitions against app developers.<sup>39</sup>

22 199. According to the House Antitrust Report, as an example, “developers choose to  
23 mix and match, using map data from one firm but places data from another.”<sup>40</sup>

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24  
25  
26 <sup>38</sup> COMPETITION & MKTS. AUTH., ONLINE PLATFORMS AND DIGITAL  
27 ADVERTISING, MARKET STUDY FINAL REPORT 10–11 (2020).

28 <sup>39</sup> See, e.g., House Antitrust Report, at 234-35, 239-47.

<sup>40</sup> See, e.g., House Antitrust Report, at 240.

200. However, according to the House Antitrust Report, “Google . . . prohibits developers from using *any* part of its mapping tools alongside *any* non-Google mapping features.”<sup>41</sup>

201. According to the House Antitrust Report, Google has been revising TOS language as even more exclusionary and anticompetitive. The House Antitrust Report noted that the restriction was in the Google Maps Terms of Service.<sup>42</sup>

202. According to the House Antitrust Report, until April 2020, Google’s Maps Platform Terms of Service included the following provision:

(e) No Use With Non-Google Maps. Customer will not use the Google Maps Core Services in a Customer Application that contains a non-Google map. For example, Customer will not (i) display Places listings on a non-Google map, or (ii) display Street View imagery and non-Google maps in the same Customer Application.<sup>43</sup>

203. According to the House Antitrust Report, in April 2020, Google amended the language to make the restrictions even more byzantine and exclusionary, while adding pretextual language to attempt to try justifying the anticompetitive restrictions in an unpersuasive manner:

Google Maps Content means any content provided through the Services (whether created by Google or its third-party licensors), including map and terrain data, imagery, trace data, and places data (including business listings).

\* \* \*

(e) No Use With Non-Google Maps. To avoid quality issues and/or brand confusion, Customer will not use the Google Maps Core Services with or near a non-Google Map in a Customer Application. For example, Customer will not (i) display or use Places content on a non-Google map, (ii) display Street View imagery and non-Google maps on the same screen, *or (iii) link a Google Map to non-Google Maps content or a non-Google map.*<sup>44</sup>

204. According to the House Antitrust Report, “*Both versions of this provision*

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<sup>41</sup> House Antitrust Report, at 240-41.

<sup>42</sup> *Id.*

<sup>43</sup> House Antitrust Report, at 240-41, n. 1,465 (at 3.2.2(e)).

<sup>44</sup> House Antitrust Report, at 241 & 241 n. 1,466.

1 *prohibit developers from using any component of the Google Maps Core Service with*  
 2 *mapping services provided by non-Google firms. The April 2020 change to the terms of service*  
 3 *is even more restrictive: it prohibits developers from even displaying any component of Google*  
 4 *Maps ‘near’ any other map.”*<sup>45</sup> According to the TOS and House Antitrust Report, once  
 5 Plaintiffs purchase any of Google’s Maps APIs, Places APIs, or Routes APIs, Google forbids  
 6 them and they cannot use and link any competitors’ maps APIs, places APIs, nor routes APIs  
 7 on a digital map, not even near each other, even in the same app, or even in the same website.

8 205. During the Class Period, Defendants have broadly defined the term “Google Maps  
 9 Core Services” and “Services” to include all of “Google Maps Content”—Google’s Maps APIs,  
 10 Places APIs, and Routes APIs—and “Software,” with Software having been broadly defined as  
 11 “any downloadable tools, software development kits, or other computer software provided by  
 12 Google for use as part of the Services, including updates.” Contrary to attempted arguments  
 13 otherwise, should the language in the TOS throughout the Class Period truly have been  
 14 permissive (it was not) of enabling Plaintiffs and the Class to use and link Google’s Maps APIs  
 15 with competitors’ places APIs and routes APIs, then Google would have (i) provided separately  
 16 and precisely defined terms for its Maps APIs as separate from its Places APIs and Routes APIs  
 17 (rather than lumping them into one broad definition of “Google Maps Content” or “Google Maps  
 18 Core Services”), (ii) provided separately and precisely defined terms for its competitors’ maps  
 19 APIs, places APIs, and routes APIs, and (iii) removed the term “Customer will not ... link a  
 20 Google Map to non-Google Maps content or a non-Google map.” Google did none of these.

21 206. Moreover, Google should not use its own imprecise drafting and off-the-record  
 22 arguments about its interpretation – which in fact contradict the language in its own TOS,  
 23 especially how it has evolved during the Class Period, findings in the Antitrust House Report,  
 24 and Plaintiffs’ well-plead allegations – to undermine Plaintiff’s claims.

25 207. For most Plaintiffs and the Class, the initial digital-mapping API to form the base  
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27 <sup>45</sup> House Antitrust Report, at 241.  
 28



1 of a digital map are maps APIs. Google's Maps APIs are thus alleged to be the tying product.  
2 The overwhelmingly dominant provider in the Digital Maps API Market is Google Maps, with  
3 above 90% market share. Plaintiffs and the Class cannot feasibly avoid Google's Maps APIs in  
4 totality because of Google Maps' alleged monopoly share of above 90%, the barriers to entry  
5 (that Google, in part, helped erect) that keep existing competitors and potential new ones at bay,  
6 and the sheer data advantage that Google has, especially in connection with its Maps APIs,  
7 considering, for example, the cross-app data sharing within the panoply of Google's other apps  
8 and tools, and with Google Maps being a default app on Android mobile phones, which as  
9 alleged herein, gives Google Maps an additional advantage over competitors.

10 208. Google is using the negative tying with Maps APIs being the tying product, with  
11 the intent and effect of restraining existing competition in and acquiring or enhancing its  
12 power—or at the least, to maintain or slow down any diminution of its power resulting from  
13 true competition, absent the alleged anticompetitive restraints—in the negatively tied products,  
14 its Places APIs and Routes APIs.

15 209. The negative tying forecloses Plaintiffs and the Class from exercising competitive  
16 choices in selecting the negatively tied products of places APIs or routes APIs from competitors  
17 that they prefer; the negative tying narrows Plaintiffs and Class members' freedom as buyers of  
18 choice and facilitates Google's exploitation of them in connection with the negatively tied  
19 products of Places APIs and Routes APIs, through overcharging and other anticompetitive harm.  
20 The negative tying forecloses competition on the merits in the Digital Places API Market and  
21 Digital Routes API Market.

22 210. And in totality, this negative tying, exclusive dealing, self-preferencing, and  
23 monopolization (or at the least, attempted monopolization) results in anticompetitive effects and  
24 harm in all of the Digital Maps API Market, Digital Places API Market, and Digital Routes API  
25 Market, including, without limitation, anticompetitive price increases and reductions in  
26 monetary credits, output, supply, variety, quality, and innovation in each of the markets, but for  
27 the anticompetitive conduct. Even if Plaintiffs and Class members purchased or expended  
28



1 monetary credits on any one of Google Maps' Maps APIs, Places APIs, and Routes APIs, they  
2 have suffered anticompetitive harm and damages.

3 211. The anticompetitive actions in totality serve to lock-in Plaintiffs and Class  
4 members into the Google Maps ecosphere. They serve to exclude competitors in any of the  
5 Digital Maps API Market, Digital Places API Market, and Digital Routes API Market. By using  
6 the anticompetitive schemes to disable Plaintiffs and Class members from purchasing places  
7 APIs and routes APIs from competitors, Google forces those Plaintiffs and Class members to  
8 purchase Places APIs and Routes APIs from Google Maps and further entrench those Plaintiffs  
9 and Class members into the Google Maps ecosphere, making them more reliant on Google's  
10 Maps APIs as well. This helps further exclude competition on the merits in each of the Digital  
11 Maps API Market, Digital Places API Market, and Digital Routes API Market, foreclosing  
12 competitors from customers and scale to advance technology and benefit from the flywheel of  
13 innovation, and further erecting barriers to entry. Even if Plaintiffs and Class members only  
14 purchased Google's Maps APIs and did not purchase any of the Places APIs nor Routes APIs—  
15 for example, if they did not use them at all—then they still have been victims of anticompetitive  
16 harm and damages from Google's monopolization of the Digital Maps API Market through  
17 having paid prices (or expended monetary credits), that would have been cheaper, but for the  
18 anticompetitive actions that strangled out competition. The anticompetitive actions in totality  
19 are alleged to enhance and at the least, maintain Google's monopoly power in the Digital Maps  
20 API Market. The alleged anticompetitive actions in totality forecloses competition on the merits  
21 in the Digital Maps APIs Market, Digital Places APIs Market, and Digital Routes APIs Market.

22 *The House Antitrust Report Recognizes Google's Coercion and Exclusive Dealing*

23 212. In addition to the Terms of Service effectuating a negative tie, the House Antitrust  
24 Report noted several instances of coercion.

25 213. The House Antitrust Report even noted that in practice, these terms have resulted  
26 in exclusive dealing: "In practice, Google's contractual provision has led several major  
27 companies to switch entirely to Google's ecosystem, even in cases where they preferred  
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mapping services from a non-Google provider, such as Mapbox.”<sup>46</sup>

214. “Through interviews with market participants, the [House Antitrust Subcommittee] learned that Google now enforces this provision aggressively.”<sup>47</sup>

215. “Several developers stated that Google Maps introduced greater licensing restrictions as it gained a stronger market position.”<sup>48</sup>

216. “According to one firm, Google closely tracks and pressures developers who use Google’s place data in conjunction with mapping data from a non-Google firm, effectively forcing them to choose whether they will use all of Google’s mapping services or none of them.”<sup>49</sup>

217. “One firm described Google’s coercive tactics, stating, ‘It’s a bigger player putting a gun to our head saying ‘switch or else.’”<sup>50</sup>

218. ***Indeed, Google has admitted to negative tying.*** According to the House Antitrust Report, “Google was asked to identify and justify any limits it places on the ability of app developers who use the Google Maps Platform to use non-Google mapping services.”<sup>51</sup> ***“Google responded that it does ‘restrict developers from incorporating Google Maps Core Services into an application that uses a non-Google map’ in order to ‘prevent brand confusion and other negative user experiences.’”***<sup>52</sup> “As described above, Google subsequently changed its terms of service to mirror its response to the [House Antitrust Subcommittee’s] question. However, developers and mapping providers questioned Google’s rationale, noting that developers were the ones best positioned to determine whether combining mapping services from multiple providers created a ‘negative user experience.’ One provider added, ‘The developers we partner

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<sup>46</sup> *Id.*

<sup>47</sup> *Id.* at 241, n. 1,467.

<sup>48</sup> *Id.* at 234.

<sup>49</sup> *Id.* (citing Interview with Source 572 (Sept. 24, 2020)).

<sup>50</sup> *Id.* at 241, n. 1,468 (citing Interview with Source 157 (Sept. 25, 2020)).

<sup>51</sup> House Antitrust Report, at 242.

<sup>52</sup> *Id.*

with are extremely sophisticated. They're not confused.”<sup>53</sup>

219. Contrary to Google's self-serving and pretextual canned response, developers can seamlessly display on digital maps the competitors' sources of maps APIs, places APIs, or routes APIs. Mapbox's co-founder and chief executive officer (“CEO”), Eric Gunderson, testified that Google's explanations for the restrictions lacked merit. The House Antitrust Report documented how Google Maps' lack of competition allowed it to recklessly, if not intentionally, skimp on quality control, including, without limitation, having millions of fake business listings, causing anticompetitive harm but profit to Google from paid listing and advertising.

220. Google Maps improperly imposes the TOS that explicitly, implicitly, and practically result in when Plaintiffs or Class members purchase Google's Maps APIs, then Plaintiffs and Class members are forbidden from using or linking any of competitors' places APIs nor routes APIs on the same app, webpage, website, digital screen, or other type of digital display. If Plaintiffs and Class members want to use and link places APIs or routes APIs other than those from Google Maps, they cannot. Plaintiffs and Class members are forced to purchase unwanted Google's Places APIs and Routes APIs, which they preferred to use from competitors.

*The House Antitrust Report Details Google's Monopoly Power Through Data Privacy*

221. The House Antitrust Report supports the view that alleged data-privacy violations by technology companies can be evidence of monopoly power, having cited to several scholarly articles and opinions from antitrust regulators across the globe, including in the U.S.<sup>54</sup>

222. The House Antitrust Report found that the persistent collection and misuse of data is an indication of market power. For example:

[T]he persistent collection and misuse of consumer data is an indicator of market power online [in the digital economy].<sup>[55]</sup> Online platforms rarely charge consumers a monetary price—products appear to be “free” but are monetized

<sup>53</sup> *Id.* at 241-4, n. 1,473 (citing Interview with Source 572 (Sept. 24, 2020)).

<sup>54</sup> See House Antitrust Report, at 18, 37, 51-56, 390.

<sup>55</sup> Howard A. Shelanski, *Information, Innovation, and Competition Policy for the Internet*, 161 U. PA. L. REV. 1663, 1689 (2013) (“One measure of a platform's market power is the extent to which it can engage in [privacy exploitation] without some benefit to consumers that offsets their reduced privacy and still retain users.”).

through people's attention or with their data.<sup>[56]</sup> In the absence of genuine competitive threats, dominant firms offer fewer privacy protections than they otherwise would, and the quality of these services has deteriorated over time. As a result, consumers are forced to either use a service with poor privacy safeguards or forego the service altogether.<sup>[57]</sup>

\* \* \*

The benefits of robust competition in the digital economy goes beyond innovation and productivity. It can also spur firms to compete along other dimensions such as privacy and data protection. As a general matter, inadequate competition not only leads to higher prices and less innovation in many cases, but it can also reduce the quality of goods and services.<sup>[58]</sup> Given that many digital products do not charge consumers directly for services, these firms often compete on quality.<sup>[59]</sup> Along these lines, lack of competition can result in eroded privacy and data protection.<sup>[60]</sup> Growing evidence indicates that a lack of competition goes hand in hand with just such quality degradation.<sup>[61]</sup>

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<sup>56</sup> Data and Privacy Hearing at 3 (statement of Jason Furman, Professor of the Practice of Economic Policy, Harvard Kennedy School); Data and Privacy Hearing at 4-5 (statement of Tommaso Valletti, Professor of Economics, Imperial College Business School).

<sup>57</sup> House Antitrust Report, at 18 & n. 31-33, 51 (citing DIG. COMPETITION EXPERT PANEL, UNLOCKING DIGITAL COMPETITION 43 (2019) (“[T]he misuse of consumer data and harm to privacy is arguably an indicator of low quality caused by a lack of competition,”) [hereinafter Dig. Competition Expert Panel Report]; Dina Srinivasan, *The Antitrust Case Against Facebook: A Monopolist's Journey Towards Pervasive Surveillance in Spite of Consumers' Preference for Privacy*, 16 BERKELEY BUS. L.J. 39, 88 (2019) (“Consumers effectively face a singular choice—use Facebook and submit to the quality and stipulations of Facebook's product or forgo all use of the only social network.”)).

<sup>58</sup> Data and Privacy Hearing at 4 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.) (“Quality, choice, and innovation are also important aspects for competition and for consumer welfare.”); Innovation and Entrepreneurship Hearing at 2-4 (statement of Maureen K. Ohlhausen, Partner, Baker Botts L.L.P.).

<sup>59</sup> *Id.* at 3 (statement of Rohit Chopra, Comm'r, Fed. Trade Comm'n) (“These services do have a price, and you are paying for them with your data.”); Data and Privacy Hearing at 3 (statement of Jason Furman, Prof. of the Practice of Econ. Pol'y, Harvard Kennedy School) (“Consumers may think they are receiving ‘free’ products but they are paying a price for these products in a number of ways.”).

<sup>60</sup> Innovation and Entrepreneurship Hearing at 4 (statement of Maureen K. Ohlhausen, Partner, Baker Botts L.L.P.); Data and Privacy Hearing at 3-4 (statement of Jason Furman, Prof. of the Practice of Econ. Pol'y, Harvard Kennedy School); Data and Privacy Hearing at 1 (statement of George Slover, Justin Brookman & Jonathan Schwantes) (“[A] dominant platform can disregard the interests of consumers in protecting their privacy, and design their platform to maximize its ability to monitor, monetize, and manipulate our personal interactions as consumers and as citizens.”).

<sup>61</sup> House Antitrust Report, at 37 & n. 99-102 (citing Data and Privacy Hearing at 5 (statement of

223. The House Antitrust Report based these stances on scholarly literature and market participants and antitrust practitioners' perspectives. For example:

Scholars and market participants have noted that even as online platforms rarely charge consumers a monetary price—products appear to be “free” but are monetized through people’s attention or with their data<sup>[62]</sup>—traditional assessments of market power are more difficult to apply to digital markets.<sup>[63]</sup>

The best evidence of platform market power therefore is not prices charged but rather the degree to which platforms have eroded consumer privacy without prompting a response from the market.<sup>[64]</sup> As scholars have noted, a platform’s ability to maintain strong networks while degrading user privacy can reasonably be considered equivalent to a monopolist’s decision to increase prices or reduce product quality.<sup>[65]</sup> A firm’s dominance can enable it to abuse consumers’ privacy without losing customers.<sup>[66]</sup> In the absence of genuine competitive threats, a firm

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Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.)).

<sup>62</sup> Data and Privacy Hearing at 3 (statement of Jason Furman, Prof. of the Practice of Econ. Pol’y, Harvard Kennedy School); Data and Privacy Hearing at 5 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.).

<sup>63</sup> House Antitrust Report, at 50 & n. 203-06 (citing Howard A. Shelanski, *Information, Innovation, and Competition Policy for the Internet*, 161 U. PA. L. REV. 1663, 1687 (2013)) (“While increased competition, at least on its own, will not always cause firms to better use or protect customer information, any competitive effects analysis that misses these two nonprice dimensions of platform market performance will be incomplete and could be biased toward underenforcement.”).

<sup>64</sup> See, e.g., Makan Delrahim, Assistant Attorney General, U.S. Dep’t of Justice Antitrust Div., Remarks for the Antitrust New Frontiers Conference (June 11, 2019), <https://www.justice.gov/opa/speech/assistant-attorney-general-makan-delrahimdelivers-remarks-antitrust-new-frontiers> (“It is well-settled, however, that competition has price and non-price dimensions.”); Maurice E. Stucke & Ariel Ezrachi, *When Competition Fails to Optimize Quality: A Look at Search Engines*, 18 YALE J.L. & TECH. 70, 103 (2016); ELEONORA OCELLO & CRISTINA SJOODIN, EUR. COMM’N, COMPETITION MERGER BRIEF: MICROSOFT/LINKEDIN: BIG DATA AND CONGLOMERATE EFFECTS IN TECH MARKETS 5 (2017), <http://ec.europa.eu/competition/publications/cmb/2017/kdal17001enn.pdf>.

<sup>65</sup> Dina Srinivasan, *The Antitrust Case Against Facebook: A Monopolist’s Journey Towards Pervasive Surveillance in Spite of Consumers’ Preference for Privacy*, 16 BERKELEY BUS. L.J. 39, 44 (2019) (“Facebook is a monopolist, and what Facebook extracts overtly from consumers today, from a quality perspective, is a direct function of Facebook’s monopoly power.”); see also Katharine Kemp, *Concealed Data Practices and Competition Law: Why Privacy Matters* (UNSW Law Research Paper No. 19-53, 2019), [https://papers.ssrn.com/sol3/papers.cfm?abstract\\_id=3432769](https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3432769); OECD, BIG DATA: BRINGING COMPETITION POLICY TO THE DIGITAL ERA (2016), [https://one.oecd.org/document/DAF/COMP\(2016\)14/en/pdf](https://one.oecd.org/document/DAF/COMP(2016)14/en/pdf).

<sup>66</sup> Data and Privacy Hearing at 5 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.); Dig. Competition Expert Panel Report at 42-45.

offers fewer privacy protections than it otherwise would. In the process, it extracts more data, further entrenching its dominance.<sup>[67]</sup> When paired with the tendency toward winner-take-all outcomes, consumers are forced to either use a service with poor privacy safeguards or forego the service altogether.<sup>[68]</sup> As the United Kingdom’s Competition and Markets Authority observes, “The collection and use of personal data by Google and Facebook for personalised advertising, in many cases with no or limited controls available to consumers, is another indication that these platforms do not face a strong enough competitive constraint.”<sup>[69]</sup>

224. The House Antitrust Report noted that user data has shifted to be a critical resource and form of consideration. For example:

Given the increasingly critical role platforms play in mediating access to everyday goods and services, users are also far more likely to surrender more information than to cease using the service entirely.<sup>[70]</sup> Without adequate competition, firms are able to collect more data than a competitive market would allow,<sup>[71]</sup> further entrenching their market power while diminishing privacy in the process.<sup>[72]</sup>

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<sup>67</sup> David N. Cicilline & Terrell McSweeney, *Competition Is at the Heart of Facebook’s Privacy Problem*, WIRED (Apr. 24, 2018), <https://www.wired.com/story/competition-is-at-the-heart-of-facebooks-privacy-problem>.

<sup>68</sup> Dig. Competition Expert Panel Report at 43 (“[T]he misuse of consumer data and harm to privacy is arguably an indicator of low quality caused by a lack of competition.”); Dina Srinivasan, *The Antitrust Case Against Facebook: A Monopolist’s Journey Towards Pervasive Surveillance in Spite of Consumers’ Preference for Privacy*, 16 BERKELEY BUS. L.J. 39, 40 (2019) (“Consumers effectively face a singular choice—use Facebook and submit to the quality and stipulations of Facebook’s product or forgo all use of the only social network.”).

<sup>69</sup> COMPETITION & MKTS. AUTH., ONLINE PLATFORMS AND DIGITAL ADVERTISING, MARKET STUDY FINAL REPORT 318 (2020) [hereinafter Competition & Mkts. Auth. Report].

<sup>70</sup> Giuseppe Colangelo & Mariateresa Maggiolino, *Data Protection in Attention Markets: Protecting Privacy through Competition?*, 8 J. OF EUR. COMPETITION L. & PRACTICE 363, 365 (2017).

<sup>71</sup> Data and Privacy Hearing at 4 (statement of Dina Srinivasan, Fellow, Yale Thurman Arnold Project); Innovation and Entrepreneurship Hearing at 82 (Fiona Scott Morton, Theodore Nierenberg Prof. of Econs., Yale Sch. of Mgmt.).

<sup>72</sup> Data and Privacy Hearing at 2 (statement of Jason Furman, Prof. of the Practice of Econ. Pol’y, Harvard Kennedy School); Data and Privacy Hearing at 5 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.); Dig. Competition Expert Panel Report at 4 (“It can be harder for new companies to enter or scale up.”); Giuseppe Colangelo & Mariateresa Maggiolino, *Data Protection in Attention Markets: Protecting Privacy through Competition?*, 8 J. OF EUR. COMPETITION L. & PRACTICE 363, 365 (2017) (“Similarly, in such a market, a dominant firm could abuse its power to exclude a rival producing privacy-friendly goods that consumer would otherwise prefer.”); Stigler Report at 67 (“When facing a zero-money price, and when quality is difficult to observe, consumers are not receiving salient signals about the social value of their



Because persistent data collection online is often concealed,<sup>[73]</sup> it is more difficult to compare privacy costs across different products and services.<sup>[74]</sup> Consumers are largely unaware of firms' data collection practices, which are presented in dense and lengthy disclosures.<sup>[75]</sup> The use of manipulative design interfaces has also become a pervasive tool "to increase the likelihood of users consenting to tracking."<sup>[76]</sup> These behavioral nudges—referred to as dark patterns—are commonly used in online tracking and advertising markets to enhance a firm's market power and "maximize a company's ability to extract revenue from its users."<sup>[77]</sup> And in e-commerce, Jamie Luguri and Lior Strahilevitz observe that dark patterns "are harming consumers by convincing them to surrender cash or personal data in deals that do not reflect consumers' actual preferences and may not serve their interests. There appears to be a substantial market failure where dark patterns are concerned—what is good for ecommerce profits is bad for consumers."<sup>[78]</sup>

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To the extent that consumers are aware of data collection practices, it is often in the wake of scandals involving large-scale data breaches or privacy incidents such as

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consumption because the price they believe they face does not reflect the economics of the transaction, and they are ignorant of those numbers.”).

<sup>73</sup> Data and Privacy Hearing at 4-5 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.).

<sup>74</sup> Maurice E. Stucke, *Should We Be Concerned About Data-opolies?*, 2 GEO. L. TECH. REV. 275, 311 (2018).

<sup>75</sup> See, e.g., Paul Hitlin & Lee Rainie, *Facebook Algorithms and Personal Data*, PEW RES. CTR. (Jan. 16, 2019), <https://www.pewinternet.org/2019/01/16/facebook-algorithms-and-personal-data/>. See AUSTL. COMPETITION & CONSUMER COMM’N, DIG. PLATFORMS INQUIRY FINAL REPORT 11 (2019) [hereinafter Austl. Competition & Consumer Comm’n Report]; Ryan Calo & Alex Rosenblat, *The Taking Economy: Uber, Information, and Power*, 117 COLUM. L. REV. 1623 (2017); Dina Srinivasan, *The Antitrust Case Against Facebook: A Monopolist’s Journey Towards Pervasive Surveillance in Spite of Consumers’ Preference for Privacy*, 16 BERKELEY BUS. L.J. 39, 41 (2019) (“[A]ccepting Facebook’s policies in order to use its service means accepting broad-scale commercial surveillance.”).

<sup>76</sup> Arvind Narayanan, Arunesh Mathur, Marshini Chetty & Mihir Kshirsagar, *Dark Patterns: Past, Present, and Future*, 18(2) ACM QUEUE 67, 77 (2020) <https://queue.acm.org/detail.cfm?id=3400901>.

<sup>77</sup> *Id.* at 77 (2020); NORWEGIAN CONSUMER COUNCIL, DECEIVED BY DESIGN (June 27, 2018) (describing the use of “dark patterns”), <https://fil.forbrukerradet.no/wp-content/uploads/2018/06/2018-06-27-deceived-by-design-final.pdf>.

<sup>78</sup> House Antitrust Report, at 51-53 & n. 205-21 (citing Jamie Luguri & Lior Strahilevitz, *Shining a Light on Dark Patterns* at 29 (Univ. of Chicago Public Law Working Paper No. 719, 2019), [https://papers.ssrn.com/sol3/papers.cfm?abstract\\_id=3431205](https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3431205)).

Cambridge Analytica.<sup>[79]</sup> As Dina Srinivasan notes, “Today, nuances in privacy terms are relegated to investigative journalists to discover and explain. When the media does report on them—as they did around Google’s practice of letting employees and contractors read Gmail users’ emails—consumers often switch to a competitor that offers a better product or service.”<sup>[80]</sup> The opacity of data collection and use contributes to consumer confusion and the misperception that consumers do not care about their privacy—the so-called privacy paradox—simply because they use services that have become essential.<sup>[81]</sup>

225. The House Antitrust Report noted that in digital markets, data privacy and violations are an indication of monopoly power because product quality is often the relevant “locus of competition” and anticompetitive practices could lead to a “race to the bottom.” For example:

While insufficient competition can lead to reduced quality in many markets, the loss of quality due to monopolization—and in turn, privacy and data protection—is even more pronounced in digital markets because product quality is often the “relevant locus of competition.”<sup>[82]</sup> Without transparency or effective choice, dominant firms may impose terms of service with weak privacy protection that are designed to restrict consumer choice,<sup>[83]</sup> creating a race to the bottom.<sup>[84]</sup> As David Heinemeier Hansson, the Co-Founder and Chief Technology Officer of Basecamp,<sup>[85]</sup> explained in his testimony before the Subcommittee:

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<sup>79</sup> Dig. Competition Expert Panel Report at 45; David N. Cicilline & Terrell McSweeney, *Competition Is at the Heart of Facebook’s Privacy Problem*, WIRED (Apr. 24, 2018), <https://www.wired.com/story/competition-is-at-the-heart-offacebooks-privacy-problem>.

<sup>80</sup> Data and Privacy Hearing at 4 (statement of Dina Srinivasan, Fellow, Yale Thurman Arnold Project).

<sup>81</sup> Brooke Auxier, et al., *Americans and Privacy: Concerned, Confused and Feeling Lack of Control Over Their Personal Information*, PEW RES. CTR. (Nov. 15 2019), <https://www.pewresearch.org/internet/2019/11/15/americans-and-privacyconcerned-confused-and-feeling-lack-of-control-over-their-personal-information/>; Daniel J. Solove, *The Myth of the Privacy Paradox*, 89 GEO. WASH. L. REV. (forthcoming 2021).

<sup>82</sup> Data and Privacy Hearing at 4 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.).

<sup>83</sup> *Id.*

<sup>84</sup> Competitors Hearing at 11 (statement of David Heinemeier Hansson, Co-Founder and CTO, Basecamp); Dig. Competition Expert Panel Report at 6 (“[W]ell-functioning competitive digital markets have the potential to develop new solutions and increased choice for consumers, where privacy and quality of service can be differentiating factors.”); Howard A. Shelanski, *Information, Innovation, and Competition Policy for the Internet*, 161 U. PA. L. REV. 1663, 1691 (2013) (“Competition, however, may drive platforms to adopt and adhere to stronger privacy policies, making it worthwhile for a platform to advertise such policies to consumers in order to differentiate itself from its competitors.”).

<sup>85</sup> Basecamp is an internet software firm based in Chicago, Illinois, that sells project-management



When businesses do not have to account for the negative externalities they cause, it's a race to the bottom. The industrial-scale exploitation of privacy online is much the same. Facebook and Google have built comprehensive dossiers on almost everyone, and they can sell incredibly targeted advertisement on that basis. When Facebook knows you're pregnant, or worse, thinks it knows when you're pregnant, they can target ads for baby clothes or strollers with striking efficiency. But doing so represents an inherent violation of the receiver's privacy. Every ad targeted using personal information gathered without explicit, informed consent is at some level a violation of privacy. And Facebook and Google are profiting immensely by selling these violations to advertisers. Advertisers who may well feel that purchasing these violations go against their ethics, but see no choice to compete without participating.<sup>[86]</sup>

In addition to creating a race to the bottom, this same dynamic can also prevent new firms from offering products with strong privacy protections or reduce the incentive of new entrants or rivals to compete directly.<sup>[87]</sup>

226. The House Antitrust Report cited to opinions from antitrust regulators across the globe, including in the U.S., for the proposition that alleged data-privacy misuse can be a proxy for an anticompetitive price hike. For example:

Federal Trade Commissioner Rohit Chopra testified that dominant firms have the ability to impose "complex and draconian" terms of service that can change suddenly "to collect and use data more expansively and more intensely."<sup>[88]</sup> As he noted, this behavior is the equivalent of a price hike that would be difficult to impose unilaterally in a competitive marketplace.<sup>[89]</sup> Without sufficient competition, however, "companies can focus on blocking new entrants and limiting choice to protect their dominance and pricing power."<sup>[90]</sup> Tommaso Valletti, the former Chief Competition Economist for the European Commission, noted that it is "self-evident that data is key to digital platforms, and that some applications imply real-time knowledge of consumer behaviour as well as cross linkages across

and team-collaboration tools. Competitors Hearing at 2 (statement of David Heinemeier Hansson, Co-Founder and CTO, Basecamp).

<sup>86</sup> Competitors Hearing at 11 (statement of David Heinemeier Hansson, Co-Founder and CTO, Basecamp).

<sup>87</sup> House Antitrust Report, at 54-55 & n. 223-21 (citing Data and Privacy Hearing at 3-4 (statement of Dina Srinivasan, Fellow, Yale Thurman Arnold Project); Venture Capital and Antitrust Workshop at 24 (Paul Arnold, Founder and Partner, Switch Partners)).

<sup>88</sup> Data and Privacy Hearing at 3 (statement of Rohit Chopra, Comm'r, Fed. Trade Comm'n).

<sup>89</sup> *Id.*

<sup>90</sup> *Id.*

apps that only very few digital players have access to.”<sup>[91]</sup> And finally, Jason Furman, the former Chairman of the Council of Economic Advisers and an author of the “Unlocking Digital Competition” report, said that “the misuse of consumer data and harm to privacy is arguably an indicator of low quality caused by a lack of competition.”<sup>[92]</sup>

At the Subcommittee’s oversight hearing in November 2019, Makan Delrahim, the Assistant Attorney General of the Justice Department’s Antitrust Division, testified that because privacy is a dimension of quality, protecting competition “can have an impact on privacy and data protection.”<sup>[93]</sup> And finally, Maureen Ohlhausen, the former Acting Chair of the FTC, echoed this point at the Subcommittee’s hearing on innovation and entrepreneurship, noting that quality reductions online could “include factors such as reduced features, restricted consumer choice, or lessened control over privacy.”<sup>[94]</sup> [House Antitrust Report, at 56, n. 236-42.]

227. The House Antitrust Report found that in the context of digital markets, platforms can demonstrate monopoly power through data extraction. For example:

By virtue of functioning as the only viable path to market, dominant platforms enjoy superior bargaining power over the third parties that depend on their platforms to access users and markets. Their bargaining leverage is a form of market power,<sup>[95]</sup> which the dominant platforms routinely use to protect and expand their dominance.

Through its investigation, the Subcommittee identified numerous instances in which the dominant platforms abused this power. In several cases, dominant platforms used their leverage to extract greater money or data than users would be willing to provide in a competitive market. While a firm in a competitive market would lose business if it charged excessive prices for its goods or services because the customer would switch to a competitor, dominant platforms have been able to charge excessive prices or ratchet up their prices without a significant loss of business. Similarly, certain dominant platforms have been able to extort an ever-increasing amount of data from their customers and users, ranging from a user’s personal data to a business’s trade secrets and proprietary content. In the absence

<sup>91</sup> Data and Privacy Hearing at 2 (statement of Tommaso Valletti, Prof. of Econs., Imperial College Bus. Sch.).

<sup>92</sup> Dig. Competition Expert Panel Report at 43.

<sup>93</sup> Antitrust Agencies Hearing at 15 (statement of Makan Delahim, Assistant Attorney General, United States Dep’t of Justice Antitrust Div.).

<sup>94</sup> House Antitrust Report, at 56 & n. 236-42 (citing Innovation and Entrepreneurship Hearing at 4 n.14 (statement of Maureen K. Ohlhausen, Partner, Baker Botts, L.L.P.)).

<sup>95</sup> Aviv Nevo, Deputy Assistant Att’y Gen. for Econ., Dep’t of Justice, Antitrust Div., “Mergers that Increase Bargaining Leverage,” Remarks at the Stanford Institute for Economic Policy Research, 7 (Jan. 22, 2014), <https://www.justice.gov/atr/file/517781/download> (“[A]s a matter of economic theory and case law bargaining leverage is a source of market power.”).

1 of an alternative platform, users effectively have no choice but to accede to the  
2 platform's demands for payment whether in the form of dollars or data.<sup>96</sup>

3 228. But for the anticompetitive practices alleged herein, which are negative tying,  
4 exclusive dealing, self-preferencing, and monopolization, there would have been more  
5 meaningful competition from competitors in the relevant antitrust products markets of the  
6 Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, which  
7 would have reined in Defendants' alleged data-privacy violations.

8 *The House Antitrust Report Details Google's Monopoly Power Through Circumstance*

9 229. Based on (i) the findings in the House Antitrust Report, (ii) analysis of industry  
10 participants and analysts' websites, and (iii) Plaintiffs Dream, Getify, and Sprinter's experiences  
11 as direct purchasers or direct expenders of monetary credits of Maps APIs, Places APIs, and  
12 Routes APIs, Plaintiffs allege that Google Maps has over 90% market share in the Digital Maps  
13 API Market.

14 230. According to the House Antitrust Report, "Google *dominates* the market for  
15 digital maps with over a billion users."<sup>97</sup>

16 231. The House Antitrust Report found that in the directly relevant "business-to-  
17 business" segment, which Plaintiffs allege and define as that concerning Google Maps and its  
18 competitors supplying digital-mapping to Plaintiffs and Class members, "Google Maps API"  
19 has over 90% market share. A reasonable interpretation of this language—indeed, its express  
20 language—in the House Antitrust Report is that Google Maps has monopoly power over the  
21 Digital Maps API Market. Reviewing the included portions of the House Antitrust Report, as  
22 restated below, supports Plaintiffs' allegations.

23 232. And reviewing the included portions of the House Antitrust Report, as pasted  
24 below, supports Plaintiffs' allegations and definition of the "turn-by-turn navigation" segment  
25 referring to the independent and indirectly relevant tools for personal navigation, for which

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26  
27 <sup>96</sup> House Antitrust Report, at 390 & n. 2,463.

28 <sup>97</sup> House Antitrust Report, at 230 (emphasis added).

individual consumers can search for digital-mapping, traffic, and navigational tools either through a standalone, turn-by-turn navigation app that licenses the underlying data, such as MapQuest or Bing Maps, or through a vertically integrated provider, such as through the brands Google Maps or Waze, both of which Defendants own.

233. The portions from the House Antitrust Report referred to that provide the context and support for Plaintiffs' allegations and definitions follow:

Through Google Maps, *Google now captures over 80% of the market for navigation mapping service*—a key input over which Google consolidated control through an anticompetitive acquisition and which it now leverages to advance its position in search and advertising. And through Google Cloud, Google has another core platform in which it is now heavily investing through acquisitions, positioning itself to dominate the “Internet of Things,” the next wave of surveillance technologies.<sup>98</sup>

\* \* \*

There are two sets of customers for mapping services: consumers, who use map products for *navigation*, and *businesses*, who use underlying mapping libraries and design tools to produce customized maps.<sup>99</sup>

\* \* \*

Waze, which developed *navigable* maps by relying on driver-generated live maps and crowd-sourced updates, was an additional mapping provider purchased by Google in June 2013.<sup>100</sup>

Consumer-facing providers of mapping services license map databases and layer search and traffic technologies atop of the map data. Consumers use these search and traffic tools either through a standalone *turn-by-turn navigation* service that licenses the underlying data—like MapQuest or Bing Maps—or through a vertically integrated provider, like Google Maps, Waze, or Apple Maps.<sup>101</sup>

\* \* \*

*Business-facing* providers serve map design tools and mapping libraries required to produce customized maps. The leading providers of *business-to-business* mapping software are Google, HERE, Mapbox, and TomTom, followed by Apple

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<sup>98</sup> House Antitrust Report, at 15.

<sup>99</sup> *Id.* at 107.

<sup>100</sup> *Id.*

<sup>101</sup> *Id.*

Maps, Bing, ESRI, Comtech, and Telenav. Some of these providers operate in more specialized markets. For example, HERE and TomTom primarily serve automotive customers, while ESRI provides desktop GIS software used by governments and spatial analysts.”<sup>102</sup>

\* \* \*

Similarly, the list of leading providers of *consumer mapping services* and *business-to-business services* has mostly been unchanged since 2013.<sup>103</sup>

\* \* \*

*Between Google Maps and Waze—which Google also owns—the corporation captures an estimated 80% of the navigation app market.*<sup>104</sup>

\* \* \*

In 2009, Google introduced Google Maps for Mobile, a *navigation service featuring turn-by-turn* directions, live traffic updates, and automatic rerouting.<sup>105</sup>

\* \* \*

In 2013, Google purchased Waze, an Israeli crowd-sourced mapping provider, for \$1.3 billion. The acquisition solidified Google’s *dominance in turn-by-turn navigation*, eliminating its only meaningful competitive threat.<sup>106</sup>

\* \* \*

*Google Maps is the dominant provider of mapping data and turn-by-turn navigation services.* The company declined to provide the Committee with information about the market share captured by Google Maps. ... According to a third-party estimate, however, Google Maps combined with Waze captures **81% of the market for turn-by-turn navigation services.**<sup>107</sup> ... One market participant,

<sup>102</sup> *Id.* at 108 & n. 578, 580.

<sup>103</sup> *Id.* at 109.

<sup>104</sup> House Antitrust Report, at 230, n. 1,377 (citing MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP. MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY 5 (Sept. 23, 2019) (on file with the House Antitrust Subcommittee)).

<sup>105</sup> House Antitrust Report, at 232, n. 1,394.

<sup>106</sup> *Id.* at 233.

<sup>107</sup> House Antitrust Report, at 234, n. 1,410 (citing MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP. MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY 4 (Sept. 23, 2019) (on file with House Antitrust Subcommittee)).

meanwhile, estimated that *Google Maps API captures over 90% of the business-to-business market*.<sup>108</sup>

\* \* \*

In acquiring Waze, Google bought out one of the few companies in the world **making navigable maps while also providing turn-by-turn navigation service**.<sup>109</sup>

\* \* \*

Since completing the Waze acquisition, Google has reportedly come to capture 81% of the market for *navigation mapping services*.<sup>[110]</sup> Despite Google's claims that entry barriers were low and alternate offerings abundant, no meaningful competitor has emerged since Google acquired Waze. Based on the materials the FTC provided to the Subcommittee, it is unclear whether the Commission fully assessed the barriers to entry. It instead appears the FTC primarily took a static view—focusing on the existing quality of Waze's maps—rather than assessing the dynamic effects of the acquisition.<sup>111</sup>

\* \* \*

**Business-facing** mapping products usually consist of a core set of features to provide greater mapping functionality. For example, the “Google Maps Platform” offers developers traffic data and places data (also known as place search) as well as map data.<sup>112</sup>

234. Read in totality and in context, the above excerpts support Plaintiffs' allegations and definition that in the directly relevant “business-to-business” segment and the Digital Maps API Market, Google possess monopoly power with market share above 90%.

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<sup>108</sup> House Antitrust Report, at 234, n. 1,411 (citing Submission from Source 564, to House Antitrust Subcommittee, 2 (Nov. 13, 2019) (on file with the House Antitrust Subcommittee)).

<sup>109</sup> House Antitrust Report, at 236.

<sup>110</sup> House Antitrust Report, at 239, n. 1,456 (citing MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP. MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY 5 (Sept. 23, 2019) (on file with House Antitrust Subcommittee)).

<sup>111</sup> House Antitrust Report, at 239, n. 1,455.

<sup>112</sup> House Antitrust Report, at 240, n. 1,465 (citing *Google Maps Platform Terms of Service*, 21. Definitions, GOOGLE ... (“Google Maps Content” means any content provided through the Service (whether created by Google or its third-party licensors), including map and terrain data, imagery, traffic data, and places data (including business listings).”).

1           235. And read in totality and in context, in the indirectly relevant “turn-by-turn  
2 navigation” segment referring to the independent tools of personal, consumer navigation,  
3 Defendants, which own Google Maps and Waze, have a market share above 80%.

4           236. Defendants’ monopoly share of over 80% in the indirectly relevant “turn-by-turn  
5 navigation” tools concerning consumers is still supportive of Plaintiffs’ directly relevant  
6 allegations of Google Maps’ monopoly share of over 90% in the Digital Maps API Market.

7           237. The indirectly relevant market share allegation of over 80% is helpful to  
8 Plaintiffs’ allegations because it is reasonable to infer that the monopoly share of Google Maps  
9 and Waze, both owned by Defendants, over how consumers use digital-mapping tools for turn-  
10 by-turn navigation aids in Google Maps’ monopoly power in the Digital Maps API Market.

11           238. Defendants’ monopoly share of the “turn-by-turn navigation” tools, along with  
12 Google Maps’ default placement on Android-operated mobile devices, adds further ammo for  
13 Google Maps to block digital-mapping competitors in the relevant antitrust products markets by  
14 disabling competitors from having access to location data, real-time navigation data, usage data,  
15 and other types of data that help build scale to aid the digital-mapping offerings of maps APIs,  
16 places APIs, and routes APIs.

17           239. Defendants’ monopoly share of over 80% in the indirectly relevant “turn-by-turn  
18 navigation” tools concerning consumers helps support the allegations of Google Maps’  
19 monopoly power in the Digital Maps API Market.

20           240. That the House Antitrust Report relied on a confidential source who is a market  
21 participant to support the over-90% market-share figure does not discount the probative value  
22 that this offers to Plaintiffs and Class members’ claims. Quite the opposite: it is reasonable to  
23 allege that the House Antitrust Subcommittee conducted a thorough investigation and would not  
24 have included such a point in the House Antitrust Report on a whim and without sufficient  
25 support. That this confidential source is a market participant adds support to the point; indeed,  
26 retained experts are often market participants.

27           241. Google Maps’ over 90% market share and other circumstantial evidence of  
28



monopoly power is consistent with each of Plaintiffs Dream, Getify, and Sprinter’s observations and experiences in dealing with digital mapping and the technology industry more broadly. These circumstantial allegations of Google Maps’ monopoly power are consistent with industry participants and analysts’ observations.

242. While Defendants may attempt to discredit the fact of Google Maps’ market share, the House Antitrust Report itself notes that Google claimed, straining credulity, that “it doesn’t maintain information in the normal course of business about market share[.]”

*The House Antitrust Report Further Details Google’s Monopoly Power Due to Strong Barriers to Entry*

243. Google Maps’ monopoly power—or alternatively and at the least, Google Maps’ sufficient market and economic power—is durable due to significant barriers to entry.

244. The significant barriers to entry in the relevant antitrust products markets have been erected, in part, through Defendants’ own actions.

245. The House Antitrust Report stated that commenting on Google Maps’ monetization potential, an analyst stated that Google Maps has “sustainable moats.”<sup>113</sup>

246. The barriers to entering the relevant antitrust products markets are significant because of high fixed costs, network effects, lock in, high switching costs, access to data, market tipping, and Defendants’ alleged anticompetitive activity that shackle Plaintiffs and Class members, exclude competitors, and threaten innovation.

247. According to the House Antitrust Report, “[s]everal factors suggest that Google Maps is well positioned to *maintain its dominance*. The high fixed costs of creating mapping data pose a significant barrier to entry.”<sup>114</sup>

248. Building a database to provide maps APIs, places APIs, and routes APIs business-

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<sup>113</sup> House Antitrust Report, at 234-35, n. 1,416-417 (citing MARC S.F. MAHANEY, ROYAL BANK OF CANADA CAP. MKTS., ALPHABET INC.: DIGGING FOR BURIED TREASURE – THE GOOGLE MAPS OPPORTUNITY 10–11 (Sept. 23, 2019)) (on file with House Antitrust Subcommittee).

<sup>114</sup> House Antitrust Report, at 234.



1 to-business—to Plaintiffs and Class members—requires high fixed costs and is time-intensive,  
 2 requiring significant investment in mapping technologies and data collection to the tune of billions  
 3 of dollars.

4 249. Market participants have noted that Defendants have had the enormous advantage  
 5 to have invested heavily with “unlimited funds” in digital-mapping databases and technology.

6 250. Mapping data can be gathered through the collection of imagery from satellites  
 7 and streets, the tracking of GPS traces, and the collation of public domain mapping data.

8 251. Google Maps allegedly benefitted from the Google Street View initiative, which  
 9 as alleged elsewhere was perpetuated in violation of data-privacy laws. Competitors are alleged  
 10 to be unable to use similar methods to build digital-mapping databases because those methods  
 11 are allegedly unlawful. And in part to help Defendants amass the Google Maps empire, Google  
 12 acquired several digital-mapping competitors, including, without limitation, Waze in 2013.

13 **F. Regulators’ Antitrust Investigations, Including DOJ Antitrust and GFCO**

14 252. Around late-March 2022, media started reporting that DOJ-Antitrust has breathed  
 15 new life into an investigation of Google Maps and whether Google illegally stifles competition,  
 16 according to two sources familiar with the matter.

17 253. The probe reportedly has two components.

18 254. One component focuses on app and website developers. DOJ-Antitrust is reported  
 19 to be investigating Google’s requirement that if an app or website uses Google Maps’  
 20 technology, the app or website developer cannot use digital-mapping APIs developed by  
 21 Google’s rivals, the two sources said. If developers use Google’s digital-mapping APIs, they  
 22 cannot use competitors’ digital-mapping APIs.

23 255. Media referenced as a catalyst to the investigation the House Antitrust  
 24 Subcommittee’s conclusion that Google “enforces this provision [of the TOS] aggressively” and  
 25 “effectively forcing them to choose whether they will use all of Google’s mapping services or  
 26  
 27  
 28

1 none of them.”<sup>115</sup>

2 256. Media specifically references the Terms of Service and states that it disables apps,  
3 websites, or other companies from combining Google Maps’ digital-mapping APIs with any  
4 competitor’s digital-mapping APIs, that one cannot even show Google Maps’ digital-mapping  
5 APIs on the same screen as a competitor’s digital-mapping APIs, and that one cannot link  
6 Google Maps’ digital-mapping APIs to competitors’ digital-mapping APIs.

7 257. Media reported that two developers have told Reuters (for example) over 2021  
8 and 2022 that the two developers have received violation notices from Google in recent years  
9 after mixing data from the Google Maps APIs with digital-mapping APIs from competitors. The  
10 developers said that competing options were less expensive, better, or more detailed than Google  
11 Maps in some cases.

12 258. Media reported that the developers spoke on the condition of anonymity due to  
13 fear of retaliation by Google. They also expressed concern about Google’s privacy options that  
14 could limit data collection by rival digital-mapping providers.

15 259. Another component focuses on apps, including for navigation, which are provided  
16 through infotainment screens in vehicles. One source stated that in the Google Automotive  
17 Services package for automakers, Google bundles together Maps, the Google Play app store,  
18 Google Assistant, and other services. The sources stated that automotive companies are  
19 prevented from, for example, mixing Google Maps with voice assistants developed by smaller  
20 rivals. Media reported that an arm of this component also includes Android Automotive, which  
21 is a full operating system that manufacturers can ship on their cars. Google bundles its apps on  
22 Android Automotive. According to media, Google Maps is a crucial app in an automotive, but  
23 if manufacturers use Google Maps, they cannot use competitors’ APIs, and Google requires  
24 automotive companies to also take the Play Store, Google Assistant, YouTube Music, and any  
25 other automotive apps that Google makes.

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26  
27  
28 <sup>115</sup> See House Antitrust Report, at 241.

1           260. Media reported that at stake are money and data, including places and people's  
2 interests. Google does not separately disclose sales from licensing digital-mapping tools. But  
3 Google over the years has hiked mapping fees and tied the business to its Cloud unit.

4           261. Media reported that the enduring use of Google Maps' digital-mapping APIs  
5 enables Google to collect more data to maintain its dominance over competing options.

6           262. Media reported that the DOJ may be hampered in wrapping up the Google Maps  
7 probe because it has been swamped by existing lawsuits by the DOJ against Google for breaking  
8 antitrust laws, including, without limitation, to maintain its dominance of digital search products  
9 and digital search advertising, an unusually large number of merger reviews and merger-related  
10 trials, and other priorities.

11           263. Starting around late-June 2022, media reported that the German government's  
12 antitrust enforcer, the GFCO or the Bundeskartellamt, opened a proceeding against Google for  
13 alleged anticompetitive restrictions in connection with Google Maps. The GFCO issued a press  
14 release around June 21, 2022, stating that the initiated proceeding examines possible  
15 anticompetitive restrictions imposed by the Google Maps Platform to the detriment of  
16 alternative digital-mapping providers.

17           264. Media reported that the investigation does not concern Google's direct interaction  
18 with consumers (typically individuals) who use the Google Maps app; instead, it concerns  
19 Google's business-focused digital-mapping tools that allow others (typically developers or  
20 business owners) to build their own digital maps on apps or websites. Media reported that  
21 because Google Maps' TOS hinder those who use Google Maps APIs from combining them  
22 with other digital-mapping tools, the GFCO sees this as potentially anticompetitive.

23           265. Media also reported that the GFCO is investigating whether the Android  
24 Automotive Services framework, Google's operating system for automobiles, severely limits  
25 which other services automobile manufacturers use.

26           266. Mr. Andreas Mundt, the GFCO's president at that time, has been quoted to make  
27 a statement to the following effect: "As a company of paramount significance for competition  
28

1 across markets, Google is subject to stricter abuse control. We have information to suggest that  
 2 Google may be restricting the combination of its own map services with third-party map  
 3 services[.] Among other aspects, we will now examine whether this practice could allow Google  
 4 to further expand its position of power regarding certain map services. We will also look into  
 5 the licencing terms and conditions for the use of Google's map services in vehicles."<sup>116</sup>

6 267. The GFCO reported that applications of Google's digital-mapping APIs include  
 7 embedding digital maps onto third-party websites, for example, to show the locations of shops  
 8 or hotels. Its preliminary assessment is that Google restricts, in particular, the possibility to  
 9 combine Google's digital-mapping tools with third-party's digital-mapping tools. According to  
 10 the GFCO, this practice could impair competition in the area of digital-mapping.

11 268. The GFCO reported that the fact that Google makes the use of its tools used in  
 12 vehicle infotainment systems subject to very strict terms of use applicable to its Google  
 13 Automotive Services could restrict competition even further.

14 *Defendants' Documented History of Antitrust Misconduct*

15 269. Defendants are no strangers to alleged antitrust violations, especially in terms of  
 16 using market power, agreements, terms of service, and coercion to effectuate tying and other  
 17 alleged anticompetitive actions.

18 270. On September 13, 2022, the Honorable Judge P. Kevin Castel of the United States  
 19 District Court for the Southern District of New York in the *In re Google Digital Advertising*  
 20 *Antitrust Litigation*, sustained, in part, antitrust claims under Sections 1 and 2 of the Sherman  
 21 Act (15 U.S.C. §§ 1-2) for tying, where the tying product was the Google ad exchange (AdX),  
 22 and the tied product was Google's ad server for publishers, which has been known as  
 23 DoubleClick for Publishers (DFP) and Google Ad Manager GAM). *See In re Google Digital*  
 24 *Advertising Antitrust Litig.*, Nos. 21-md-3010 (PKC), 21-cv-6841 (PKC), 2022 WL 4226932,

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26  
 27 <sup>116</sup> *See, e.g.*,  
 28 [https://www.bundeskartellamt.de/SharedDocs/Publikation/EN/Pressemitteilungen/2022/21\\_06\\_2022\\_Google\\_Maps.pdf?\\_\\_blob=publicationFile&v=2](https://www.bundeskartellamt.de/SharedDocs/Publikation/EN/Pressemitteilungen/2022/21_06_2022_Google_Maps.pdf?__blob=publicationFile&v=2).

at \*3, 6, 10-12, 40 (S.D.N.Y. Sept. 13, 2022). The findings were based, in part, on there having been plausible allegations that these were separate products in separate markets and that Google used its contracts or coercion against the publishers, despite Google's counter-arguments that publishers were merely required to enter into contracts that permitted them to decide whether to include either or both of the products. *See id.*, 2022 WL 4226932, at \*3, 6, 10-12, 40.

271. Also on July 29, 2022, the Honorable Judge Haywood S. Gilliam, Jr. of the United States District Court for the Northern District of California in *Rumble, Inc. v. Google LLC* sustained antitrust claims under Section 2 of the Sherman Act (15 U.S.C. § 2) for allegations, viewed in totality, in the online video platform market of self-preferencing, tying of the YouTube app to other Google apps, and unlawfully dominating the search market with agreements involving distribution of Google's search product. *See Rumble, Inc. v. Google LLC*, No. 21-cv-0029-HSG, 2022 WL 3018062, at \*1-4 (N.D. Cal. July 29, 2022).

272. Recently around December 18, 2023, in the *In re Google Play Store Antitrust Litigation*, No. 3:21-cv-05227-JD (N.D. Cal.), Google agreed to settle the matter with State Attorneys General for a total financial commitment of approximately \$700,000,000, in connection with allegations based, in part, on anticompetitive activity concerning control over the Google Play Store for Android apps.

## **G. Additional Allegations Supporting Specific Types of Antitrust Misconduct**

### **1. The Tying and Tied Products Subject to the Negative Tying**

273. Pursuant to the Court's Order in this Action on November 30, 2023 (ECF No. 67, at 5-8), Plaintiffs focus the negative tying claim on Google Maps using its Maps APIs as the tying product, and its Places APIs and Routes APIs as the negatively tied products.

274. Once Plaintiffs and Class members use Google's Maps APIs to form the base of a digital map on Plaintiffs and Class members' apps or websites, Defendants condition such use on Plaintiffs and Class members not using or linking a competitor's places APIs nor routes APIs, despite preferences to use competitors' places APIs or routes APIs. As a result, if Plaintiffs and Class members want to use or link places API or routes APIs, they must unwillingly use

1 Google's Places APIs or Routes APIs. And as a result, if Plaintiffs and Class members want to  
2 use or link places APIs or routes APIs but cannot afford Google's Places APIs or Routes APIs  
3 or otherwise do not want to use Google Maps' Places or Routes APIs, they are forced not to use  
4 places APIs or routes APIs *at all*.

5 275. For most Plaintiffs and the Class, the initial digital-mapping API to form the base  
6 of a digital map are maps APIs. Google's Maps APIs thus are alleged to be the tying product.  
7 The overwhelmingly dominant provider in the Digital Maps API Market is Google Maps, with  
8 above 90% market share. Plaintiffs and the Class cannot feasibly avoid Google's Maps APIs in  
9 totality because of Google Maps' alleged monopoly share of above 90%, the barriers to entry  
10 (that Google, in part, helped erect) that keep existing competitors and potential new ones at bay,  
11 and the sheer data advantage that Google has, especially in connection with its Maps APIs,  
12 considering, for example, the cross-app data sharing within the panoply of Google's other apps  
13 and tools, and with Google Maps being a default app on Android mobile phones, which gives  
14 Google Maps an additional advantage over competitors.

15 276. Google's Maps APIs are the tying product, and Google's Places APIs and Routes  
16 APIs are the negatively tied products. Once Plaintiffs and Class members purchase or expend  
17 monetary credits for Google's Maps APIs, they cannot purchase or use competitors' places APIs  
18 or routes APIs, despite preferences to use competitors' places APIs or routes APIs that are  
19 alleged to offer even better quality, that are alleged to be materially cheaper, and are even alleged  
20 to be offered for free.

21 277. This negative tying is imposed in Google Maps' Terms of Service.

22 278. In addition, this negative tying is imposed through Defendants' coercion.

23 279. This negative tying has affected a substantial volume of commerce in each of the  
24 Digital Maps API Market, the Digital Routes API Market, and the Digital Places API Market.  
25 This negative tying has foreclosed substantial competition in each of Maps APIs, Places APIs,  
26 and Routes APIs. It has caused a pernicious effect on commerce throughout the U.S.

27 280. The House Antitrust Report includes detailed factual allegations supporting the  
28

1 negative tying.

2 281. Each of Plaintiffs Dream, Getify, and Sprinter has experienced anticompetitive  
3 harm, suffered monetary damages, damages through reduced monetary-credit value, and other  
4 damages.

## 5 **2. Exclusive Dealing**

6 282. Once Plaintiffs and Class members purchase or expend monetary credits for  
7 Google's Maps APIs, Defendants forbid them from using any of competitors' places APIs or  
8 routes APIs. This results in Plaintiffs and Class members only being able to purchase or expend  
9 monetary credits for Google's Maps APIs, Places APIs, or Routes APIs when using any of them.

10 283. This results in Defendants enforcing exclusive dealing through Google Maps.

11 284. Google Maps improperly imposes the Terms of Service that explicitly, implicitly,  
12 and practically result in when Plaintiffs or Class members purchase or expend monetary credits  
13 for Google's Maps API, then Plaintiffs and Class members are forbidden from purchasing,  
14 using, or linking any of competitors' places APIs nor routes APIs on the same app, webpage,  
15 website, digital screen, or other type of digital display. If Plaintiffs and Class members want to  
16 use and link places APIs or routes APIs other than those from Google Maps, they cannot.  
17 Plaintiffs and Class members are then forced to purchase or expend monetary credits for the  
18 unwanted Google's Places APIs and Routes APIs, which they preferred to use from competitors.  
19 Or if Plaintiffs and Class members cannot afford the unwanted Google's Places APIs or Routes  
20 APIs, or otherwise do not want to use them because of poor quality issues, then Plaintiffs and  
21 Class members cannot purchase, use, or link places APIs or routes APIs from any competitors,  
22 period. This results in Plaintiffs and Class members being exclusively locked into the Google  
23 Maps ecosystem.

24 285. In addition, although not required to be shown because Google Maps' Terms of  
25 Service as alleged herein expressly includes the negative tying provision and Plaintiffs well-  
26 plead monopoly power, coercion is alleged through the several examples alleged herein and  
27 those referenced in the House Antitrust Report of Defendants intimidating and bullying  
28



1 developers to switch entirely to Google’s Maps APIs, Places APIs, and Routes APIs, to the  
2 exclusion of competitors’ maps APIs, places APIs, and routes APIs, which were preferred.

3 286. These onerous effects on an appreciable number of Class members (and all of the  
4 Plaintiffs), in addition to the factual allegations made elsewhere concerning Google Maps’  
5 monopoly power (or in the alternative and at the least, its sufficient market and economic  
6 power), demonstrates coercion and exclusive dealing.

7 287. Google has monopoly power in the Digital Maps API Market, so all Plaintiffs and  
8 Class members are subjected to this exclusive dealing, as they are subject to the Google Maps  
9 Terms of Service that enforces the negative tying that effectuates the exclusive dealing, harms  
10 competition, and affects a substantial amount of commerce.

11 288. During the Class Period, Plaintiffs were forced to purchase or expend monetary  
12 credits exclusively on Google’s Maps APIs, Places APIs, and Routes APIs.

13 289. The House Antitrust Report noted several instances of exclusive dealing.

14 290. According to the House Antitrust Report, several developers using Google Maps  
15 have told the House Antitrust Subcommittee that Google has been imposing anticompetitive  
16 restrictions as it has gained a more-dominant market position. Google has ratcheted up its  
17 prohibitions against app developers.<sup>117</sup>

18 291. The House Antitrust Report noted that in “practice, Google’s contractual  
19 provision has led several major companies to switch entirely to Google’s ecosystem, even in  
20 cases where they preferred mapping services from a non-Google provider, such as Mapbox.”<sup>118</sup>

21 292. “According to one firm, Google closely tracks and pressures developers who use  
22 Google’s place data in conjunction with mapping data from a non-Google firm, effectively  
23 forcing them to choose whether they will use all of Google’s mapping services or none of  
24 them.”<sup>119</sup>

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26 <sup>117</sup> See, e.g., House Antitrust Report, at 234-35, 239-47.

27 <sup>118</sup> House Antitrust Report, at 241.

28 <sup>119</sup> *Id.* (citing Interview with Source 572 (Sept. 24, 2020)).

293. “Because Google’s monopoly in online search has furnished it with a trove of data, as well as a robust index, its place search feature is also seen by many market participants effectively as a must-have. One market participant that has lost business partnerships due to Google’s coercive restrictions stated that Google is ‘using access to its dominant search products as leverage to intimidate businesses out of working with other map providers.’ . . . He noted that Google’s conduct now threatens his firm’s survival, saying, ‘This is existential for us.’”<sup>120</sup>

294. The anticompetitive ramifications of the exclusive dealing are exemplified by even behemoth companies being beholden to Google Maps, such as Ford, Lyft, and Uber, which was described in the House Antitrust Report.<sup>121</sup>

295. During the Class Period, Alphabet has owned equity shares of Lyft and Uber.

296. The House Antitrust Report indicated that the ride-sharing company Lyft has cited its use of Google Maps as a potential risk to its business model. Lyft stated in a securities filing that “[s]ome of our competitors or technology partners may take actions which disrupt the interoperability of our platform with their own products or services.”<sup>122</sup>

297. In 2019, Uber disclosed that it relied on Google Maps for “the mapping function that is critical to the functionality” of its platform.<sup>123</sup> Uber disclosed that from January 1, 2016, through December 31, 2018, the company had paid Google \$58 million for use of Google Maps.<sup>124</sup>

298. Google in 2020 executed a juggernaut of an exclusive-dealing arrangement with Ford that is slated to span six years, entails several billions of dollars, and not only locks Ford into Google Maps and Google Automotive Services, but also obligated Ford to use the Google Cloud Platform (“GCP”), rather than staying with Microsoft Azure. Mapbox’s Gunderson testified about the threat of exclusive dealing with Google Maps, noting the deal between

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<sup>120</sup> *Id.* at 241-242, n. 1,469-1,470 (citing Interview with Source 572 (Sept. 24, 2020)).

<sup>121</sup> *Id.* at 39-40, 235.

<sup>122</sup> *Id.* at 39.

<sup>123</sup> *Id.* at 235.

<sup>124</sup> *Id.* at 235.

1 Google Maps and Ford as an example.

2 299. Recent news has revealed that automakers through the Google Automotive  
3 Services package face a bundled together package of Google digital-mapping APIs, the Google  
4 Play application store, Google Assistant, and other products and tools. For example, car  
5 companies are prevented from mixing Google Maps digital-mapping APIs with voice assistants  
6 developed by smaller rivals.

7 300. That Plaintiffs, the Class, and such massive companies face the negative tying and  
8 exclusive dealing to wall them into the Google Maps' ecosystem (as recognized by the House  
9 Antitrust Report), plus the allegations of direct demonstrations of monopoly power and the  
10 circumstantial allegations of Google Maps' over-90% market share in the Digital Maps API  
11 Market, demonstrate that the exclusive dealing has substantially foreclosed competition. These  
12 anticompetitive restrictions result in preventing the over-90% of the market of buyers of Google  
13 Maps APIs from purchasing places APIs or routes APIs from competitors, thus walling them  
14 into the Google Maps ecosphere and forcing them to purchase only Places APIs or Routes APIs  
15 from Google Maps or not use places APIs nor routes APIs at all—this indeed prevents those  
16 buyers from purchasing these products from competitors. This is foreclosure of well more than  
17 a substantial share of the market.

18 301. Any argument that even under the Terms of Service, Plaintiffs and Class members  
19 can develop an entirely separate and unlinked digital map using maps APIs, places APIs, or  
20 routes APIs from competitors in addition to an entirely separate and unlinked digital map using  
21 the Maps APIs, Places APIs, or Routes APIs from Google Maps contradicts economic reality,  
22 practicality, and beneficial use to Plaintiffs, Class members, and their customers or potential  
23 customers. This is consistent for each of Plaintiffs Dream, Getify, and Sprinter.

24 302. In terms of apps or websites, Plaintiffs and Class members purchase or expend  
25 monetary credits for Google's Maps APIs, Places APIs, or Routes APIs, all in order to use and  
26 link them together on one app, on one webpage, on one website, or on one other type of digital  
27 display or screen for Plaintiffs and Class members' customers or potential customers to view on  
28

1 one app, on one webpage, on one website, or on one other type of digital display or screen. This  
2 is consistent for each of Plaintiffs Dream, Getify, and Sprinter.

3 303. There is sufficient demand from Plaintiffs and Class members to purchase or  
4 expend monetary credits for Google's Maps APIs and together with those from different  
5 competitors of places APIs or routes APIs (indeed, even to use the places APIs or routes APIs  
6 for free from competitors other than Google Maps), in order to use and link together Google's  
7 Maps APIs and places APIs and routes APIs from competitors on one app, on one webpage, on  
8 one website, or on one other type of digital display or screen for Plaintiffs and Class members'  
9 customers or potential customers to view.

10 304. The competitive alternative and best use for all stakeholders—Plaintiffs and Class  
11 members, indirect users, and competition more generally—is for Plaintiffs and Class members  
12 to have Google's Maps APIs and places APIs and routes APIs from different competitors used  
13 and linked together on one digital screen or display on one app, webpage, or website.

14 305. Indeed, there is sufficient demand for these separate products markets of Digital  
15 Maps APIs, Digital Places APIs, and Digital Routes APIs that Google Maps and competitors  
16 can and do offer them as separate products.

17 306. But Defendants' anticompetitive actions alleged herein renders it infeasible from  
18 an economic perspective—and indeed, forbidden from a contractual perspective—for Plaintiffs  
19 and Class members to purchase or expend monetary credits for Google Map's APIs and use and  
20 link a competitors' places APIs or routes APIs. Indeed, each of Plaintiffs Dream, Getify, and  
21 Sprinter have been forced to use only Google's Maps APIs, Places APIs, or Routes APIs.

22 307. For example, if one were to visit a Plaintiff or Class members' app or website and  
23 view on one page, display, or screen the Maps APIs that Plaintiff or the Class member purchased  
24 or expended monetary credits for from Google Maps, it would not make practical sense in terms  
25 of attention, effort, and time for that visitor to then be routed by the Plaintiff or the Class member  
26 to an entirely separate and unlinked app or website page, display, or screen for the visitor to  
27 view places APIs and routes APIs secured from a competitor of Google Maps. Instead, the  
28

1 visitor would likely lose interest, lose attention, lose track, simply abandon the process, and  
 2 ultimately not continue patronage of Plaintiff or the Class member, eviscerating the purpose of  
 3 the Plaintiff or Class member having purchased Google's Maps APIs in the first place.

4 308. The ability to link maps APIs, places APIs, or routes APIs together on one digital  
 5 screen or display on one app, webpage, or website is critical to the user's experience and to the  
 6 likelihood of the user's patronage of Plaintiffs and Class members. If the user is required to view  
 7 the maps APIs, places APIs, or routes APIs on entirely separate and unlinked screens, displays,  
 8 apps, webpages, or websites, that user would simply abandon the app or website or stop  
 9 interacting with it altogether. Routing users to an entirely separate and unlinked app, website,  
 10 or digital screen is not a reasonable substitute.

### 11 **3. Self-Preferencing**

12 309. Defendants have committed anticompetitive self-preferencing in connection with  
 13 Google Maps.

14 310. Defendants use self-preferencing for map caching to benefit their own businesses  
 15 and operations, to the detriment of competing digital-mapping providers that use any of  
 16 Google's Maps APIs, Places APIs, or Routes APIs. And Defendants use self-preferencing for  
 17 map caching to jack-up costs for Plaintiffs and Class members and degrade the quality of  
 18 Plaintiffs and Class members' experience with Maps APIs, Places APIs, or Routes APIs.

19 311. According to the House Antitrust Report, "developers told the [House Antitrust  
 20 Subcommittee] that Google uses its control over digital mapping to favor its own products in  
 21 other lines of business."<sup>125</sup> Since "Google provides mapping services but also offers non-  
 22 mapping products that use mapping as an input, Google can selectively degrade access for third  
 23 parties that rely on its mapping product to disfavor them as competitors[.]"<sup>126</sup> Market  
 24 participants told the House Antitrust Subcommittee that Google has added restrictions to Google  
 25

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26  
 27 <sup>125</sup> House Antitrust Report, at 242.

28 <sup>126</sup> *Id.* at 242-43.

Maps that apply to third-party developers but not to Google’s own competing products.<sup>127</sup>

312. “One example is unequal rights to map caching. Map caching occurs when a server stores copies of map images that it can speedily distribute when next recalled. Without caching, a map is drawn each time it is requested, a much slower process.”<sup>128</sup> “Although previous versions of the Google Maps API agreement permitted caching by developers, the recent versions prohibit caching of maps with limited exception.”<sup>129</sup>

313. According to the House Antitrust Report, although third-party apps or websites developed with Google’s Maps APIs, Places APIs, or Routes APIs can no longer store a map cache, “[m]arket participants note, however, that Google’s own products built on Google Maps—ranging from its local search service to its hotel finder—face no similar restrictions, enabling them to load faster than those run by third parties.”<sup>130</sup>

314. “Commenting on the asymmetry, one market participant stated that Google’s decision to deny third parties caching ‘denigrates the service that our maps can provide compared to Google’s.’”<sup>131</sup> The market participant added “that’s why we can’t create an app that provides directions as well as Google or we can’t update a user’s location as quickly as Google.”<sup>132</sup>

315. Plaintiffs thus allege that the self-preferencing has been used by Google Maps as unreasonably exclusionary and a way to strangle competitors’ access to data, which results in lower competition, and this results in anticompetitive harm to Plaintiffs and the Class as purchasers. Competitors who have faced the exclusionary conduct through the self-preferencing are alleged to be direct competitors of Google in the relevant antitrust products markets of Digital Maps APIs, Digital Places APIs, and Digital Routes APIs, who use as inputs to their

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<sup>127</sup> *Id.* at 243.

<sup>128</sup> *Id.*

<sup>129</sup> *Id.*

<sup>130</sup> *Id.*

<sup>131</sup> *Id.* at 243.

<sup>132</sup> *Id.*

1 businesses Google’s Maps APIs, Places APIs, and Routes APIs.

2 316. The anticompetitive harms of such exclusionary conduct have indeed been  
3 experienced by Plaintiffs and the Class.

4 317. Not being able to use caching—and thus needing to pay or expend monetary  
5 credits each and every time a Google Maps API, Places API, or Routes API is called—  
6 skyrockets costs for Plaintiffs and Class members and are often beyond their control. There is a  
7 charge each time a digital map is accessed, reloads, refreshes, and used.

8 318. For example (without limitation), Getify has been particularly harmed by this  
9 because of RestaurNote’s relatively heavy reliance on digital mapping and the need to provide  
10 fresh location data to its users. Without caching, substantial money or monetary credits is  
11 expended each time a digital map is used, opened, or refreshed.

12 319. Being able to use caching also helps in the event that Google Maps crashes.  
13 Indeed, according to public revelations around March 2022, Google Maps nearly experienced a  
14 complete world-wide failure and outage that lasted several hours. This left Class members  
15 powerless to display their digital maps and help support their businesses, apps, and websites.

16 320. Getify notes that app or website developers prefer to hedge their data sources with  
17 caching. A standard practice of engineering maxims is that a developer would want to avoid a  
18 single-point of failure. This is where only a single provider gives data for a critical function of  
19 an app or website. For RestaurNote, which relies heavily on digital-mapping data and features,  
20 a failure, which happened recently with Google Maps, destroys the website’s use. If Google  
21 Maps is down, the website is down. If Google Maps crashes or acts slowly, the website crashes  
22 or acts slowly. But in self-preferencing fashion, Google Maps does not let app or website  
23 developers cache Maps APIs, Places APIs, nor Routes APIs, meaning that app or website  
24 developers cannot store a non-active version of Maps APIs, Places APIs, nor Routes APIs. App  
25 or website developers thus cannot even display non-current digital-mapping data when Google  
26 Maps crashes.

27 321. In contrast, Mapbox supports offline functionality. Apps created with Mapbox  
28



mobile SDKs can download maps for selected geographical areas for use when the device does not have network connectivity. In addition, Mapbox mobile SDKs automatically cache tiles and other resources requested during normal use.

#### 4. Competitive Harm

322. Defendants' negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization) harms competition.

323. Defendants' conduct harms Plaintiffs and Class members and indirectly other users by depriving valid competitive choice, degrading privacy, degrading quality and variety of products offered, lowering quantity, stifling innovation, and raising the prices and reducing the quantity and value of monetary credits for Maps APIs, Places APIs, and Routes APIs.

324. As a direct and proximate result of Google's anticompetitive conduct, Plaintiffs and Class members suffered substantial losses and damages to their business and property.

325. As a direct and proximate result of the alleged anticompetitive conduct herein, Defendants reap more revenue, suppress Plaintiffs and Class members' earnings, and force them to reduce content, causing further reductions in earnings.

326. As a result of the anticompetitive conduct alleged herein, Defendants have foreclosed other firms from competing in the relevant antitrust products markets of Digital Maps APIs, Digital Places APIs, and Digital Routes APIs, to the detriment of Plaintiffs and Class members and indirectly to the detriment of other users.

327. Defendants' conduct goes far beyond aggressive competition. Their anticompetitive actions intend to and in fact have excluded rivals and harmed the competitive process. This conduct is not competition on the merits or otherwise privileged. Even worse, the conduct has been planned and thoroughly executed over many years—it is willful.

328. Defendants have reinforced Google Maps' market position by impairing potential competing maps APIs, routes APIs, or places APIs providers by using monopoly power (or alternatively and at the least, sufficient market and economic power) to prevent rivals and potential rivals from collecting datasets that could make rivals and potential rivals viable

alternatives to Google Maps for Plaintiffs and Class members, which in turn could loosen Google Maps' strangle-hold of the relevant antitrust products markets.

329. Defendants have foreclosed competition to Google's Maps APIs, Places APIs, and Routes API by having implemented the anticompetitive conduct alleged herein, such as negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization).

330. The foreclosure caused by Defendants' conduct in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market can be observed by the exit and limited entry of competitors. Entry into the relevant antitrust products markets has been weak, if not non-existent, over the time period of Google Maps' increasing dominance. This lack of entry has resulted from entry barriers arising from Defendants' anticompetitive conduct.

331. Defendants' abusive behavior also stifles innovation in the relevant antitrust products markets.<sup>133</sup> For example, competitors even offer better quality and more-fulsome places APIs and routes APIs, even for free.

332. Google Maps' negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization) harms competition because there is little motivation for competitors in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market to enter these relevant antitrust products markets. And the competitors that are already in those markets are foreclosed from offering digital-mapping APIs to Plaintiffs and Class members, even competitors of places APIs and routes APIs that offer to do so at lower prices, at more valuable monetary credits to be expended (as compared to the number of API calls that the monetary credits satisfy), or even for free, and even competitors that offer more-fulsome and higher quality places APIs and routes APIs.

333. Defendants' anticompetitive conduct has shielded them from competitive

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<sup>133</sup> *E.g.*, Stephen D. Houck, *Injury to Competition/Consumers in High Tech Cases*, St. Johns L. Rev. Vol. 5, Iss. 4, 593, 598 (2001) ("Any assessment of a restraint's anticompetitive impact, however, will be incomplete if limited to price and output effects. The restraint's impact on consumer choice and innovation must also be considered.").

pressures that would otherwise require ongoing, substantial innovation in response to Plaintiffs and Class members’ needs. This lack of innovation has caused grave harm to competition.

334. An example of the adverse effects from Defendants’ anticompetitive conduct when innovation did occur—for example, by Waze before Defendants acquired it—demonstrates the potential innovation that has been thwarted throughout the Class Period.

335. Foreclosed competitors also lose motivation to innovate in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market because Defendants’ anticompetitive actions alleged herein foreclose competitors from a massive portion of clients—Plaintiffs and Class members—that results in less revenue, earnings, and scale, in terms of access to users, their data, and the benefits that come from being able to use such data to interact with, refine, and otherwise enable competitors to improve their products and operations.

336. While Defendants have sought to avoid liability based on specific language—such that Google prevents only the “use” or “linking” of competing API content rather than its “display”<sup>134</sup>—such specificity is in contrast with Defendants’ own Terms of Service, which throughout the Class Period used words to the effect of contain, display, link, and use interchangeably without precise definitions. But misuse of broad language cannot overcome practice, especially as the terms have evolved during the Class Period. Imprecise language interpretation cannot overcome practice, especially as Google Maps is free to change the terminology of its TOS in the future at its discretion (as it has in the past).

337. Even apparently powerful, large companies are beholden to Defendants.

338. For years before the Class Period, Google Maps offered extremely more-valuable monetary credits for Maps APIs, Places APIs, and Routes APIs, luring Plaintiffs and Class members to build their apps and websites with Google’s Maps APIs, Places APIs, and Routes APIs. In exchange for Google Maps offering such monetary credits, Google Maps received additional users and valuable data about such users, which Defendants have monetized, in part

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<sup>134</sup> See, e.g., Defs.’ MTD Comp., at 7.

1 through digital advertising and other means of selling the data.

2 339. However, around May 2018 and continuing thereafter, Google Maps introduced  
3 a single “pay-as-you-go” pricing plan for all of Maps APIs, Places APIs, and Routes APIs.<sup>135</sup>

4 340. Prices soared across the board for Google’s Maps APIs, Places APIs, and Routes  
5 APIs. For example, Google Maps drove up the price for its Dynamic Maps API from \$0.50 to  
6 \$7.00 per 1,000 calls.<sup>136</sup>

7 341. And the value of the monetary credits dramatically shrunk in terms of them being  
8 expended for APIs. For example, this shift reduced the number of monetary-credit-expended  
9 Dynamic Maps API calls from 25,000 per day to around 930 per day.<sup>137</sup>

10 342. With the escalated prices across the board for Maps APIs, Places APIs, and Routes  
11 APIs, the value of the monetary credits plummeted because they would be expended for  
12 relatively far fewer APIs, in addition to the dramatic decrease in the monthly threshold.

13 343. Developers have reported to the House Antitrust Subcommittee that ever since  
14 Google Maps enforced these unexpected, drastic pricing changes, the pricing change amounted  
15 to increases of 1,400% in many instances.<sup>138</sup>

16 344. One developer stated that Google instituted this price hike after “gaining  
17 dominance”; since becoming a Google Maps customer, the market participant’s costs “have  
18 increased over 20x[.]”<sup>139</sup>

19 345. Another developer stated that the 2018 pricing change “took our bill from  
20 \$90/month in October to \$20,000/month in December.”<sup>140</sup>

21 346. Several developers expressed their frustrations to the House Antitrust  
22 Subcommittee, noting that Google Maps’ decision to hike prices so sharply and without  
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24  
25 <sup>135</sup> House Antitrust Report, at 239-40.

26 <sup>136</sup> *Id.*

27 <sup>137</sup> *Id.*

28 <sup>138</sup> *Id.*

<sup>139</sup> *Id.*

<sup>140</sup> *Id.*

significant notice underscored its power to set the terms of commerce.

347. Plaintiffs and Class members have surrendered more in their transacting—whether through purchases or expending monetary credits—or acquired less than they otherwise would have, absent the anticompetitive actions alleged herein.

348. The alleged unlawful negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization) has resulted in damages to Plaintiffs and Class members, in part through the (i) egregious, supracompetitive price hikes in all of Google’s Maps APIs, Places APIs, and Routes APIs, and (ii) egregious, anticompetitive evisceration of monetary credits offered for Google’s Maps APIs, Places APIs, and Routes APIs, including, without limitation, the anticompetitive reduction of the value of monetary credits offered in comparison to the fewer calls that they can be expended on, due to the supracompetitive price hikes in all of Google’s Maps APIs, Places APIs, and Routes APIs.

349. These damages are continuing, and this anticompetitive misconduct harmed and continues to harm each of the Plaintiffs.

350. For example, as alleged elsewhere, throughout the Class Period, Plaintiff Dream spent approximately at least (i) \$6.53 on Google’s Maps APIs, including, without limitation, on the Maps API, Dynamic Maps API, and Dynamic Street View API, (ii) \$40.51 on Google’s Places APIs, including, without limitation, the Autocomplete – Per Request, Autocomplete without Places Details – Per Session, Geocoding API, Places API, Places Details API, Atmosphere Data API, and Contact Data API, and (iii) \$1,394.36 on Google’s Routes APIs, including, without limitation, the Distance Matrix API, Distance Matrix Advanced API, and Directions API. This equates to approximately \$1,441.40 spent in total.

351. In total, Dream spent at least \$984.76 out of pocket and \$456.64 in monetary credits during the Class Period, for a total of at least \$1,441.40 in payments to Google, consisting of at least \$6.53 spent on Maps APIs, \$40.51 spent on Places APIs, and \$1,394.36 spent on Routes APIs.

352. Plaintiff Getify spent at least \$17.73 out of pocket and \$15.22 in monetary credits

1 during the Class Period, for a total of at least \$17.73 in payments to Google, consisting of at  
2 least \$32.42 spent on Maps APIs and \$0.53 spent on Places APIs.

3 353. By further example, as alleged elsewhere, throughout the Class Period, Sprinter's  
4 Director recalls having expended and depleted monetary credits and having spent money on  
5 each of Google's Maps APIs, Places APIs, and Routes APIs. Several credit cards for Sprinter  
6 were associated with its Google Maps account through the GCP, and Sprinter's Director recalls  
7 having spent money on each of Google's Maps APIs, Places APIs, and Routes APIs, in addition  
8 to the monetary credits that were expended and depleted. Although the Director remembers  
9 having spent money on each of Google's Maps APIs, Places APIs, and Routes APIs, the GCP  
10 account was closed, and the credit cards used for Sprinter were cancelled.

11 354. Sprinter was able to find one record reflecting a charge of \$5.74 in early February  
12 2020 for a Maps API, for which it is unclear whether this was money charged to Sprinter in  
13 addition to the depletion of monetary credits. But Sprinter was unable to access and review past  
14 statements from Google's Maps APIs, Places APIs, and Routes APIs and the usage of monetary  
15 credits and additional monetary spending. The Director's memory of Sprinter having spent  
16 money on each of Maps APIs, Places APIs, and Routes APIs during the Class Period is based,  
17 in part, on the memory of the staggering prices and charges for each, which was the catalyst for  
18 Sprinter's Director to have researched competitors' offerings and identify preferred competitors,  
19 and Sprinter's Director's memory of the negative tying terms that forbade the product linking,  
20 despite the Director's ultimate identification of competitors that he preferred. Sprinter's records  
21 will be available in discovery.

22 355. Even if a Plaintiff or Class member purchased or expended monetary credits on  
23 only one of Google's Maps APIs, Places APIs, or Routes APIs, they would have been a victim  
24 of the anticompetitive schemes, such as the exclusive dealing and monopolization (or at the  
25 least, attempted monopolization), alleged herein and have been damaged because the schemes  
26 have resulted in the supracompetitive escalations in pricing for all of Google's Maps APIs,  
27 Places APIs, and Routes APIs and the lower value that the monetary credits have in proportion  
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1 to the amount of APIs calls that they could be expended on. But for the anticompetitive schemes  
2 alleged herein, all of Google's Maps APIs, Places APIs, and Routes APIs would have been  
3 offered at lower prices, and the monetary credits would have been offered in higher thresholds  
4 and been more valuable in terms of the amount of APIs calls that they could be expended for.

5 356. But for the anticompetitive practices alleged herein, there would have been more  
6 meaningful competition from existing competitors in the relevant antitrust products markets of  
7 the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API  
8 Market, which would have reined in Defendants' supracompetitive prices, anticompetitive  
9 decimation of the quantity and value of monetary credits, byzantine terms, and lower quality.

10 357. Moreover, as alleged more fully elsewhere, Google Maps has offered digital-  
11 mapping that is incomplete, riddled with errors, and crashes, while excluding competition.  
12 Indeed, no meaningful competitors have entered the Digital Maps API Market, Digital Places  
13 API Market, and Digital Routes API Market since 2013.

14 358. The concentration of so much of the markets in Google Maps' digital-mapping  
15 products means that the relevant antitrust products markets and consumers are more vulnerable  
16 to a Google temporary shutdown or loss of data.

17 359. Plaintiffs and Class members would appreciate having back-up digital mapping  
18 data by another provider when Google's servers freeze or shut down, which has happened  
19 recently. Building back-up data into systems is critical in case the initial data provider  
20 experiences difficulties. Indeed, according to public revelations around March 2022, Google  
21 Maps nearly experienced a complete world-wide failure and outage that lasted several hours.  
22 This left Class members powerless to display their digital maps and help support their  
23 businesses, apps, and websites. Having back-up data also enables the user to truly experiment  
24 with which competitor provides the highest-quality data.

25 360. And Google Maps does not offer a full suite of APIs in all of its Places APIs and  
26 Routes APIs. There are bodies of API data within these relevant antitrust products markets that  
27 Google does not offer, but Plaintiffs and Class members cannot access from competitors because  
28



1 of Google's anticompetitive conduct alleged herein.

2 361. The anticompetitive harm has damaged and continues to damage Plaintiffs and  
3 Class members, rendering the Class to be an effective mechanism to seek damages and  
4 equitable, declarative, and injunctive relief.

5 *CEO of Google Competitor Mapbox Details Anticompetitive Conduct and Harm*

6 362. Defendants have referred to Google Maps as a core search product for Google and  
7 a source for advertising.

8 363. Within a digital map, Places APIs provide search tools.

9 364. For example, Google's Place API, Place Details API, Place Search API, Find  
10 Place API, Autocomplete + Place Details – Per Session API, and Autocomplete – Per Request  
11 API all can retrieve data in response to searches done in a digital map.

12 365. On February 25, 2021, Mapbox's co-founder and CEO, Gunderson, submitted a  
13 letter to and testified before the U.S. House Judiciary Committee for a hearing entitled Reviving  
14 Competition, Part 1: Proposals to Address Gatekeeper Power and Lower Barriers to Entry.

15 366. Mapbox's customers are developers, and Mapbox offers digital-mapping APIs  
16 and SDKs for developers to add digital maps on their apps or websites.

17 367. Mr. Gunderson stated that analysts have estimated that if Google Maps was a  
18 standalone business, it would be valued at more than \$60 billion.

19 368. Mr. Gunderson stated that Google's gatekeeping through its Terms of Service is  
20 brazen.

21 369. He stated that his developer customers need help to stop Google Maps from  
22 bullying and intimidating them.

23 370. In essence, Google is using the Google Maps Terms of Service and is bullying  
24 and intimidating Mapbox's developer-customers who want to use digital-mapping APIs from  
25 Mapbox and digital-mapping features from Google to switch entirely to Google.

26 371. Mapbox's developer-customers have been forced to switch entirely to the Google  
27 ecosystem for their digital-mapping APIs.

1           372. Mr. Gunderson testified that Google was using its dominance to suppress  
2 competition in digital mapping. Google has been actively targeting developer-customers to  
3 enforce the Terms of Service.

4           373. Mr. Gunderson testified that everyone can understand that digital-maps and search  
5 are separate products.

6           374. Mr. Gunderson testified that according to the Google Maps Terms of Service,  
7 Google search APIs could only be used on Google Maps. In referring to the Terms of Service,  
8 Mr. Gunderson referred to language, among other portions, concerning the requirement that  
9 Places content only be displayed on a Google Map. This could reflect that Mr. Gunderson was  
10 referring, in part, to the search tools available in Places APIs.

11           375. Mr. Gunderson testified that there was no technical reason for this restriction.

12           376. He noted that the adverse effects on competition were only getting worse. More  
13 and more Mapbox developer-customers were being targeted by the exclusionary practices over  
14 the past few years, which has forced them to stop using Mapbox. This is not because Google  
15 Maps is a better product; instead, it is because of the Terms of Service.

16           377. Mr. Gunderson testified that this tying is not just anticompetitive for Mapbox, but  
17 it is also anticompetitive for developer-customers and consumers. According to Mr. Gunderson,  
18 the exclusionary, restrictive, and anticompetitive practices impact a huge number of developers  
19 and customers because it prevents developers from building the best product possible.  
20 Mr. Gunderson testified that he has observed developer-customers spend months dismantling  
21 what they had built because of Google's threats.

22           378. Mr. Gunderson testified that Google's gatekeeping only drives short-term dollars  
23 to Google and is blocking competition long-term by blocking product development and  
24 innovation. He testified that digital maps get better when more people use them. By blocking  
25 customers from using Mapbox, Google was depriving Mapbox of the data and scale that  
26 Mapbox needed to grow and make better products. This made it harder for Mapbox to build  
27 more-competitive digital maps and compete with Google.  
28

1           379. Mr. Gunderson said that everyone was losing out because of this chilling effect.  
2 This included the users of the customer-developers' digital property. Mr. Gunderson testified  
3 that there were adverse impacts on consumer choice and quality. The anticompetitive practices  
4 radically limited consumer experience because developers were forced to use all things Google.  
5 As a result, with data collection being consolidated to Google, any positive innovation from  
6 assessing data would not be available to Google's competitors. Mr. Gunderson testified that this  
7 data flywheel has bad effects on consumers.

8           380. Mr. Gunderson testified that the purported explanations for the Google Maps  
9 Terms of Service being to avoid source confusion and quality issues lacked merit. He testified  
10 that developers can help dispel confusion and that digital-mapping APIs were being displayed  
11 in customized manners in different ways, so data confusion or quality issues were not  
12 meritorious motivations.

13           **H. Pro-Competitive Excuses Do Not Justify Google's Misconduct**

14           381. Under *per se* liability, whether the purported procompetitive effects outweigh the  
15 anticompetitive effects is irrelevant. The allegations herein present *per se* liability.

16           382. In the alternative, Defendants' potential defenses of procompetitive justifications  
17 cannot stand.

18           383. Defendants cannot justify their restraints of trade and monopolizing conduct. At  
19 the least, the purported procompetitive justifications are substantially overbroad to accomplish  
20 any intended goals of the exclusionary restrictions.

21           384. To the extent that Defendants merely rely on a bald assertion that they can impose  
22 whatever restrictions that they please on the purchase or monetary-credit expenditure of  
23 Google's Maps APIs, Places APIs, or Routes APIs, without any concern for antitrust and unfair  
24 competition laws, this would render these laws meaningless. If Defendants raise such an  
25 assertion as a purported procompetitive justification under a rule-of-reason analysis, should one  
26 apply, the assertion fails because the purported procompetitive justifications are pretextual,  
27 false, and are substantially outweighed by the anticompetitive effects.  
28

1           385. The anticompetitive terms and enforcement do not concern how Plaintiffs and  
2 Class members use Google’s Maps APIs already purchased as the tying product; instead, the  
3 anticompetitive terms and enforcement concern Plaintiffs and Class members being unable to  
4 purchase, use, nor link competitors’ places APIs or routes APIs as the negatively tied products.

5           386. The anticompetitive negative tying restrictions in the Terms of Service do not  
6 concern the dictation of how Plaintiffs and Class members control, use, or design the Maps APIs  
7 that they had already purchased or expended monetary credits for from Google Maps. The  
8 control, use, or design of those Maps APIs that Plaintiffs and Class members purchased or  
9 expended monetary credits for from Google Maps is not what Defendants aim to dictate. Instead,  
10 the negative tying is aimed at forbidding Plaintiffs and Class members, who had already  
11 purchased or expended monetary credits for Maps APIs from Google Maps, from also  
12 purchasing, using, or linking places APIs or routes APIs from competitors in combination with  
13 the already-purchased Maps APIs from Google Maps.

14           387. It is not the control, use, or design of the Maps APIs already purchased or  
15 monetary-credit expended from Google Maps that is the true goal of the negative tying in the  
16 Terms of Service; instead, it is the goal of forcing Plaintiffs and Class members to purchase or  
17 expend monetary credits for Places APIs or Routes APIs that otherwise would have been  
18 purchased from competitors or the forcing of Plaintiffs and Class members to not purchase those  
19 places APIs or routes APIs at all, whether from competitors or not.

20           388. Even if Defendants argue otherwise, they cannot avoid antitrust laws merely by  
21 dictating policies.

22           389. Defendants cannot claim efficiency justifications for its conduct because their  
23 conduct creates numerous inefficiencies.

24           390. Defendants’ pricing for Google’s Maps APIs, Places APIs, and Routes APIs are  
25 widely known to be materially more expensive than competitors’ pricing—indeed, competitors  
26 offer such APIs for free. A particular example of over-pricing by Google Maps compared to its  
27 competitors (without limitation) is Google’s Places APIs, an otherwise commodity form of API  
28

1 information.

2 391. And there would not be confusion to the end user about the source of the digital-  
3 mapping data for maps APIs, places APIs, or routes APIs because Plaintiffs and Class members  
4 can seamlessly display on a digital map the source of which component digital-mapping data of  
5 maps APIs, places APIs, or routes APIs comes from which competitor.

6 392. According to the House Antitrust Report, Developers, users, and mapping  
7 providers have questioned Google Maps' purported quality and confusion rationales, noting that  
8 developers are best positioned to determine whether using and linking APIs from multiple  
9 providers creates a "negative user experience."<sup>141</sup>

10 393. One provider added, debunking Defendant's rationale, that the "developers we  
11 partner with are extremely sophisticated. They're not confused."<sup>142</sup>

12 394. Google Maps itself has protocols for Plaintiffs and Class members to attribute  
13 digital-mapping data to Google. Likewise, competitors have protocols for Plaintiffs and Class  
14 members to attribute digital-mapping data to them.

15 395. Mr. Gunderson testified that the purported explanations for the Google Maps  
16 Terms of Service being to avoid source confusion and quality issues lacked merit. He testified  
17 that developers can help dispel confusion and that digital-mapping APIs were being displayed  
18 in customized manners in different ways, so data confusion or quality issues were not  
19 meritorious motivations.

20 396. Moreover, users would appreciate having back-up digital mapping data by another  
21 provider when Google's servers freeze or shut down, which has happened recently. Building  
22 back-up data into systems is critical in case the initial data provider experiences difficulties.  
23 Indeed, according to public revelations around March 2022, Google Maps nearly experienced a  
24 complete world-wide failure and outage that lasted several hours. This left Class members  
25 powerless to display their digital maps and help support their businesses, apps, and websites.

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26  
27 <sup>141</sup> House Antitrust Report, at 242.

28 <sup>142</sup> *Id.* at 242, n. 1,474 (citing Interview with Source 572 (Sept. 24, 2020)).

Having back-up data also enables the user to truly experiment with which competitor provides the highest-quality data.

397. And Google does not offer a full suite of APIs in all of its Places APIs and Routes APIs. There are bodies of API data within these relevant antitrust products markets that Google does not offer, that competitors may have, but the Class members cannot access because of Google's anticompetitive conduct alleged herein.

**I. Google Maps Has Monopoly Power or, Alternatively and at the Least, Sufficient Market and Economic Power**

398. Under *per se* liability, Plaintiffs need not allege monopoly power. The allegations herein present *per se* liability.

399. In the alternative, if *per se* liability does not apply, Plaintiffs allege monopoly power or in the alternative and at the least, sufficient market or economic power.

400. Google Maps has monopoly power in the Digital Maps API Market to exceed the thresholds required for the claims for relief alleged herein under Sections 1 and 3 of the Sherman Act (15 U.S.C. §§1, 3) and Section 3 of the Clayton Act (15 U.S.C. §14), for the claim for relief for monopolization maintenance under Section 2 of the Sherman Act (15 U.S.C. § 2), and for the California state law claim (Cal. Bus. & Prof. Code §§ 17200, *et seq.*).

401. In the alternative and at the least, Google Maps has sufficient market and economic power in each of the relevant antitrust products markets of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market to exceed the thresholds required for the claims for relief alleged herein under Sections 1 and 3 of the Sherman Act (15 U.S.C. §§1, 3) and Section 3 of the Clayton Act (15 U.S.C. §14), for the claim for relief for attempt to monopolize under Section 2 of the Sherman Act, 15 U.S.C. § 2, and for the California state law claim (Cal. Bus. & Prof. Code §§ 17200, *et seq.*).

402. Plaintiffs exceed such thresholds by alleging facts concerning direct evidence and concerning circumstantial evidence of Google Maps' monopoly power.

*Direct Evidence of Google's Monopoly Power*

403. Direct evidence of monopoly power includes, without limitation, supracompetitive prices, byzantine terms, reduced quality, and data-privacy violations, all without the entrance of new nor meaningful competition from existing competitors.

404. Direct evidence is control over prices, terms, and quality or exclusion of competitors. For years, Defendants have been able to (i) impose supracompetitive prices, (ii) impose byzantine terms effectuating negative tying, exclusive dealing, and self-preferencing caching, (iii) offer digital-mapping that is incomplete, riddled with errors, and crashes, and (iv) allegedly commit serious data-privacy violations in connection with location data, including, without limitation, data collected through Google Maps. Google Maps has committed all of these points (i)-(iv), all without meaningful competition from existing competitors nor any meaningful competitors having entered the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market since 2013.

405. But for the negative tying, exclusive dealing, self-preferencing, monopolization, and barriers to entry, there would have been more-meaningful competition from existing competitors, which combined have immaterial and dwindling market share compared to Google Maps' above-90% market share in the Digital Maps API Market, and there would have been entry of new competitors (no meaningful ones have entered the market since 2013), both of which is further evidenced by Google's ability to have enacted supracompetitive prices, onerous contract terms, lower quality, and data-privacy violations for several years without losing dominance. Existing competitors have been barricaded away from enticing Google Maps' customers over several years because of the negative tying, exclusive dealing, self-preferencing, and anticompetitive actions. Competitors' efforts to increase supply, variety, or quality or to decrease prices (even offer products for free) have been to no avail to entice Google's customers away from Google Maps because the customers were shackled into the Google Maps ecosphere through the negative tying, exclusive dealing, and self-preferencing. Any of competitors' supply, variety, quality, innovation, or pricing decisions have not been a competitive force



1 against nor even temper Google Maps' dominant market position. This further demonstrates  
2 Google Maps' monopoly power. With this monopoly power, Google Maps has not provided  
3 competitive pricing, output, supply, quality, variety, nor innovation over several years to retain  
4 its customers, because it has relied on its exclusionary power instead.

5 406. As alleged, Google Maps has maintained and expanded its user base and financial  
6 dominance over several years, despite these direct demonstrations of monopoly power, all  
7 without neither existing competitors making a dent in Google Maps' market share nor new entry  
8 of meaningful competitors.

9 407. These factors demonstrate direct evidence of monopoly power.

10 408. But for the anticompetitive practices alleged herein, which are negative tying,  
11 exclusive dealing, self-preferencing, and monopolization, there would have been meaningful  
12 competition from existing competitors in the Digital Maps API Market, Digital Places API  
13 Market, and Digital Routes API Market, which would have reined in Defendants'  
14 supracompetitive prices, byzantine terms, lower quality, and data-privacy violations.

15 409. For context, Defendants do not publicly disclose specific financial metrics for  
16 Google Maps. But Defendants and analysts have reported throughout the Class Period that  
17 Google Maps has more than a billion users per month, a statistic that is alleged to have remained  
18 durable during the Class Period. Experienced analysts have estimated that Google Maps' annual  
19 revenues as of late-2019 have ranged between \$2.95 billion to \$4.3 billion, projections for 2020  
20 annual revenue to have been \$4.8 billion, projections during the Class Period for annual revenue  
21 to reach approximately \$9 billion, and projections for 2023 annual revenue of approximately  
22 \$11 billion. As a standalone business, Google Maps has been estimated by analysts and a bank  
23 to have ranged between approximately \$50 billion and \$61.5 billion during the Class Period.  
24 Further, despite having flexed direct monopoly power for several years, Google Maps' growth  
25 and financial performance under these metrics have only increased, demonstrating the inability  
26 of competitors to temper Google's anticompetitive actions.

27 *Google Maps Has Imposed Supracompetitive Prices While Excluding Competition.*  
28

1           410. Google Maps has imposed supracompetitive prices, while excluding existing  
2 competition. And no meaningful competitors have entered the Digital Maps API Market, Digital  
3 Places API Market, and Digital Routes API Market since 2013.

4           411. Google Maps' direct demonstration of monopoly power has been its ability to  
5 sustain egregious, supracompetitive prices, all while foreclosing Plaintiffs from using preferable  
6 competitors that have been known to offer materially cheaper, if not free, places APIs and routes  
7 APIs that are of comparable quality, if not better.

8           412. Prior to 2018, Google Maps offered meaningful amounts of monetary credits to  
9 lure Class members into building their apps, websites, or other digital property with Google's  
10 Maps APIs, Places APIs, and Routes APIs.

11           413. However, around May 2018 and continuing thereafter, Google Maps introduced  
12 a single "pay-as-you-go" pricing plan for Maps APIs, Places APIs, and Routes APIs.

13           414. Prices soared across Google Maps' Maps APIs, Places APIs, and Routes APIs.  
14 For example, Google Maps drove up the price for its Dynamic Maps API from \$0.50 to \$7.00  
15 per 1,000 calls.

16           415. And the value of the monetary credits dramatically shrunk in terms of them being  
17 exchanged for APIs. For example, this shift reduced the number of monetary-credit-expended  
18 Dynamic Maps API calls from 25,000 per day to around 930 per day.

19           416. With the escalated prices across the board for Maps APIs, Places APIs, and Routes  
20 APIs, the value of the monetary credits plummeted because they would be expended for  
21 relatively far fewer APIs, in addition to the dramatic decrease in the monthly threshold.

22           417. Developers have reported to the House Antitrust Subcommittee that ever since  
23 Google Maps enforced these unexpected, drastic pricing changes, the pricing changes amounted  
24 to increases of 1,400% in many instances.<sup>143</sup>

25           418. One developer stated that Google instituted this price hike after "**gaining**  
26

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27  
28 <sup>143</sup> House Antitrust Report, at 239-40.

1 *dominance*”; since becoming a Google Maps customer, the market participant’s costs “have  
2 increased over 20x[.]”<sup>144</sup>

3 419. Another developer stated that the 2018 pricing change “took our bill from  
4 \$90/month in October to \$20,000/month in December.”<sup>145</sup>

5 420. Several developers expressed their frustrations to the House Antitrust  
6 Subcommittee, noting that Google Maps’ decision to hike prices so sharply and without  
7 significant notice underscored its power to set the terms of commerce.

8 421. Defendants’ pricing for its Places APIs and Routes APIs are widely known to be  
9 materially more expensive than competitors’ pricing—indeed, competitors offer such APIs for  
10 free. A particularly egregious example of over-pricing by Google Maps compared to its  
11 competitors (without limitation) is Google’s Places APIs, an otherwise commodity form of API.

12 422. Google’s anticompetitive actions have walled off competitors from the above-  
13 90% market share that Google Maps possess over the Digital Maps API Market of customers,  
14 and through the negative tying, exclusive dealing, and monopolization, this is extended to wall  
15 off customers in the Digital Places API Market and Digital Routes API Market. Competitors  
16 cannot access those customers, regardless of any increases in output, supply, product quality,  
17 variety, or innovation or decreases in prices that competitors would attempt to deploy. The  
18 competitors’ pricing, output, supply, quality, variety, and innovation thus does not pose as a  
19 competitive force to temper Google Maps’ pricing, output, supply, quality, variety, nor  
20 innovation. This further demonstrates Google Maps’ monopoly power. With this monopoly  
21 power, Google Maps has not provided competitive pricing, output, supply, quality, variety, nor  
22 innovation over several years to retain its customers, because it has relied on its exclusionary  
23 power instead.

24 423. But for the anticompetitive practices alleged herein, which are negative tying,  
25 exclusive dealing, self-preferencing, and monopolization, there would have been more  
26

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27 <sup>144</sup> Antitrust House Report, at 240.

28 <sup>145</sup> *Id.*

1 meaningful competition from existing competitors in the Digital Maps API Market, Digital  
 2 Places API Market, and Digital Routes API Market, which would have reined in Defendants'  
 3 supracompetitive prices. Google's supracompetitive pricing resulted in meaningful part from  
 4 the anticompetitive conduct and from reduced quantity and variety of supply from existing  
 5 competitors, due to the shackling of Google Maps' customers to transact only in the Google  
 6 Maps ecosystem.

7 *Google Maps Has Imposed Anticompetitive Terms While Excluding Competition.*

8 424. Google Maps has imposed byzantine, anticompetitive terms effectuating negative  
 9 tying, exclusive dealing, and self-preferencing caching, while excluding existing competition.  
 10 And no meaningful competitors have entered the Digital Maps API Market, Digital Places API  
 11 Market, and Digital Routes API Market since 2013.

12 425. As alleged herein, Google Maps has imposed and enforced anticompetitive and  
 13 exclusionary contractual terms, including, without limitation, terms that effectuate negative  
 14 tying, exclusive dealing, and self-preferencing in connection with caching.

15 426. Allegations concerning developers' reactions to these byzantine, anticompetitive,  
 16 and exclusionary terms and to having been intimidated and bullied by Defendants supports the  
 17 direct demonstration of Google Maps' monopoly power.

18 427. A sampling of quotes from the House Antitrust Report further reflect Google  
 19 Maps' direct demonstrations of monopoly power to impose exclusionary terms:

20 *Several developers stated that Google Maps introduced greater licensing*  
 21 *restrictions as it gained a stronger market position.*<sup>146</sup> One noted that Google's  
 22 control over what now serves as a key mapping technology has allowed Google to  
 23 call all the shots. *"We license Google Maps and it's essentially a contract of*  
*adhesion. It's full of restrictions and we aren't able to negotiate any changes,"*  
 the developer said. ... *"With Google, we just have to comply with all their*  
 24 *restrictions."*<sup>147</sup>

25 \* \* \*

26 Google, however, *prohibits* developers from using any part of its mapping tools

27 <sup>146</sup> House Antitrust Report, at 234.

28 <sup>147</sup> *Id.*

1 alongside any non-Google mapping features.<sup>148</sup>

2 \* \* \*

3 According to the House Antitrust Report, (at 241), “Both versions of this provision  
4 **prohibit** developers from using **any** component of the Google Maps Core Service  
5 with mapping services provided by non-Google firms. The April 2020 change to  
6 the terms of service is **even more restrictive**: it prohibits developers from even  
7 displaying any component of Google Maps ‘near’ any other map. **In practice,**  
8 **Google’s contractual provision has led several major companies to switch entirely**  
9 **to Google’s ecosystem, even in cases where they preferred mapping services from**  
10 **a non-Google provider, such as Mapbox.**”<sup>149</sup>

11 \* \* \*

12 Through interviews with market participants, the Subcommittee learned that  
13 Google now enforces this provision **aggressively**. According to one firm, Google  
14 closely tracks and pressures developers who use Google’s place data in conjunction  
15 with mapping data from a non-Google firm, effectively forcing them to choose  
16 whether they will use all of Google’s mapping services or none of them.<sup>150</sup>

17 \* \* \*

18 One firm described Google’s coercive tactics, stating, “**It’s a bigger player putting**  
19 **a gun to our head saying ‘switch or else.’**”<sup>151</sup>

20 \* \* \*

21 Because Google’s monopoly in online search has furnished it with a trove of data,  
22 as well as a robust index, its place search feature is also seen by many market  
23 participants effectively as a must-have. One market participant that has lost  
24 business partnerships due to Google’s coercive restrictions stated that Google is  
25 using access to its dominant search products as leverage to intimidate businesses  
26 out of working with other map providers.<sup>152</sup> ... He noted that Google’s conduct  
27 now threatens his firm’s survival, saying, “**This is existential for us.**”<sup>153</sup>

28 \* \* \*

Google has also used its **dominance** in mapping to acquire cloud computing  
customers for its Google Cloud Platform (GCP). Specifically, in 2018, Google

<sup>148</sup> *Id.* at 240-41

<sup>149</sup> *Id.* at 241.

<sup>150</sup> *Id.* at 241, n. 1,467 (citing Interview with Source 572 (Sept. 24, 2020)).

<sup>151</sup> *Id.* at 241, n. 1,468 (citing Interview with Source 157 (Sept. 25, 2020)).

<sup>152</sup> *Id.* at 241-42, n. 1,469 (citing Interview with Source 572 (Sept. 24, 2020)).

<sup>153</sup> *Id.* at 242, n. 1,470 (citing Interview with Source 572 (Sept. 24, 2020)).

implemented a change requiring all API calls to use a valid API key, which must be linked to a Google Cloud Platform account. All keyless calls to the Maps JavaScript API and Street View API trigger low-resolution maps that are watermarked with “for development purposes only. ... Developers who do not have a Google Cloud account, and therefore do not have an API key, are effectively locked out of Google Maps. Even if an application is built on a non-Google cloud platform, developers are forced to use GCP for the Maps API portion of their app. ... By one estimate, revenue from Google Cloud Platform has more than tripled since 2017, the year before Google began tying access to Google Maps to Google Cloud Platform.<sup>154</sup>

428. But for the anticompetitive practices alleged herein, which are negative tying, exclusive dealing, self-preferencing, and monopolization, there would have been more meaningful competition from existing competitors and entry of new ones in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, which would have reined in Defendants’ exclusionary terms.

*Google Maps Has Offered Digital-Mapping That Is Incomplete, Riddled with Errors, and Crashes, While Excluding Competition.*

429. Google Maps has offered digital mapping that is incomplete, riddled with errors, and crashes, while excluding competition from existing competitors. And no meaningful competitors have entered the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market since 2013.

430. Even with an ever-increasing stranglehold over its Maps APIs, Places APIs, and Routes APIs, Google Maps with its strict control has done an abysmal—if not intentional or reckless—job of maintaining quality and accurate business-mapping features. Examples of findings regarding Google’s egregious errors are noted in the House Antitrust Report.

431. The House Antitrust Report even documented how Google’s monopoly and lack of competition allowed it to skimp on quality control for listings, resulting in harm to consumers and profit to Google from such paid listings. The report even documented the story of a “67-year-old-woman” who had “contacted a local home repair service she found through Google,”

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<sup>154</sup> *Id.* at 242, n. 1,474-476.

only for a fake repairman to arrive who overcharged the woman and made her fear for her life.<sup>155</sup>

432. The Antitrust House Subcommittee cited more details from a *Wall Street Journal* article dated June 20, 2019, by Rob Copeland and Katherine Bindley, entitled “Millions of Business Listings on Google Maps Are Fake—and Google Profits[,]” reporting the following:

Yet Google Maps, triggered by such Google queries as the one Ms. Carter made, is overrun with millions of false business addresses and fake names, according to advertisers, search experts and current and former Google employees.

\*\*\*

Three years later, Google still can’t seem to stop the proliferation of fictional business listings and aggressive con artists on its search engine. The scams are profitable for nearly everyone involved, Google included. Consumers and legitimate businesses end up the losers.

\*\*\*

Google handles more than 90% of the world’s online search queries, fueling \$116 billion in advertising revenue last year. In recent years, it has extended that dominance to local search queries, emerging as the go-to source on everything from late-night food deliveries to best neighborhood plumbers.

\*\*\*

... Google Maps in recent months has packed more ads onto its search queries. It is central to Google parent [Alphabet’s] hope to recharge a cresting digital-advertising operation.

\*\*\*

Google’s failure to eliminate phony listings puts legitimate businesses at the risk of threats and blackmail by competitors or con artists.

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Prices in business categories that Google has identified as ripe for ad fraud—specialized attorneys, for instance—have risen more than 50% in the past two years. Some law firms pay more than \$1,000 for every customer who clicks on their website from a Google search.”

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<sup>155</sup> See House Antitrust Report, at 243-45 & n. 1,486.



433. Additional quotes from the House Antitrust Report follow:

Although Google’s responses to the Subcommittees’ questions about its conduct regarding Google Maps emphasized “quality” and “user experience,” ... public reporting has documented that Google Maps’ listings are “overrun with millions of false business addresses and fake names.” ... A survey of experts conducted by the *Wall Street Journal* estimated that Google Maps hosts around 11 million falsely listed businesses on any given day. ... The same experts stated that “a majority” of the listings on Google Maps for businesses such as “contractors, electricians, towing and car repair services, movers and lawyers,” as well as others, are not actually located at the location given by Google Maps.

These fake listings endanger consumer safety, giving rise to situations where users of Google Maps have unknowingly requested home repairs and other services from fraudulent providers, ultimately, paying inflated prices for shoddy work. ... The fraudulent listings also disadvantage legitimate businesses, both those whose listings have been hijacked as well as those whose own listings appear below those of sham businesses.

Legitimate businesses hurt by fake listings say that contacting Google to report the situation generally fails to resolve the problem. In practice, the only ways legitimate businesses can shield themselves from fake listings is to buy ads from Google. Ad prices for categories that are most susceptible to ad fraud have increased more than 50% over the last two years.

\*\*\*

Both digital advertisement experts and individuals engaging in fraudulent activity believe that Google has turned a blind eye to the problem. According to the *Wall Street Journal*, one ad specialist who was invited by Google to help root out the problem left after concluding that Google “has obviously chosen not to solve the problem.” ... A business owner who helps facilitate the fake listings says his activity leaves a “huge footprint” and yet Google is “just letting it happen.” He added, “I know Google knows.”

434. Users would appreciate having back-up digital mapping data by another provider when Google’s servers freeze or shut down, which has happened recently. Building back-up data into systems is critical in case the initial data provider experiences difficulties. Indeed, according to public revelations around March 2022, Google Maps nearly experienced a complete world-wide failure and outage that lasted several hours. This left Class members powerless to display their digital maps and help support their businesses, apps, and websites. Having back-up data also enables the user to truly experiment which competitor provides the

1 highest-quality data.

2 435. Google Maps does not even offer a full suite of APIs in all of its Places APIs and  
3 Routes APIs. There are bodies of API data within the Places APIs and Routes APIs that Google  
4 does not offer, that competitors may have, but the Class members cannot access because of  
5 Google's anticompetitive conduct alleged herein.

6 *Google Maps Has Allegedly Committed Data-Privacy Violations, While Excluding*  
7 *Competition.*

8 436. Defendants have allegedly committed serious data-privacy violations in  
9 connection with location data, including, without limitation, data collected through Google  
10 Maps, while excluding competition from existing competitors. And no meaningful competitors  
11 have entered the Digital Maps API Market, Digital Places API Market, and Digital Routes API  
12 Market since 2013.

13 437. Google has reduced privacy without any corresponding benefit to customers—  
14 only benefits to itself—and still has not meaningfully lost customers to competitors in doing so.

15 438. For the avoidance of doubt, Plaintiffs in this class action are not alleging  
16 violations of their data-privacy rights nor seeking to represent Class members in connection  
17 with alleged violations of their data-privacy rights. Instead, these facts demonstrate direct  
18 evidence of Google's monopoly power throughout the Class Period.

19 439. According to the House Antitrust Report, each of Google's offerings "***provides***  
20 ***Google with a trove of user data, reinforcing its dominance across markets and driving***  
21 ***greater monetization through online ads. Through linking these services together, Google***  
22 ***increasingly functions as an ecosystem of interlocking monopolies.***"<sup>156</sup>

23 440. On November 8, 2010, a consolidated class action complaint was filed in the *In*  
24 *re Google, Inc. Street View Electronic Communications Litigation*, No. 3:10-md-02184-CRB  
25 (N.D. Cal.). Google Street View is a technology featured in Google Maps and Google Earth  
26 Products that offers panoramic views from various positions along many streets across the globe.

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27  
28 <sup>156</sup> House Antitrust Report, at 15.

1 It was allegedly implemented, in part, through having vehicles canvass the globe to intercept  
 2 location data. Plaintiffs in that class action alleged, in part, that Google violated state laws by  
 3 collecting user’s sensitive and valuable location data without users’ consent and in misleading  
 4 manners. Google had even allegedly admitted to collecting and storing data and that Google had  
 5 “screwed up.” Plaintiffs in that class action alleged that regulators around the globe, including  
 6 in the U.S., were investigating related issues. The allegations included statements by Google’s  
 7 then-CEO, Eric Schmidt, in connection with Google Street View to the effect of the following:  
 8 users concerned that photographs of their homes can be easily accessed around the world  
 9 through the Internet should “just move”; “Google’s policy was to ‘get right up to the creepy  
 10 line’”; and that “[i]f you have something that you don’t want anyone to know, maybe you  
 11 shouldn’t be doing it in the first place.” (*See, e.g.*, ¶¶ 1-12, 47-50, 75-82.)

12 441. In 2019 and 2020, it was reported that an approximate \$13 million settlement was  
 13 reached in this class action.

14 442. Google Maps helped amass its empire and increased barriers to entry, in part from  
 15 having used Google Street View. This is a method that competitors allegedly cannot use, as  
 16 Google Maps did, because it would allegedly violate data-privacy laws.

17 443. According to an AP article dated August 13, 2018, by Ryan Nakashima, entitled  
 18 “AP Exclusive: Google tracks your movements, like it or not,” Google allegedly has been  
 19 recording and storing user location data, including, without limitation, through Google Maps,  
 20 without consent—indeed, even in alleged contravention of when users select privacy settings to  
 21 avoid such collection—and in misleading manners. Computer-science researchers at Princeton  
 22 University supported the allegations. The alleged unauthorized and misleadingly collected  
 23 location data was used by Google for advertising purposes, among other uses.<sup>157</sup>

24 444. In a partially redacted complaint filed on May 27, 2020, by Mark Brnovich,  
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26 <sup>157</sup> Ryan Nakashima, *AP Exclusive: Google tracks your movements, like it or not*, AP (Aug. 13,  
 27 2018), <https://apnews.com/article/north-america-science-technology-business-ap-top-news-828aefab64d4411bac257a07c1af0ecb>.  
 28

1 Arizona's Attorney General as of that date, in the *Arizona v. Google LLC* litigation before the  
2 Honorable Judge Timothy Thomason of the Superior Court of the State of Arizona, Maricopa  
3 County (Civil Number 2020-006219), the Arizona Attorney General alleged that in  
4 consideration for the use of Google's software products, including, without limitation, Google  
5 Maps, Google collects data from users, including, without limitation, location data, in order for  
6 Google to develop and maintain its products and services and deliver advertising, even where  
7 Google may offer those products and services for free to users. Generally, the allegations were  
8 that data collection occurred without user consent, in misleading manners, and in violation of  
9 state laws. An example provided was that if a user searched for restaurants near the user in  
10 Google Maps, Google collects the search term and information about that activity, such as the  
11 user's location and IP address. The Arizona Attorney General alleged that testimony from  
12 Google's former Vice President of Product for Google Maps and then Vice President of Product  
13 for Google Ads, Jack Menzel, supported the allegations that Google is able to offer tools to  
14 users, including, without limitation, Google Maps, in exchange for collection of data, such as  
15 location data, that Google uses for its products and services and for advertising (even if those  
16 products or services are offered for free). (¶¶ 25-26, 38, 56, 60, 80, 93, 141-43, 147, 150.)

17 445. Part of the Arizona Attorney General's allegations were that even if a user selected  
18 off for the feature through which Google collected location data, Google nevertheless collected  
19 the user's location data. Google allegedly perpetuated this unauthorized location data collection  
20 through several of users' devices. Part of the location data that Google allegedly collected in  
21 unauthorized manners without consent was sensitive home and office location data. (¶¶ 25-26,  
22 38, 56, 60, 80, 93, 141-43, 147, 150.)

23 446. Media reported that in October 2022, the Arizona Attorney General settled the  
24 lawsuit against Google for approximately \$85 million.

25 447. On August 31, 2022, the Honorable Judge Robert R. Rigsby of the Superior Court  
26 of the District Court of Columbia, Civil Division, in *District of Columbia v. Google LLC*, Case  
27 No. 2022 CA 000330 B, in denying Google's motion to dismiss, held that Google must face  
28

claims lodged by Karl Racine, the District of Columbia's Attorney General as of that date, that Google surreptitiously tracks users' locations (in part, through Google Maps), in order to send users targeted advertisements. The allegations were based, in part, on Google surreptitiously tracking and storing location data, including a setting called "web & app activity" that collects data when users interact with products, including, without limitation, Google Maps.

448. On November 14, 2022, media reported that the attorneys general of Oregon, New York, Florida, Illinois, and three dozen other states reached a historic \$391.5 million settlement with Google to resolve allegations that it surreptitiously tracks users' locations even after they believe that they have turned off that feature. As of that time, this was the largest multistate attorney-general consumer-privacy settlement in U.S. history. The attorneys general alleged that the probe revealed that Google violated state consumer protection laws by misleading users about the scope and operation of its location tracking practices for several years.

449. In commenting on this historic settlement, William Tong, Connecticut's Attorney General as of that date, and other State Attorneys General stated that location data is among the most sensitive and valuable data that Google collects, that there are several reasons why users would opt out of tracking, and that part of the allegations were that Google continued to collect such location data, despite users having selected that Google not do so. The State Attorneys General alleged that location data, including, without limitation, location data collected from Google Maps, was a key part of Google's digital advertising business, which could be used and monetized by Google to build detailed user profiles and target ads on behalf of Google's advertising clients. Even a limited amount of location data was alleged to expose users' identities and routines and could be used to infer users' personal details.

450. Again, Plaintiffs in this class action are not alleging violations of their data-privacy rights nor seeking to represent Class members in connection with alleged violations of their data-privacy rights. Instead, these facts demonstrate direct evidence of Google Maps' monopoly power throughout the Class Period.

*Circumstantial Evidence of Google's Market Power*

1           451. Circumstantial evidence of monopoly power includes a defendant owning a  
2 dominant share of the market and that the market has significant barriers to entry.

3           452. Google Maps has over 90% market share in the Digital Maps API Market.  
4 Durable and staggering barriers to entry exist, in part through Defendants' own actions.

5           453. Plaintiffs and the Class cannot feasibly avoid Google's Maps APIs in totality  
6 because of Google Maps' alleged monopoly share of above 90%, the barriers to entry (that  
7 Google, in part, helped erect) that keep existing competitors and potential new ones at bay, and  
8 the sheer data advantage that Google has, especially in connection with its Maps APIs,  
9 considering, for example, the cross-app data sharing within the panoply of Google's other apps  
10 and tools, and with Google Maps being a default app on Android mobile phones, which gives  
11 Google Maps an advantage over competitors.

12           454. A barrier to entry for competition is direct network effects. The value of each of  
13 Google's Maps APIs, Places APIs, and Routes APIs increases as more Plaintiffs and Class  
14 members use them.

15           455. A barrier to entry for competition is high switching costs. Switching costs are high  
16 for Plaintiffs and Class members to disassemble a digital map on their apps or websites—  
17 including, without limitation, the opportunity cost of having their apps or websites under  
18 construction during that period—to remove all of Google's Maps APIs, Places APIs, or Routes  
19 APIs, in order to create another digital map composed entirely of competitors' maps APIs,  
20 places APIs, or routes APIs. Plaintiffs and Class members have become locked in from  
21 abandoning all of Google's Maps APIs, Places APIs, or Routes API in their entirety from a  
22 digital map and starting from scratch to develop a digital map including maps APIs, places APIs,  
23 or routes APIs entirely from competitors.

24           456. One blunt weapon that Google wields to erect entry barriers is a treasure-trove of  
25 competitively valuable information, including, without limitation, traffic, conditions and  
26 rerouting information, interior and exterior photographs, reviews, and commentary from  
27 Google+ friends.  
28

1           457. For instance, a person’s location history using Google Maps reveals valuable and  
2 sensitive information about others as well—such as traffic patterns and other data.

3           458. Defendants have an enormous advantage over competitors owing to the sheer  
4 volume of tracking of and processing location data that it acquires about users through its  
5 panoply of products and tools. It acquires data daily from browsing histories and advertising  
6 data from the suite of its Google search, Chrome, G-Suite, and YouTube offerings, and it has  
7 location data from Google Maps, Waze, and Google’s Android operating system embedded in  
8 hundreds of millions of mobile phones. Defendants yield this blunt weapon to erect entry  
9 barriers through a treasure-trove of competitively valuable information. Indeed, Google’s  
10 former CEO Mr. Schmidt has boasted that “[w]e know where you are. We know where you’ve  
11 been. We can more or less know what you’ve been thinking about.”

12           459. Defendants have allegedly violated laws to have gathered and monetized such  
13 location data, including, without limitation, through Google Maps. Competitors are alleged to  
14 be unable to lawfully use similar methods to build digital-mapping databases.

15           460. Google Maps benefited from a lack of prohibitions on collecting location data, an  
16 advantage that competitors today lack, given the alleged passage of new data restrictions that  
17 limit the development of digital-mapping technology. Many of these rules came into existence  
18 following public outrage prompted by Google Street View. By the time that these rules were  
19 implemented, Defendants had already mapped out most of the planet.

20           461. Google Maps has maintained monopoly power—or alternatively and at the least,  
21 sufficient market and economic power—in the relevant products markets.

22  
23           **J. Each of Plaintiffs Experienced Anticompetitive Actions and Suffered**  
24           **Antitrust Harm**

25           462. Each of Plaintiffs Dream, Getify, and Sprinter experienced anticompetitive harm.  
26 They suffered damages in terms of supracompetitive prices paid for Google’s Maps APIs, Places  
27 APIs, and Routes APIs, the anticompetitive reduction of the threshold for and value of monetary  
28 credits expended from Google’s Maps APIs, Places APIs, and Routes APIs, and other



1 anticompetitive harm.

2 463. Google is using the negative tying with Maps APIs being the tying product, with  
3 the intent and effect of restraining existing competition in and acquiring or enhancing its  
4 power—or at the least, to maintain or slow down any diminution of its power resulting from  
5 true competition, absent the alleged anticompetitive restraints—in the negatively tied products,  
6 its Places APIs and Routes APIs.

7 464. The negative tying forecloses Plaintiffs and the Class from exercising competitive  
8 choices in selecting the negatively tied products of places APIs or routes APIs from competitors  
9 that they prefer; the negative tying narrows Plaintiffs and Class members' freedom as buyers of  
10 choice and facilitates Google's exploitation of them in connection with the negatively tied  
11 products of Places APIs and Routes APIs, through overcharging and other anticompetitive harm.  
12 The negative tying forecloses competition on the merits in the Digital Places API Market and  
13 Digital Routes API Market.

14 465. Moreover, in totality, the negative tying, exclusive dealing, self-preferencing, and  
15 monopolization (or at the least and in the alternative, attempted monopolization) results in  
16 anticompetitive effects and harm in each of the markets for Digital Maps APIs, Digital Places  
17 APIs, and Digital Routes APIs, including, without limitation, anticompetitive price increases  
18 and reductions in monetary credits, quantity, supply, variety, quality, and innovation in each of  
19 the markets, but for the anticompetitive conduct. This results in even if Plaintiffs and Class  
20 members purchased or expended monetary credits on any one of Google's Maps APIs, Places  
21 APIs, and Routes APIs, they have suffered anticompetitive harm and damages.

22 466. The anticompetitive actions in totality serve to lock-in Plaintiffs and Class  
23 members into the Google Maps ecosphere. They serve to exclude competitors in any of the  
24 Digital Maps API Market, Digital Places API Market, and Digital Routes API Market. By using  
25 the anticompetitive schemes to disable Plaintiffs and Class members from purchasing places  
26 APIs and routes APIs from competitors, Google forces those Plaintiffs and Class members to  
27 purchase Places APIs and Routes APIs from Google Maps and further entrench those Plaintiffs  
28

1 and Class members into the Google Maps ecosphere, making them more reliant on Google's  
2 Maps APIs as well. This helps further exclude competition on the merits in each of the Digital  
3 Maps API Market, Digital Places API Market, and Digital Routes API Market, foreclosing  
4 competitors from customers and scale to advance technology and benefit from the flywheel of  
5 innovation, and further erecting barriers to entry. This results in even if Plaintiffs and Class  
6 members only purchased one of Google's Maps APIs, then they still have been victims of  
7 anticompetitive harm and damages from Google's monopolization through having paid prices  
8 or expended monetary credits for them, that would have been cheaper, but for the  
9 anticompetitive actions that strangled out competition. The anticompetitive actions in totality  
10 are alleged to enhance and at the least, maintain Google's monopoly power in the Digital Maps  
11 API Market itself as well.

12 467. The alleged anticompetitive action in totality forecloses competition on the merits  
13 in the Digital Maps APIs Market, Digital Places APIs Market, and Digital Routes APIs Market.

14 468. Even if a Plaintiff or Class member purchased only one of Google's Maps APIs,  
15 Places APIs, or Routes APIs, although they would not have standing to sue under the Sherman  
16 Act Sections 1 and 3 and Clayton Act Section 3 tying claims, they would still have standing to  
17 sue under the Sherman Act Section 1 and Clayton Act Section 3 exclusive dealing claims and  
18 the Sherman Act Section 2 claims in totality for monopolization or attempted monopolization,  
19 because the anticompetitive actions in totality are alleged to have caused consolidation in the  
20 Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, and this  
21 has enabled Google Maps to charge alleged supracompetitive prices, degrade quality and  
22 innovation, reduce output, supply, and variety, exclude competition, and elevate barriers to  
23 entry, resulting in supracompetitive prices and degraded quality in each of Google's Maps APIs,  
24 Places APIs, and Routes APIs, but for the alleged anticompetitive conduct.

25 469. Each of the Plaintiffs were damaged.

26 470. Each of the Plaintiffs seek damages and equitable, injunctive, and declarative  
27 relief.

1           471. Cognizable antitrust injury includes harm to a plaintiff's business or property, and  
2 property is a term that is broad and inclusive.

3           472. The monetary credits are property belonging to Plaintiffs and Class members, who  
4 receive those monetary credits from Google as consideration in exchange for which Defendants  
5 receive valuable data and increased users from Plaintiffs and Class members using Google's  
6 Maps APIs, Places APIs, and Routes APIs, data and usage from which Defendants monetize, in  
7 part through advertising, selling the data, or otherwise enhancing operations with access to that  
8 data.

9           *The Monetary Credits Possessed by Plaintiffs and Class Members Constitute Their*  
10           *Property*

11           473. Defendants provide monetary credits to Plaintiffs and Class members in exchange  
12 for enticing them to use Google's Maps APIs, Places APIs, and Routes APIs on Plaintiffs and  
13 Class members' digital property, such as apps, websites, and back-office operations. The  
14 monetary credits are not charity: the monetary credits are consideration given to Plaintiffs and  
15 Class members to use Google's Maps APIs, Places APIs, and Routes APIs.

16           474. The monetary credits are the property of Plaintiffs and Class members upon the  
17 point when Plaintiffs and Class members use Google Maps' Maps APIs, Places APIs, and  
18 Routes APIs.

19           475. Indeed, Google Maps refers to the monetary credits with a \$ symbol before the  
20 figures.

21           476. The monetary credits given to Plaintiffs and Class members are property  
22 belonging to Plaintiffs and Class members. They are assets insuring benefits to Plaintiffs and  
23 Class members.

24           477. The anticompetitive schemes alleged herein have resulted in the diminution of  
25 value of the monetary credits that Defendants have provided to Plaintiffs and Class members.  
26 But for the anticompetitive schemes alleged herein, Plaintiffs and Class members would have  
27 been given more monetary credits or the monetary credits would have been more valuable. But  
28 for the anticompetitive schemes alleged herein, Plaintiffs and Class members would have

received more in terms of Google's Maps APIs, Places APIs, and Routes APIs, in exchange for the expended monetary credits.

478. The significant price hikes that Defendants have been able to impose as a result of the anticompetitive schemes alleged herein have also diminished the value of the monetary credits offered to Plaintiffs and Class members because the increased prices further deplete the monetary credits, the value of which correspond inversely to the prices of Google's Maps APIs, Places APIs, and Routes APIs. For example, \$200 of monetary credits are less valuable where the API that those credits may purchase are more expensive.

479. The value of the monetary credits can easily be quantified by the corresponding prices of the Maps APIs, Places APIs, and Routes APIs that they are exchanged for.

*Defendants Received Consideration in Exchange for the Monetary Credits That They Provided to Plaintiffs and the Class*

480. Defendants also received assets and property from offering the monetary credits to Plaintiffs and Class members: additional users and data.

481. In exchange for offering the monetary credits to Plaintiffs and Class members, Defendants receive a wealth of data from Plaintiffs and Class members. Defendants can generate revenue, cut costs, and generate earnings from having access to this data. An increased user base and the data that is captured from that can be monetized, in part, through advertising. For example, by collecting this data, assessing the data, and leveraging the data, Defendants can sell the data, sell advertising in connection with the data, and enable advertisers to target different campaigns and messages to different user groups.

482. There is cash value for the users that Google Maps secures and the data that Defendants receive from users of their Maps APIs, Places APIs, and Routes APIs, and which Defendants can quantify.

483. Defendants have a robust history of prioritizing securing data about businesses, in part through Google Maps.

484. Defendants have referred to Google Maps as a core search product for Google and a source for advertising.

1           485. Defendants use data, learned in part from Google Maps, to generate advertising  
2 and connect users with relevant advertising.

3           486. Google's financial success results, in part, from its tracking and collection of  
4 personal and sensitive user information, including, without limitation, data received from its  
5 Maps APIs, Places APIs, and Routes APIs users (including Plaintiffs and Class members' data)  
6 and selling and brokering that user information to optimize advertisement tools. A meaningful  
7 component of Google's revenue is attributable to third party advertising, and Google is  
8 continuously driven to find new ways to leverage access to users' data.

9           487. Google profits from the data it collects in several ways. One way is that Google  
10 links communications and data to a user's profile or profiles, to enrich Google's ability to charge  
11 its customers for advertisement-related tools. Google allegedly uses intercepted  
12 communications and user data—in combination with the user's profile—to direct targeted  
13 advertisements to consumers. And Google uses the results to improve Google's own algorithms  
14 and technology. The data that Google collects contains users' web browsing information.  
15 Google collects, reads, assesses the contents of, and organizes data based on users' prior  
16 histories. Google creates profiles for each user and each device that accesses the Internet. With  
17 all of this data, along with data secured through Google Maps, Google associates as much  
18 information as possible with each profile because Google can profit from the several tools,  
19 products, and services that it offers, such as ad-targeting services.

20           488. Data secured through Google Maps are a part of these collective profiles.

21           489. For example, it is stated on Google Maps webpages that when users use Maps  
22 APIs, Places APIs, or Routes APIs, different types of data are sent with each user's request—  
23 examples of which include the application name and version, authentication information, and  
24 cross-application anonymous identifier information that is automatically sent with each user's  
25 request. Google Maps has stated in its privacy policies and developer documentation that  
26 developers implementing Google Maps' digital-mapping APIs enables Google Maps to receive  
27 Internet Protocol ("IP") addresses of the user and the end user, geolocation information, and  
28

1 search terms input by users when they initiate APIs calls.

2 490. The volume of data generated by Google's Maps APIs, Places APIs, and Routes  
3 APIs is massive. As of February 6, 2022, according to Google itself, more than 5 million  
4 websites and apps use the Google Maps Platform every week.

5 491. During the Class Period, Google Maps has been reported to have more than a  
6 billion users per month. This estimate has been disclosed by Google executives and analysts and  
7 has been consistent during the Class Period.

8 492. Defendants do not publicly disclose separate financial metrics for Google Maps.

9 493. Experienced analysts have estimated how Defendants make money, including, in  
10 part, through selling Maps APIs, Places APIs, and Routes APIs, through collecting data from  
11 Plaintiffs, Class members, and other types of users, and from advertising.

12 494. For example, Kamil Franek is a business analytics professional with over 15 years  
13 of experience who focuses on technology companies.<sup>158</sup> As of late 2019, Mr. Franek noted that  
14 Google Maps generates revenue through two primary sources: Google's Maps APIs, Places  
15 APIs, and Routes APIs fees, such as those generated from Plaintiffs and Class members, from  
16 which his analysis approximated annual revenues to have been between \$650 and \$800 million,  
17 with the highest of the range being \$1 billion; and advertising through Google Maps, whether  
18 through ads on top of maps search results and listings or custom-branded maps pins, from which  
19 his analysis approximated annual revenues to have been \$3.5 billion.

20 495. In support of the approximate \$3.5 billion in annual revenue generated from  
21 advertising through Google Maps, Mr. Franek as of late 2019 compared per-user revenues of  
22 approximately \$25 for Facebook, \$9.20 for Twitter, \$7.50 for YouTube, and \$3.10 for Pinterest.  
23 Mr. Franek used a conservative estimate of \$3.50 of anticipated revenue per user for Google  
24 Maps, at a time when Google Maps had approximately 1 billion active users. As of late 2019,

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27 <sup>158</sup> <https://www.kamilfranek.com/>.

1 Mr. Franek noted that Google Maps was pushing more avenues for advertising through Google  
2 Maps. The total estimated annual revenue generated from Google Maps, including APIs sales  
3 and advertising, as of late-2019 was \$4.3 billion. Mr. Franek estimated the annual revenue to  
4 double within a few years to \$9 billion. As a standalone business, Mr. Franek estimated Google  
5 Maps being valued at \$50 billion as of late-2019.

6 496. Another analyst, Brian Nowack of Morgan Stanley, has estimated Google Maps  
7 having generated annual revenues from its advertising of approximately \$2.95 billion in 2019  
8 and having projected annual revenue growth to approximately \$4.8 billion in 2020 and  
9 approximately \$11 billion in 2023.

10 497. One bank has estimated that as a standalone product, Google Maps' market  
11 capitalization could reach \$61.5 billion.<sup>159</sup>

12 498. Google Maps also benefits from paid listings, displayed both through its own  
13 service and through Places APIs. One can zoom in on a map and search for restaurants, hotels,  
14 or any other businesses. A list of these businesses will appear. Advertising works in the sense  
15 that a paid listing will show up higher in the search results listing. Analysts have noted that a  
16 paid listing will also have a different color for its pin, and other types of custom branding on a  
17 pin. or attention provided to the business directly on a digital map.

18 499. Businesses can also be used as navigation points on a digital map, where the routes  
19 and directions expressly reference the business. This type of promotion can be another form of  
20 how Defendants monetize data and advertising through Google Maps.

21 500. An appealing attribute to advertisers through Google Maps is that typically when  
22 a user is searching for a location on Google Maps, they are conveying the type of company that  
23 they want to visit, the type of product or service, the time of the visit, and their location—all  
24 while often being ready to purchase the product or service. This data is extremely valuable for  
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26 <sup>159</sup> House Antitrust Report, at 230, n. 1,379 (citing Ross Sandler, BARCLAYS, ALPHABET INC.,  
27 STEADY COMPOUNDER, WITH PLENTY OF INNOVATION AHEAD 20 (Mar. 28, 2017)  
28 (on file with the House Antitrust Subcommittee)).



1 effective advertising.

2 501. Google Maps derives vast benefits, in part through advertising, from having more  
3 users of the Google Maps Platform and having them use Maps APIs, Places APIs, and Routes  
4 APIs.

5 502. In a partially redacted complaint filed on May 27, 2020, by Mark Brnovich,  
6 Arizona's Attorney General, in the *Arizona v. Google LLC* litigation before the Honorable Judge  
7 Timothy Thomason of the Superior Court of the State of Arizona, Maricopa County (Civil  
8 Number 2020-006219), the Arizona Attorney General alleged that in consideration for the use  
9 of Google's software products, including, without limitation, Google Maps, Google can collect  
10 data from users, including, without limitation, location data, in order for Google to develop,  
11 maintain, and improve its products and services and deliver advertising, even where Google  
12 may offer those products and services for free to users (generally, the allegations were that data  
13 collection occurred without user consent or in a misleading manner and in violation of state  
14 laws). An example provided was that if a user searched for restaurants near the user in Google  
15 Maps, Google collects the search term and information about that activity, such as the user's  
16 location and IP address. The Arizona Attorney General alleged that testimony from Google's  
17 former Vice President of Product for Google Maps and then Vice President of Product for  
18 Google Ads, Jack Menzel, supported the allegations that Google is able to offer tools to users,  
19 including, without limitation, Google Maps, in exchange for collection of data, such as location  
20 data, that Google uses for its products and services and for advertising (even if those products  
21 or services are offered for free). (*See, e.g.*, ¶¶ 25-26, 38, 56, 60, 80, 93, 141-43, 147, 150.)

22 503. Information collected through Google Maps, such as location data, helps give  
23 Defendants intimate user profiles, spanning billions of people and entities, which are a key  
24 source of Defendants' advantage in their advertising business and overall business.

25 *Further Evidence of the Value of the Monetary Credits*

26 504. Google derives value from user data. In 2012, Google publicly admitted that it  
27 utilized users' browsing data, paired with other sensitive and valuable personal information, to  
28

1 achieve “nowcasting” or “contemporaneous forecasting,” which Google’s then-Chief  
2 Economist, Hal Varian, equated to the ability to predict what is happening as it occurs.<sup>160</sup>

3 505. A 2015 article from TechCrunch accurately noted that “Data has become a  
4 strategic asset that allows companies to acquire or maintain a competitive edge.”<sup>161</sup> That article  
5 noted that the value of a single Internet user—or really, a single user’s data—varied from about  
6 \$15 to more than \$40.

7 506. In 2016, Professors Alessandro Acquisti, Curtis Taylor, and Liad Wagman  
8 published an article in the Journal of Economic Literature, entitled “*The Economics of Privacy*,”  
9 in which they stated the following, in part:

10 Such vast amounts of collected data have obvious and substantial economic value.  
11 Individuals’ traits and attributes (such as a person’s age, address, gender, income,  
12 preferences, and reservation prices, but also her clickthroughs, comments posted  
13 online, photos uploaded to social media, and so forth) are increasingly regarded as  
business assets that can be used to target services or offers, provide relevant  
advertising, or be traded with other parties.<sup>162</sup>

14 507. On June 6, 2018, Maria LaMagna published an article on MarketWatch entitled  
15 “*The sad truth about how much your Facebook data is worth on the dark web*,” in which study  
16 results found that a user’s online identity and data can be sold for \$1,200 on the dark web.<sup>163</sup>

17 508. Furthermore, the California Consumer Privacy Act of 2018, CAL. CIV. CODE §  
18 1798.100, *et seq.* (“CCPA”), recognizes that consumers’ personal data is a property right. Not  
19 only does the CCPA prohibit covered businesses from discriminating against consumers that  
20 opt-out of data collection, the CCPA also expressly provides the following, in part: “A business  
21 may offer financial incentives, including payments to consumers as compensation, for the  
22

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23 <sup>160</sup> K.N.C., *Questioning the searches*, THE ECONOMIST, June 13, 2012,

24 <https://www.economist.com/schumpeter/2012/06/13/questioning-the-searchers>.

25 <sup>161</sup> Pauline Glickman and Nicolas Gladly, *What’s the Value of Your Data?* TechCrunch, Oct. 13,  
2015, <https://techcrunch.com/2015/10/13/whats-the-value-of-your-data/>.

26 <sup>162</sup> Alessandro Acquisti, Curtis Taylor, and Liad Wagman, *The Economics of Privacy*, 54 J. of  
Econ. Literature 2, at 444 (June 2016),

27 <https://www.heinz.cmu.edu/~acquisti/papers/AcquistiTaylorWagman-JEL-2016.pdf>.

28 <sup>163</sup> <https://www.marketwatch.com/story/spooked-by-the-facebook-privacy-violations-this-is-how-much-your-personal-data-is-worth-on-the-dark-web-2018-03-20>.

1 collection of personal information, the sale of personal information, or the deletion of personal  
2 information. A business may also offer a different price, rate, level, or quality of goods or  
3 services to the consumer if that price or difference is directly related to the value provided to the  
4 business by the consumer's data." CAL. CIV. CODE § 1798.125(b)(1). The CCPA provides that  
5 "[a] business shall not use financial incentive practices that are unjust, unreasonable, coercive,  
6 or usurious in nature." CAL. CIV. CODE § 1798.125(b)(4).

7 509. Although Plaintiffs do not allege claims for relief under the CCPA, the language  
8 therein further supports the allegations that the monetary credits that Google Maps offered  
9 Plaintiffs and Class members are property belonging to Plaintiffs and Class members, in  
10 exchange for which Plaintiffs and Class members have provided Defendants with valuable data,  
11 which Defendants have monetized in several ways. Property is the right of any person to possess,  
12 use, enjoy, or dispose of a thing, including intangible things, such as data or communications.  
13 User data, including the data that Plaintiffs and Class members have transmitted to Google  
14 through using Maps APIs, Places APIs, and Routes APIs, is property under California law that  
15 Plaintiffs and Class members gave Google Maps in consideration for the Google Maps monetary  
16 credits provided to Plaintiffs and Class members, which is also property. The data that Plaintiffs  
17 and Class members transmitted to Google through use of Maps APIs, Places APIs, and Routes  
18 APIs has transactional or barter value, and Defendants recognize this by having exchanged in  
19 consideration for that data the monetary credits to use Maps APIs, Places APIs, and Routes  
20 APIs.

21 510. Such data is viewed as a form of currency in the e-commerce industry, and the  
22 cash value of such data is regularly quantified within Defendants' records and in ecommerce  
23 more generally.

24 511. For example, Google itself has set up a project called Google Screenwise Trends  
25 that paid users to add a browser extension that shared with Google the sites that users visited  
26 and how users used the sites. Google has paid the participants up to \$3 per week to have been  
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1 tracked and with gift cards of monetary credits.<sup>164</sup>

2 512. Examples of companies monetizing user data are not limited to Google. Brave has  
 3 offered a web browser that paid users to watch online targeted ads, while blocking out  
 4 everything else.<sup>165</sup> Reclaim has exchange platforms that allow users to sell their data to third-  
 5 party apps and websites.<sup>166</sup> Former U.S. presidential candidate Andrew Yang’s “Data Dividend  
 6 Project” aims to help users “[t]ake control of your personal data. If companies are profiting from  
 7 it, you should get paid for it.”<sup>167</sup> BIGtoken “is a platform to own and earn from your data. You  
 8 can use the BIGtoken application to manage your digital data and identity and earn rewards  
 9 when your data is purchased.”<sup>168</sup> Caden Inc. operates an app that aims to offer users a range of  
 10 payment options, ranging from \$5 per month, \$20 per month, and even thousands of dollars a  
 11 year, for access to users’ data, as reported in an article by Megan Graham of the Wall Street  
 12 Journal dated December 20, 2022, entitled “This New App Wants to Pay You to Share Your  
 13 Data for Advertising,” and noting that the idea of paying users for data was not new.<sup>169</sup> The  
 14 Nielsen Company, which is known for tracking television viewers’ behavior, has extended its  
 15

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16  
 17 <sup>164</sup> See Jack Marshall, *Google Pays Users for Browsing Data*, DigiDay, Feb. 10, 2012,  
<https://digiday.com/media/google-pays-users-for-browsing-data/>.

18 <sup>165</sup> Get Paid to Watch Ads in the Brave Web Browser, at: <https://lifelhacker.com/get-paid-to-watch-ads-in-the-brave-web-browser-1834332279#:~:text=Brave%2C%20a%20chromiumbased%20web%20browser%20that%20boasts%20an,a%20more%20thoughtful%20way%20than%20we%E2%80%99re%20accustomed%20to> (Lifehacker, April 26, 2019) (“The model is  
 19 entirely opt-in, meaning that ads will be disable by default. The ads you view will be converted  
 20 into Brave’s cryptocurrency, Basic Attention Tokens (BAT), paid out to your Brave wallet  
 21 monthly”).

22 <sup>166</sup> <https://killi.io/earn/>.

23 <sup>167</sup> How Does It Work, at: <https://www.datadividendproject.com/> (“Get Your Data Dividend ...  
 24 We’ll send you \$\$\$ as we negotiate with companies to compensate you for using your personal  
 25 data.”).

26 <sup>168</sup> [https://bigtoken.com/faq#general\\_0](https://bigtoken.com/faq#general_0) (“Third-party applications and sites access BIGtoken to  
 27 learn more about their consumers and earn revenue from data sales made through their platforms.  
 28 Our BIG promise: all data acquisition is secure and transparent, with consumers made fully aware  
 of how their data is used and who has access to it.”).

<sup>169</sup> Megan Graham, *This New App Wants to Pay You to Share Your Data for Advertising*, WALL  
 ST. J. (Dec. 20, 2022), [https://www.wsj.com/articles/this-new-app-wants-to-pay-you-to-share-your-data-for-advertising-11671490542?mod=hp\\_minor\\_pos1](https://www.wsj.com/articles/this-new-app-wants-to-pay-you-to-share-your-data-for-advertising-11671490542?mod=hp_minor_pos1).

1 reach to computers and mobile devices through the Nielsen Computer and Mobile Panel. By  
 2 installing the application on a computer, phone, tablet, e-reader, or other mobile device, Nielsen  
 3 tracks user activity, enters users into sweepstakes with monetary benefits, and enables users to  
 4 earn points worth up to \$50 per month.<sup>170</sup>

5 513. Ultimately, the monetary credits of \$200 per month that Google offers as  
 6 consideration to Plaintiffs and Class members to use its Maps APIs, Places APIs, and Routes  
 7 APIs is the following: (i) a property interest that is capable of precise definition—Google Maps  
 8 itself quantifies the value, and its value is inversely related to the amount of Maps APIs, Places  
 9 APIs, and Routes APIs that it can be exchanged for; (ii) are ascribed to each direct user of the  
 10 Google Maps Platform, over which only that user can expend on the Google Maps Platform;  
 11 and (iii) entitle Plaintiffs and Class members to a legitimate claim to those monetary credits  
 12 when deciding to use Google Maps’ Maps APIs, Places APIs, and Routes APIs, who give in  
 13 return to Google Maps valuable usage data, that Defendants can monetize in several ways,  
 14 including, without limitation, advertising. In many cases, such user’s data provides the context  
 15 for targeted advertising for Google, where Google combines the URL that the user is viewing  
 16 with what Google knows about that user (for example, through location data and geolocation),  
 17 to target the user in the context of the user’s web experience. Because of Google’s pervasive  
 18 presence on the Internet and its unparalleled reach and uncanny ability to target users, advertisers  
 19 are willing to pay a premium for Google’s advertisement tools.

20 *Anticompetitive Actions Are Occurring on Plaintiffs’ Property and on Plaintiffs’ Apps*  
 21 *and Websites, Not on Defendant’s Property, Apps, Websites, or Platforms.*

22 514. Once Plaintiffs and Class members purchase or expend monetary credits to get  
 23 Google’s Maps APIs, Places APIs, or Routes APIs, those APIs enable Plaintiffs and Class  
 24 members to use them on Plaintiffs and Class members’ own websites, apps, or back-office  
 25 procedures, which is their own property. The Maps APIs, Places APIs, or Routes APIs do not

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 27 <sup>170</sup> Kevin Mercandante, *Ten Apps for Selling Your Data for Cash*, Best Wallet Hacks, June 10,  
 28 2020, <https://wallethacks.com/apps-for-selling-your-data/>.

1 remain as Google Maps' property after Plaintiffs and Class members purchase or expend  
2 monetary credits for them; at that point of purchase or monetary-credit expenditure, the Maps  
3 APIs, Places APIs, or Routes APIs become the property of Plaintiffs and Class members. The  
4 Maps APIs, Places APIs, or Routes APIs become Plaintiffs and the Class members' content at  
5 that point, not Google Maps' content. Plaintiffs and Class Members use the Maps APIs, Places  
6 APIs, or Routes APIs on their own digital property, such as their apps or websites. The Maps  
7 APIs, Places APIs, or Routes APIs at that point are not being used on Google's own property,  
8 app, website, platform, or network.

9 515. The negative tying, exclusive dealing, and other anticompetitive actions are being  
10 committed not in connection with Google's property, website, platform, or network. Instead, the  
11 alleged negative tying, exclusive dealing, and other anticompetitive actions are being committed  
12 in connection with Plaintiffs and Class members' property, such as apps or websites, in terms  
13 of the Maps APIs, Places APIs, and Routes APIs, which became Plaintiffs and Class members'  
14 property after they purchased or expended monetary credits for them.

15 516. In contrast, this is not a fact pattern where Plaintiffs and Class members are using  
16 Google's Maps APIs, Places APIs, or Routes APIs on Defendants' own apps or websites and  
17 merely seeking to use those Maps APIs, Places APIs, or Routes APIs in different ways or with  
18 different designs on Defendants' own property, apps, or websites.

19 517. The anticompetitive actions do not concern how Plaintiffs or Class members use  
20 or view Maps APIs, Places APIs, or Routes APIs on Defendants' own property, apps, or  
21 websites.

22 518. It is Plaintiffs and Class members' property—the Maps APIs, Places APIs, or  
23 Routes APIs used on their own apps or websites—that Defendants seek to control by  
24 anticompetitive means.

25 519. The anticompetitive actions here—negative tying, exclusive dealing, self-  
26 preferencing, and monopolization (or in the alternative, attempted monopolization)—effectuate  
27 a scheme where Google Maps is strangling out the already thin ranks of competitors for  
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1 supplying maps APIs, places APIs, or routes APIs to any website, app, or property belonging to  
2 Plaintiffs and Class members, all outside Defendants' own property, apps, websites, platforms,  
3 or networks.

4 520. This class action is not about Google Maps or Defendants forbidding one  
5 competitor or a few competitors from engaging in commercial operations on user's profiles on  
6 Google Maps or Defendants' own property, apps, websites, platforms, or networks. It is a  
7 blanket prohibition against all competitors, not just a select few, all over the Internet and all over  
8 digital properties.

9 521. Defendants' anticompetitive actions prohibit what Plaintiffs, Class members, and  
10 Google Maps' competitors can do on Plaintiffs and Class members' own apps, websites, and  
11 other property outside of Google Maps.

12 522. To the extent that Defendants may insist that its negative tying, exclusive dealing,  
13 self-preferencing, and monopolization (or in the alternative, attempted monopolization) is  
14 immune from antitrust laws merely because they are just dictating the terms as to how Plaintiffs  
15 and Class members can use Google's Maps APIs, Places APIs, and Routes APIs, those  
16 arguments are factually inaccurate.

17 523. The alleged anticompetitive terms and enforcement do not concern how Plaintiffs  
18 and Class members use Google's Maps APIs; instead, the alleged anticompetitive terms and  
19 enforcement concern Plaintiffs and Class members being unable to use nor link competitors'  
20 places APIs or routes APIs.

21 524. The anticompetitive negative tying restrictions in the Terms of Service  
22 complained of herein do not concern the dictation of how Plaintiffs and Class members control,  
23 use, or design the Maps APIs that they had already purchased or expended monetary credits for  
24 from Google Maps. The control, use, or design of those Maps APIs that Plaintiffs and Class  
25 members purchased or expended monetary credits for from Google Maps is not what Defendants  
26 aim to dictate. Instead, the negative tying is aimed at forbidding Plaintiffs and Class members,  
27 who had already purchased or expended monetary credits for Maps APIs from Google, from  
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also purchasing, using, or linking places APIs or routes APIs from competitors with the already-purchased Maps APIs from Google. It is negative tying to force Plaintiffs and Class members to purchase or expend monetary credits for additional Places APIs or Routes APIs from Google Maps that were preferred to have been purchased or used from competitors. It is part of the anticompetitive schemes in totality to force Plaintiffs and Class members to exclusively use the Google Maps ecosystem and strangle out already-dwindling competition to Google Maps.

525. It is not the control, use, or design of the Maps APIs already purchased or monetary-credit expended from Google Maps that is the true goal of the negative tying in the Terms of Service; instead, it is the goal of forcing Plaintiffs and Class members to purchase or expend monetary credits for additional Places APIs or Routes APIs that otherwise would have been purchased from competitors or the forcing of Plaintiffs and Class members to not purchase those additional Places APIs or Routes APIs at all, whether from competitors or not.

526. Defendants cannot avoid antitrust laws merely by dictating policies.

(i) *Plaintiff Dream*

527. Due to the negative tying, exclusive dealing, and other alleged anticompetitive actions herein, once Plaintiff Dream purchased Google's Maps APIs, Dream could not use nor link any of competitors' Places APIs or Routes APIs.

528. The digital-mapping APIs to form the base of a digital map for Dream are maps APIs. Google's Maps APIs thus are alleged to be the tying product. Google Maps' monopoly share of the Digital Maps API Market, the barriers to entry that keep existing competitors and potential new ones at bay, and the sheer data advantage that Google has, especially in connection with its Maps APIs, considering, for example, the cross-app data sharing within the panoply of Google's other apps and tools, and with Google Maps being a default app on Android mobile phones, which gives Google Maps an additional advantage over competitors, are all reasons why Dream cannot feasibly avoid Google's Maps APIs in totality.

529. During the Class Period, Dream has reviewed, assessed, and searched for places APIs and routes APIs from competitors, including, without limitation, Bing, HERE, and

1 Mapbox, and Dream still wants to use places APIs or routes APIs from those competitors, in  
2 combination with Google's Maps APIs that Dream has used during the Class Period. The  
3 reasons for the search for competitors' places APIs and routes APIs are because they are  
4 relatively cheaper than Google's Places APIs or Routes APIs, and Dream believes that  
5 competitors' places APIs or routes APIs offer extra features or at the least, have comparable, if  
6 not better, quality.

7 530. Due to the Terms of Service and other anticompetitive actions alleged herein,  
8 Dream was unable to use any of Bing, HERE, and Mapbox's (among others) places APIs or  
9 routes APIs, in conjunction with any of Google's Maps APIs. Once Dream started using any of  
10 Google's Maps APIs, Dream must have foregone using any of competitors' preferred places  
11 APIs or routes APIs.

12 531. Dream was forced to continue purchasing and expending monetary credits on  
13 unwanted Google's Places APIs or Routes APIs.

14 532. But for the anticompetitive conduct alleged herein, including, without limitation,  
15 negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative,  
16 attempted monopolization), Dream would have preferred to explore, use, and link competitors'  
17 places APIs or routes APIs with Google's Maps APIs. At the least, Dream would have preferred  
18 to explore, use, and link either of places APIs or routes APIs from competitors such as, for  
19 example, Bing, HERE, or Mapbox.

20 533. There is sufficient demand from Dream to purchase or expend monetary credits  
21 for Google's Maps APIs and competitors' places APIs and routes APIs—even to use places  
22 APIs and routes APIs for free from competitors other than Google Maps—to link and use  
23 together on one app, on one webpage, on one website, or on one other type of digital display or  
24 screen for Dream's customers or potential customers to view on one app, on one webpage, on  
25 one website, or on one other type of digital display or screen.

26 534. But Defendants' anticompetitive schemes alleged herein render it infeasible from  
27 an economic perspective—and indeed, forbidden from a contractual perspective—for Dream to  
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1 purchase or expend monetary credits for any of Google's Maps APIs and use and link a  
2 competitors' places APIs or routes APIs in such a fashion. Dream has been forced to use only  
3 Google's Maps APIs, Places APIs, or Routes APIs, to the exclusion of competitors' places APIs  
4 or routes APIs.

5 535. It would not make economic nor practical sense for Dream to create one digital  
6 map using only Google's Maps APIs and then create an entirely separate and unlinked digital  
7 map using only competitors' places APIs or routes APIs. Users would be confused, frustrated,  
8 and abandon the app if they were made to navigate between two entirely different and unlinked  
9 digital-map experiences. It does not make economic nor practical sense for Dream to devote  
10 money, monetary credits, time, effort, or digital real estate to (i) display on one app, on one  
11 webpage, on one website, or on one other type of digital display or screen for Dream's customers  
12 or potential customers to view a digital map created from purchased or monetary-credit-  
13 expended Maps APIs from Google, and then also (ii) use places APIs or routes APIs from  
14 competitors on an entirely separate and unlinked app, webpage, website, or digital display or  
15 screen for Dream's customers or potential customers to view.

16 536. The ability to use and link maps APIs, places APIs, or routes APIs together on  
17 one digital screen or display on one app, webpage, or website is critical to the user's experience  
18 and to the likelihood of the user's patronage of Dream. If the user is required to view the maps  
19 APIs, places APIs, or routes APIs on entirely separate and unlinked screens, that user would  
20 simply abandon the app, webpage, or website or stop interacting with it altogether. Routing  
21 users to an entirely separate and unlinked app, webpage, website, or digital screen is not a  
22 reasonable substitute. The competitive alternative and best use for all stakeholders—Plaintiffs  
23 and Class members, indirect users, and competition generally—is for Dream to have Google's  
24 Maps APIs and competitors' places APIs and routes API used and linked on one digital screen  
25 or display on one app, webpage, or website.

26 537. Once Dream had used one of Google's Maps APIs, it has been locked into Google  
27 Maps' ecosphere and cannot unwind or disband the digital mapping created without substantial  
28

1 cost, in terms of money, time, and effort, as well as the opportunity cost of having mapping  
2 unavailable to the public, that renders the process infeasible. It does not make financial sense  
3 nor is worth the time, effort, and risk of shutting down or disbanding the app, webpage, or  
4 website to switch to an entirely new digital map based totally on non-Google Maps' digital-  
5 mapping APIs. Part of the risk is the loss of patronage while the app, webpage, or website is  
6 being rebuilt.

7 538. Dream knew that it could not violate the TOS because it was dealing with Google.  
8 Violations of the TOS are under Google Maps' watchful eye. Under the TOS Section 1.4,  
9 customers must provide to Google Maps each authorized domain and app that uses any of  
10 Google's Maps APIs, Places APIs, or Routes APIs. Under the TOS Section 3.2.2(c), at Google's  
11 request, customers must submit their domains, apps, and projects to Google for review to ensure  
12 compliance. And under the TOS Section 5.1, Google may suspend Google's Maps APIs, Places  
13 APIs, and Routes APIs without prior notice if customers breach the TOS.

14 539. Throughout the Class Period, Dream spent approximately at least (i) \$6.53 on  
15 Google's Maps APIs, including, without limitation, on the Maps API, Dynamic Maps API, and  
16 Dynamic Street View API, (ii) \$40.51 on Google's Places APIs, including, without limitation,  
17 the Autocomplete – Per Request, Autocomplete without Places Details – Per Session,  
18 Geocoding API, Places API, Places Details API, Atmosphere Data API, and Contact Data API,  
19 and (iii) \$1,394.36 on Google's Routes APIs, including, without limitation, the Distance Matrix  
20 API, Distance Matrix Advanced API, and Directions API. This equates to approximately  
21 \$1,441.40 spent in total.<sup>171</sup>

22 540. During the Class Period, for Dream's account, it was given monetary credits up  
23 to a maximum of \$200 per month. This meant that each month, if total spending on any of or  
24 the combination of all three of Maps APIs, Places APIs, and Routes APIs—added together—  
25

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26 <sup>171</sup> Dream's expenditure on Google's Maps APIs, Places APIs, and Routes APIs alleged herein  
27 occurred during the Class Period and well before Dream retained Plaintiffs' counsel in connection  
28 with this action.

1 was over \$200, then the \$200 applied to the total spending for Maps APIs, Places APIs, and  
2 Routes APIs, and then Dream was billed for the remainder. The monetary credits were fungible  
3 in terms of whether they were expended on Maps APIs, Places APIs, and Routes APIs. The  
4 \$200 in monetary credits were not designated to be expended in certain proportion to any of the  
5 Maps APIs, Places APIs, or Routes APIs nor were they earmarked to be expended on any one  
6 of the Maps APIs, Places APIs, or Routes APIs in particular; instead, once spending for any of  
7 the three or all three combined was over \$200, then the monetary credits simply applied to all  
8 three, with the remainder being billed to Dream. More monetary credits having been expended  
9 on any one of the Maps APIs, Places APIs, or Routes APIs merely resulted in additional money  
10 having been spent on the other of the Maps APIs, Places APIs, or Routes APIs. Dream spent at  
11 least \$456.64 in monetary credits during the Class Period.

12 541. The monetary credits had value to Dream, which Dream received in consideration  
13 for providing Defendants with valuable data about its use and that of its app or website visitors  
14 when using Google’s Maps APIs, Places APIs, and Routes APIs. Such data provided value to  
15 Defendants in several ways, including, without limitation, through helping Defendants monetize  
16 the data or through advertising efforts.

17 542. Dream spent approximately at least \$984.76 in total above the monetary credits  
18 in expenditure for Google’s Maps APIs, Places APIs, and Routes APIs, which was calculated  
19 by adding together the \$6.53 spent on Maps APIs, \$40.51 spent on Places APIs, and \$1,394.36  
20 spent on Routes APIs, equating to \$1,441.40, and then subtracting the \$456.64 in monetary  
21 credits from that, equating to \$984.76.

22 (ii) *Plaintiff Getify*

23 543. Plaintiff Getify developed an app called “RestaurNote” that allowed users to make  
24 notations about experiences that related to their physical location, among other uses. For  
25 instance, if a user had a memorable meal at a restaurant and wanted to order it again—or ordered  
26 poorly and wanted to avoid the error next time—the user could make a note for the next time  
27 that the user went to that restaurant and for other users’ observations. A mobile web app is  
28

1 intended for use on mobile devices (such as phones or tablets) and is built using web  
2 technologies (as opposed to native mobile apps that are built for Android or iOS).

3 544. RestaurNote is intended to be a free app for consumers. And Google Maps'  
4 original pricing structure provided for this: Google provided sufficient monetary credits for  
5 Maps APIs, Places APIs, and Routes APIs that even moderately sized businesses could expect  
6 to rarely exceed and even if so, could reasonably budget for. RestaurNote's strategy was not to  
7 sell consumers' data to restaurants or other venues; instead, its strategy was to offer  
8 businesses—restaurants or other venues—options to send targeted coupons and other  
9 promotions to consumers on the app for a fee that those businesses would pay to RestaurNote.  
10 For example, for a monthly fee to RestaurNote, businesses could upload their information—for  
11 example, menus—onto RestaurNote.

12 545. However, in the middle of 2018 (as alleged above), Google Maps announced a  
13 drastic change in its pricing and monetary-credit structure that significantly impacted the amount  
14 that RestaurNote would pay. Given that RestaurNote was intended to be a free app to consumers,  
15 this made the app unworkable, and Getify indefinitely paused its development once the app was  
16 stable and usable, with limited access given to family and friends to keep fees from Google  
17 Maps under control. This was despite the fact that Getify ran through substantial amounts of  
18 monetary credits offered by Google Maps in order to induce it to use digital-mapping APIs, and  
19 Getify expended significant time, effort, and costs to have developed the app to launch.

20 546. The increased costs to RestaurNote under the new pricing and monetary-credit  
21 structure of Google's Maps APIs, Places APIs, and Routes APIs were too high and without  
22 limits and thus rendered RestaurNote relatively obsolete in the sense that Getify has opened it  
23 only to a select few family and friends; absent the anticompetitive actions alleged herein,  
24 RestaurNote would have been able to have been launched for consumers (aside from family and  
25 friends) and marketed to businesses.

26 547. Due to the negative tying, exclusive dealing, and other alleged anticompetitive  
27 actions, once Plaintiff Getify used Google's Maps APIs, Getify could not use any of  
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competitors' Places APIs or Routes APIs.

548. The digital-mapping APIs to form the base of a digital map for Getify are maps APIs. Google's Maps APIs thus are alleged to be the tying product. Google Maps' monopoly share of the Digital Maps API Market, the barriers to entry that keep existing competitors and potential new ones at bay, and the sheer data advantage that Google has, especially in connection with its Maps APIs, considering, for example, the cross-app data sharing within the panoply of Google's other apps and tools, and with Google Maps being a default app on Android mobile phones, which gives Google Maps an advantage over competitors, are all reasons why Getify cannot feasibly avoid Google's Maps APIs in totality

549. During the Class Period, Getify has reviewed, assessed, and searched for places APIs and routes APIs from competitors, including, without limitation, OpenStreetMaps (a free provider), Mapbox, USGS, 51-Degrees, and Telenav, and Getify still wants to use and link places APIs and routes APIs from those competitors with Google's Maps APIs that Getify has used during the Class Period. The reason for the search for competitors' places APIs and routes APIs is because they are relatively cheaper than Google's Places APIs or Routes APIs, and Getify believes that competitors' places APIs or routes APIs offer extra features or at the least, have comparable, if not better, quality. According to Getify in particular, Google's Places APIs are the most egregiously overpriced, because they are otherwise rudimentary, nonproprietary, and commodity-type data, and competitors offer better quality places APIs than Google Maps. Overall, Getify has observed Google Maps to be the most expensive option, while competitors offer places APIs and routes APIs at materially cheaper prices—or even for free.

550. Due to the Terms of Service and other anticompetitive actions alleged herein, Getify was unable to use any of OpenStreetMaps (a free provider), Mapbox, Mapquest, USGS, 51-Degrees, and Telenav's (among others) places APIs or routes APIs. Once Getify started using any of Google's Maps APIs, Getify must have foregone using any of competitors' preferred places APIs or routes APIs.

551. Getify was forced to continue purchasing and expending monetary credits on



1 unwanted Google's Places APIs, and Getify was forced to not use routes APIs at all, although  
2 Getify wanted to use routes APIs for RestaurNote. Getify could not afford to use Google's  
3 Routes API.

4 552. But for the anticompetitive conduct alleged herein, including, without limitation,  
5 negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative,  
6 attempted monopolization), Getify would have preferred to explore, use, and link competitors'  
7 places APIs or routes APIs with Google's Maps APIs. Getify cannot afford to use Google's  
8 Routes APIs and cannot use competitors' routes APIs because Getify is already using Google's  
9 Maps and Places APIs, so Getify does not use routes APIs at all.

10 553. There is sufficient demand from Getify to purchase or expend monetary credits  
11 for Google's Maps APIs and competitors' places APIs and Routes APIs—even to use the places  
12 APIs and routes APIs for free from competitors other than Google Maps—to link and use  
13 together on one app, on one webpage, on one website, or on one other type of digital display or  
14 screen for Getify's customers or potential customers to view on one app, on one webpage, on  
15 one website, or on one other type of digital display or screen.

16 554. But Defendants' anticompetitive schemes alleged herein render it infeasible from  
17 an economic perspective—and indeed, forbidden from a contractual perspective—for Getify to  
18 purchase or expend monetary credits for Google's Maps APIs and use and link a competitors'  
19 places APIs or routes APIs in such a fashion. Getify has been forced to use only Google's Maps  
20 APIs and Places APIs—to the exclusion of competitors' places APIs or routes APIs.

21 555. It would not make economic nor practical sense for Getify to create one digital  
22 map using only Google's Maps APIs and then create an entirely separate and unlinked digital  
23 map using only competitors' places APIs or routes APIs. Users of the app would be confused,  
24 frustrated, and abandon the app if they were made to navigate between two entirely different  
25 and unlinked digital-map experiences. It does not make economic nor practical sense for Getify  
26 to devote money, monetary credits, time, effort, or digital real estate to (i) use on one app, one  
27 webpage, one website, or one other type of digital display or screen for Getify's customers or  
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1 potential customers to view a digital map created from purchased or monetary-credit-expended  
2 Maps APIs from Google Maps, and then also (ii) use places APIs or routes APIs from  
3 competitors on an entirely separate and unlinked app, webpage, website, or other separate and  
4 unlinked type of digital display or screen for Getify's customers or potential customers to view.

5 556. The ability to use maps APIs, places APIs, or routes APIs together and linked on  
6 one digital screen or display on one app, webpage, or website is critical to the user's experience  
7 and to the likelihood of the user's patronage of Getify and RestaurNote. If the user is required  
8 to view the maps APIs, places APIs, or routes APIs on entirely separate and unlinked screens,  
9 that user would simply abandon the app, webpage, or website or stop interacting with it  
10 altogether. Routing users to an entirely separate and unlinked app, webpage, website, or digital  
11 screen is not a reasonable substitute. The competitive alternative and best use for all  
12 stakeholders—Plaintiffs and Class members, indirect users, and competition broadly—is for  
13 Getify to have Google's Maps APIs and competitors' places APIs and routes APIs linked on  
14 one digital screen or display on one app, webpage, or website.

15 557. Once Getify has used Google's Maps APIs, it has been locked into Google Maps'  
16 ecosphere and cannot unwind or disband the digital mapping created without substantial cost,  
17 in terms of money, time, and effort, as well as the opportunity cost of having mapping  
18 unavailable to the public, that renders the process infeasible. It does not make financial sense  
19 nor is worth the time, effort, and risk of shutting down or disbanding RestaurNote to switch to  
20 an entirely new digital map based totally on non-Google Maps' APIs. Part of the risk is the loss  
21 of patronage while the app, webpage, or website is being rebuilt.

22 558. Getify knew that it could not violate the TOS because it was dealing with Google.  
23 Violations of the TOS are under Google Maps' watchful eye. Under the TOS Section 1.4,  
24 customers must provide to Google Maps each authorized domain and app that uses any of  
25 Google's Maps APIs, Places APIs, or Routes APIs. Under the TOS Section 3.2.2(c), at Google's  
26 request, customers must submit their domains, apps, and projects to Google for review to ensure  
27 compliance. And under the TOS Section 5.1, Google may suspend Google's Maps APIs, Places  
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1 APIs, and Routes APIs without prior notice if customers breach the TOS.

2 559. Throughout the Class Period, Getify spent approximately at least (i) \$32.42 on  
3 Google's Maps APIs, including, without limitation, on the Dynamic Maps API and Maps Static  
4 API, and (ii) \$0.53 on Google's Places APIs, including, without limitation, the Places API,  
5 Places Details API, Atmosphere Data API, and Contact Data API. This equates to approximately  
6 \$32.95 spent in total.<sup>172</sup>

7 560. Throughout the Class Period, Getify spent at least \$15.22 in monetary credits. The  
8 monetary credits were fungible in terms of whether they were expended on Maps APIs or Places  
9 APIs. The monetary credits were not designated to be expended in certain proportion to any of  
10 the Maps APIs or Places APIs nor were they earmarked to be expended on any one of the Maps  
11 APIs or Places APIs in particular; instead, the monetary credits simply applied to both, with the  
12 remainder being billed to Getify. More monetary credits having been expended on any one of  
13 the Maps APIs or Places APIs merely resulted in additional money having been spent on the  
14 other of the Maps APIs or Places APIs.

15 561. The monetary credits had value to Getify, which Getify received in consideration  
16 for providing Defendants with valuable data about its use and that of RestaurNote's users when  
17 using Google's Maps APIs and Places APIs. Such data provided value to Defendants in several  
18 ways, including, without limitation, through helping Defendants monetize the data or through  
19 advertising efforts.

20 562. Getify spent approximately at least \$17.73 in total above the monetary credits in  
21 expenditure for Google's Maps APIs and Places APIs, which was calculated by adding together  
22 the \$32.42 spent on Maps APIs and \$0.53 spent on Places APIs, equating to \$32.95, and then  
23 subtracting the \$15.22 in monetary credits from that, equating to \$17.73.

24 563. Getify notes that there are several competitive advantages for Plaintiffs and Class  
25 members (and their indirect users) to be allowed to use Google's Maps APIs linked with  
26

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27 <sup>172</sup> Getify's expenditure on Google's Maps APIs and Places APIs alleged herein occurred during  
28 the Class Period and well before Getify retained Plaintiffs' counsel in connection with this action.

competitors' places APIs or routes APIs, on a single digital map available on an app or website.

564. Google's anticompetitive actions also disable Getify from having a fallback backup for RestaurNote, which is the ability for an app to continue working in the event of a failure of APIs that it relies upon. This need for a fallback backup was experienced recently from Google Maps' shutdown, where Google Maps' alleged anticompetitive actions disabled RestaurNote from having such a fallback backup. It is industry standard practice for app or website developers to avoid a single point of failure design, which is the ability to avoid a single external provider of APIs for critical functionality. Digital-mapping APIs are such critical functionality for Getify and RestaurNote. When a digital-mapping API provider shuts down or is performing slowly or poorly, as Google Maps had recently, RestaurNote should be able to rely on alternative providers. But it cannot because of the anticompetitive conduct alleged herein.

565. Getify and RestaurNote are also disabled from caching Google's Maps APIs and Places APIs. Caching is the temporary storage of data retrieved from a provider, such as Google Maps, for varying periods of time. This is an important strategy that many apps and websites employ, in order to reduce the amount of repeat (and thus wasted and costly) re-accessing of the data from the provider. But Google Maps forbids such caching.

566. Getify has observed that, on the one hand, Google's prohibition against using map caching to direct competitors of Google Maps in each of the Digital Maps API, Digital Places API, and Digital Routes API Markets that use Google's Maps APIs, Places APIs, and Routes APIs as inputs in their own businesses, while, on the other hand, Google Maps itself allows caching for its own products, is another tool used to unreasonably exclude the already dwindling competition to Google Maps in the Relevant Antitrust Products Markets.

567. And Getify has observed that Google's self-preferencing in connection with Google Maps caching has caused anticompetitive harm to Plaintiffs and the Class. For example, strangling out competition through, in part, self-preferencing on map caching, Google Maps better ensures that its customers must continue to call its APIs for every single request, even

1 within mere seconds in between multiple calls that are likely to retrieve the same data, so that  
2 Google can charge for those additional API calls. But allowing a customer, such as Getify, to  
3 cache digital-mapping APIs retrieved from Google Maps, for even just very brief periods of  
4 time, would allow customers to potentially reduce the costs risks to purchasing Google's Maps  
5 APIs, Places APIs, and Routes APIs. This is partially why permitting caching has been observed  
6 by Getify to be an industry standard. Moreover, by allowing caching, Google Maps would  
7 enable customers, such as Plaintiffs and the Class, to still provide digital-mapping data to users  
8 of their apps or websites, while Google Maps experiences a shutdown, which it has recently.

9 568. Getify notes that Google Maps does not even offer full Places APIs nor Routes  
10 APIs to retrieve all types of data that app or website developers would like to use and link on  
11 digital maps. For example, RestaurNote would like to retrieve more fulsome ranking,  
12 commentary, and review information about restaurants and use and link it with Google's Maps  
13 APIs. But much of this data is not available from Google's Places APIs. RestaurNote is not even  
14 permitted by Google Maps to get this information from RestaurNote's own users or from  
15 competitors' APIs or other sources and use and link that with data retrieved from Google's Maps  
16 APIs. Nor is RestaurNote permitted to use and link its own data about places details on a digital  
17 map created with Google's Maps APIs.

18 (iii) *Plaintiff Sprinter*

19 569. Plaintiff Sprinter is an e-commerce automotive parts shop located in Northeast  
20 Philadelphia. During the global Covid pandemic, Sprinter also began ordering personal  
21 protective equipment, such as masks, to distribute to frontline workers. It found that maps APIs,  
22 places APIs, and routes APIs (particularly routes APIs) are highly valuable in displaying digital-  
23 mapping information on its website, in order to help local customers find their business.

24 570. When Sprinter initially became aware of Google's high prices for its Places APIs  
25 and Routes APIs, it searched for providers as an alternative to or in combination with Google's  
26 Places APIs and Routes APIs. Sprinter found competing providers of places APIs and routes  
27 APIs that offered significantly cheaper prices, even for free, and of comparable quality, if not  
28

1 better.

2 571. Due to the negative tying, exclusive dealing, and other alleged anticompetitive  
3 actions herein, once Plaintiff Sprinter used any of Google's Maps APIs, Places APIs, or Routes  
4 APIs, Sprinter could not use any of competitors' maps APIs, places APIs, or routes APIs.

5 572. During the Class Period, Sprinter has reviewed, assessed, and searched for places  
6 APIs and routes APIs from competitors, including, without limitation, Mapbox, Mapquest,  
7 OpenStreetMaps, and Bing. Sprinter still wants to use places APIs from these competitors, in  
8 combination with Google's Routes APIs. The reason for the search for competitors' places APIs  
9 and routes APIs is because they are relatively cheaper than Google's Places APIs or Routes  
10 APIs, including some that were approximately 60% cheaper and even free, and Sprinter believes  
11 that competitors' places APIs or routes APIs offer extra features or at the least, have comparable  
12 quality, if not better.

13 573. Due to the Terms of Service and other anticompetitive actions alleged herein,  
14 during the Class Period, Sprinter was unable to use any of Mapbox, Mapquest, OpenStreetMaps,  
15 or Bing's (among others) places APIs, in conjunction with any of Google's Maps APIs or Routes  
16 APIs. Once Sprinter started using any of Google's Maps APIs, Places APIs, or Routes APIs,  
17 Sprinter must have foregone using any of competitors' preferred places APIs.

18 574. During the Class Period, Sprinter was forced to continue purchasing or expending  
19 monetary credits on using unwanted Google's Places APIs.

20 575. But for the anticompetitive conduct alleged herein, including, without limitation,  
21 negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative,  
22 attempted monopolization), Sprinter would have preferred to explore and use competitors'  
23 places APIs, in conjunction with Google's Routes APIs.

24 576. There is sufficient demand from Sprinter to purchase or expend monetary credits  
25 for Google's Maps APIs and Routes APIs and competitors' places APIs—even to use the Places  
26 APIs for free from competitors other than Google—to link and use them together on one app,  
27 one webpage, one website, or one other type of digital display or screen for Sprinter's customers  
28

1 or potential customers to view on one app, one webpage, one website, or one other type of digital  
2 display or screen.

3 577. But Defendants' anticompetitive schemes alleged herein render it infeasible from  
4 an economic perspective—and indeed, forbidden from a contractual perspective—for Sprinter  
5 to purchase or expend monetary credits for Google's Maps APIs and Routes APIs and use and  
6 link a competitors' places APIs in such fashion. Indeed, Sprinter has been forced to use only  
7 Google's Maps APIs, Places APIs, and Routes APIs—to the exclusion of competitors' maps  
8 APIs, places APIs, or routes APIs.

9 578. It would not make economic nor practical sense for Sprinter to create one digital  
10 map using only Google's Maps APIs and Routes APIs and then create an entirely separate and  
11 unlinked digital map using only competitors' places APIs. Users would be confused, frustrated,  
12 and abandon the app if they were made to navigate between two entirely different and unlinked  
13 digital-map experiences. It does not make economic nor practical sense for Sprinter to devote  
14 money, monetary credits, time, effort, or digital real estate to (i) use on one app, one webpage,  
15 one website, or one other type of digital display or screen for Sprinter's customers or potential  
16 customers to view a digital map created from purchased or monetary-credit-expended Maps  
17 APIs and Routes APIs from Google Maps, and then also (ii) use places APIs from competitors  
18 on an entirely separate and unlinked app, webpage, website, or other separate and unlinked type  
19 of digital display or screen for Sprinter's customers or potential customers to view.

20 579. Sprinter alleges that the ability to use and link maps APIs, places APIs, or routes  
21 APIs together on one digital screen or display on one app, webpage, or website is critical to the  
22 user's experience and to the likelihood of the user's patronage of Sprinter. If the user is required  
23 to view the maps APIs, places APIs, or routes APIs on entirely separate and unlinked screens,  
24 that user would simply abandon the app, webpage, or website or stop interacting with it  
25 altogether. Routing users to an entirely separate and unlinked app, webpage, website, or digital  
26 screen is not a reasonable substitute. The competitive alternative and best use for all  
27 stakeholders—Plaintiffs and Class members, indirect users, and competition generally—is for  
28



1 Sprinter to have Google's Maps APIs and Routes APIs and competitors' places APIs linked on  
2 one digital screen on one app, webpage, or website.

3 580. Sprinter alleges that during the Class Period, once it has used one of Google's  
4 Maps APIs or Routes APIs, it has been locked into Google Maps' ecosphere and cannot unwind  
5 or disband the digital mapping created without substantial cost, in terms of money, time, and  
6 effort, as well as the opportunity cost of having mapping unavailable to the public, that renders  
7 the process infeasible, in order to create a new digital map based totally on non-Google Maps'  
8 APIs. It does not make financial sense nor is worth the time, effort, and risk of shutting down  
9 or disbanding the app, webpage, or website to switch to an entirely new digital map based totally  
10 on non-Google Maps' APIs. Part of the risk is the loss of patronage while the app, webpage, or  
11 website is being rebuilt.

12 581. Sprinter knew that it could not violate the TOS because it was dealing with  
13 Google. Violations of the TOS are under Google Maps' watchful eye. Under the TOS Section  
14 1.4, customers must provide to Google Maps each authorized domain and app that uses any of  
15 Google's Maps APIs, Places APIs, or Routes APIs. Under the TOS Section 3.2.2(c), at Google's  
16 request, customers must submit their domains, apps, and projects to Google for review to ensure  
17 compliance. And under the TOS Section 5.1, Google may suspend Google's Maps APIs, Places  
18 APIs, and Routes APIs without prior notice if customers breach the TOS.

19 582. Sprinter's Director recalls having expended and depleted monetary credits and  
20 having spent money on each of Google's Maps APIs, Places APIs, and Routes APIs during the  
21 Class Period. Several credit cards for Sprinter were associated with its Google Maps account  
22 through the GCP, and Sprinter's Director recalls having spent money on each of Google's Maps  
23 APIs, Places APIs, and Routes APIs, in addition to the monetary credits that were expended and  
24 depleted. Although the Director remembers having spent money on each of Google's Maps  
25 APIs, Places APIs, and Routes APIs, the GCP account was closed and the credit cards used for  
26 Sprinter were cancelled. Sprinter was able to find one record reflecting a charge of \$5.74 in  
27 early February 2020 for a Maps API, for which it is unclear whether this was money charged to  
28

1 Sprinter in addition to the depletion of monetary credits. But Sprinter was unable to access and  
2 review past statements from Google's Maps APIs, Places APIs, and Routes APIs and the usage  
3 of monetary credits and additional monetary spending. The Director's memory of Sprinter  
4 having spent money on each of Maps APIs, Places APIs, and Routes APIs during the Class  
5 Period is based, in part, on the memory of the staggering prices and charges for each, which was  
6 the catalyst for Sprinter's Director to have researched competitors' offerings and identify  
7 preferred competitors, and Sprinter's Director's memory of the negative tying terms that forbade  
8 the product linking, despite the Director's ultimate identification of competitors that he  
9 preferred. Sprinter's records will be available in discovery.

10 583. The monetary credits had value to Sprinter, which Sprinter received in  
11 consideration for providing Defendants with valuable data about its use and that of its app or  
12 website visitors when using Google's Maps APIs, Places APIs, and Routes APIs. Such data  
13 provided value to Defendants in several ways, including, without limitation, through helping  
14 Defendants monetize the data or through advertising efforts.

15 584. Sprinter was forced to remove digital mapping from its app and website during  
16 the Class Period.

17 585. Even if Sprinter is not a representative of the negative tying claim, it is still a  
18 representative of the exclusive dealing claim and the Section 2 claims plead in totality. In  
19 totality, the anticompetitive actions have resulted in anticompetitive effects and harm in all of  
20 the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market,  
21 including, without limitation, anticompetitive price increases and reductions in monetary  
22 credits, quality, and innovation in each of the markets, but for the anticompetitive conduct.  
23 Sprinter has suffered anticompetitive harm and damages.

24 586. The anticompetitive actions in totality serve to lock-in Sprinter, Plaintiffs, and the  
25 Class into the Google Maps ecosphere. They serve to exclude competitors in any of the Digital  
26 Maps API Market, Digital Places API Market, and Digital Routes API Market. By using the  
27 anticompetitive schemes to disable Plaintiffs and Class members from purchasing places APIs  
28

and routes APIs from competitors, Google forces those Plaintiffs and Class members to purchase Places APIs and Routes APIs from Google Maps and further entrench those Plaintiffs and Class members into the Google Maps ecosphere, making them more reliant on Google's Maps APIs as well. This helps further exclude competition on the merits in each of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, foreclosing competitors from customers and scale to advance technology and benefit from the flywheel of innovation, and further erecting barriers to entry. This results in if Plaintiffs and Class members purchased any of Google's Maps APIs, then they still have been victims of anticompetitive harm and damages from Google's monopolization through having paid prices or expended monetary credits for them, that would have been cheaper, but for the anticompetitive actions that strangled out competition. The anticompetitive actions in totality are alleged to enhance and at the least, maintain Google's monopoly power in the Digital Maps API Market itself as well.

587. The alleged anticompetitive actions in totality forecloses competition on the merits in the Digital Maps APIs Market, Digital Places APIs Market, and Digital Routes APIs Market.

588. The anticompetitive actions in totality are alleged to have caused consolidation in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, and this has enabled Google Maps to charge alleged supracompetitive prices, degrade quality and innovation, reduce output, supply, and variety, exclude competition, and elevate barriers to entry, resulting in supracompetitive prices and degraded quality in each of Google's Maps APIs, Places APIs, and Routes APIs, but for the alleged anticompetitive conduct.

589. The consistencies in each Plaintiffs' experiences further reinforce the importance of the class action mechanism in this Action.

#### **V. DEFENDANTS' ACTIONS AFFECTED INTERSTATE COMMERCE**

590. Defendants engage in interstate commerce and activities substantially affecting interstate commerce, including, without limitation, providing products or tools, such as Google Maps, Waze, Gmail, YouTube, Android OS, and search, to app and website developers, other

1 users, and consumers throughout the U.S.

2 591. Defendants' activities as alleged herein were within the flow of and substantially  
3 affected interstate commerce. Defendants sell Google's Maps APIs, Places APIs, and Routes  
4 APIs across state lines throughout the U.S.

5 592. Plaintiffs and Class members use Google's Maps APIs, Places APIs, and Routes  
6 APIs to provide products and services to their customers throughout the U.S.

7 593. The adverse effects on competition in the relevant antitrust products markets of  
8 the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market  
9 as a result of the alleged anticompetitive schemes—negative tying, exclusive dealing, self-  
10 preferencing, and monopolization (or in the alternative, attempted monopolization)—have been  
11 more than substantial throughout the U.S.

12 594. For context, Defendants do not publicly disclose specific financial metrics for  
13 Google Maps. But Defendants and analysts have reported throughout the Class Period that  
14 Google Maps has more than a billion users per month. Experienced analysts have estimated that  
15 Google Maps' annual revenues as of late-2019 have ranged between \$2.95 billion to \$4.3 billion,  
16 projections for 2020 annual revenue to have been approximately \$4.8 billion, projections during  
17 the Class Period for annual revenue to reach approximately \$9 billion, and projections for 2023  
18 annual revenue of approximately \$11 billion. As a standalone business, Google Maps has been  
19 estimated by analysts and a bank to have ranged between approximately \$50 billion and \$61.5  
20 billion during the Class Period. A material component of these annual revenues is alleged to  
21 have been generated through the anticompetitive practices alleged herein.

22 595. A substantial volume of commerce throughout the U.S. is alleged to have been  
23 adversely affected by the alleged anticompetitive schemes.

24 596. The alleged anticompetitive schemes have caused a pernicious effect on  
25 commerce throughout the U.S.

## 26 **VI. CLASS ACTION ALLEGATIONS**

27 597. Plaintiffs bring this action on behalf of themselves and as a class action under  
28

1 Federal Rules of Civil Procedure 23(a), 23(b)(1), 23(b)(2), and 23(b)(3), on behalf of the  
 2 following class (“Class”):

3 From April 13, 2018, through the date of adjudication or resolution of this action  
 4 (“Class Period”), all entities or persons in the United States who are (i) direct  
 5 purchasers of or (ii) direct expenders of monetary credits for any of Google’s Maps  
 APIs, Places APIs, or Routes APIs.

6 598. Specifically excluded from the Class are the following: Defendants; officers,  
 7 directors, or employees of any Defendant; any entity in which any Defendant has a controlling  
 8 interest; any affiliate, legal representative, heir, or assign of any Defendant; any person acting  
 9 on their behalf; any judicial officer presiding over this action and his/her immediate family  
 10 members; the judicial staff; and any juror assigned to this action.

11 599. **Ascertainability:** The Class is readily ascertainable, and the records for them  
 12 should exist, including, without limitation, in Defendants and Google’s own records and  
 13 transaction data.

14 600. **Numerosity:** Due to the nature of the trade and commerce involved, there are  
 15 hundreds of thousands, if not millions, of geographically dispersed Class members, the exact  
 16 number and their identities being known to Defendants. Individual joinder in this action is  
 17 impracticable.

18 601. **Typicality:** Plaintiffs’ claims are typical of the Class members’ claims. The  
 19 factual and legal bases of Defendants’ liability are the same and resulted in injury to Plaintiffs  
 20 and Class members. Plaintiffs and Class members sustained damages arising out of Defendants’  
 21 common course of conduct in violation of the laws alleged herein. Each Class member’s  
 22 damages and injuries were directly caused by Defendants’ wrongful conduct.

23 602. **Commonality:** There are questions of fact and law common to the Class  
 24 members, including the following, without limitation:

- 25 a. Whether there are relevant antitrust products markets that include each of the  
 26 Digital Maps API Market, the Digital Places API Market, and the Digital  
 27 Routes API Market;

- b. Whether Defendants or Google Maps have monopoly power in the relevant products markets;
- c. Whether Defendants or Google Maps have sufficient market or economic power in the relevant products markets;
- d. Whether maps APIs, places APIs, or routes APIs are separate products;
- e. Whether Defendants or Google Maps engaged in unlawful negative tying;
- f. Whether Defendants or Google Maps engaged in unlawful exclusive dealing;
- g. Whether Defendants or Google Maps engaged in unlawful self-preferencing;
- h. Whether Defendants or Google Maps engaged in unlawful monopolization;
- i. Whether Defendants or Google Maps engaged in unlawful attempted monopolization;
- j. Whether the *per se* test applies;
- k. Whether a quick-look test applies;
- l. Whether a rule-of-reason test applies;
- m. Whether procompetitive effects outweighed anticompetitive effects and even if so, whether the procompetitive effects were narrowly tailored for the objectives;
- n. Whether the unlawful conduct harmed competition;
- o. Whether Plaintiffs and Class members suffered antitrust injury;
- p. Whether Defendants or Google Maps violated state laws;
- q. Whether Plaintiffs and Class members suffered damages of any kind;
- r. Whether Plaintiffs and Class members are entitled to declaratory or injunctive relief and to their attorneys' fees, costs, and expenses; and
- s. The appropriate Class-wide damages measure.

603. **Adequacy:** Plaintiffs will fairly and adequately protect the Class members' interests. Plaintiffs' interests are aligned with and not antagonistic to or conflicting with those of the Class members. Plaintiffs have retained counsel competent and experienced in

prosecuting class actions and antitrust litigation to represent themselves and the Class.

604. **Predominance:** Questions of fact or law common to the Class members predominate over any questions affecting only individual Class members.

605. **Superiority:** A class action is superior to other available methods for the fair and efficient adjudication of this controversy. The prosecution of separate actions by individual Class members would impose heavy burdens on the courts and Defendants and would create a risk of inconsistent or varying adjudications of the questions of fact and law common to the Class. On the other hand, a class action would achieve substantial economies of effort and expense and would assure uniformity of decisions as to persons similarly situated without sacrificing procedural fairness or bringing about other undesirable results. Absent a class action, it would not be feasible for the vast majority of Class members to seek redress for the violations of law alleged herein.

606. **Injunctive and declaratory relief:** By way of their conduct described in the complaint, Defendants have acted on grounds that apply generally to the proposed Class. Accordingly, injunctive relief or corresponding declaratory relief is appropriate with respect to the Class as a whole.

607. Addressing any potential, speculative windfall for claimants at this nascent stage is inapplicable and premature. For example, a recovery or settlement involved for those Class members who only expended monetary credits on Google's Maps APIs, Places APIs, or Routes APIs (who did not spend money above the monetary credits on any of Google's Maps APIs, Places APIs, and Routes APIs) could seek redress only in terms of monetary credits (absent facts learned otherwise in discovery). And those Class members who only expended monetary credits on Google's Maps APIs, Places APIs, or Routes APIs (who did not spend money above the monetary credits on any of Google's Maps APIs, Places APIs, and Routes APIs) nevertheless have standing to pursue declarative and injunctive relief on behalf of the Class.

## **VII. CALIFORNIA LAW APPLIES TO THE ENTIRE CLASS**

608. California's substantive laws apply to every Class member, regardless of where



1 in the U.S. the Class member resides. The Terms of Service explicitly state that California law  
2 will govern all disputes arising out of or relating to the Terms of Service, regardless of conflict  
3 of laws rules. By choosing California law for the resolution of disputes covered by its Terms of  
4 Service, Defendants concede that it is appropriate for this Court to apply California law to the  
5 instant dispute.

6 609. Further, California's substantive laws may be constitutionally applied to the  
7 claims of Plaintiffs and Class members under the Due Process Clause, *see* U.S. CONST. amend.  
8 XIV, § 1, and the Full Faith and Credit Clause, *see* U.S. CONST. art. IV, § 1, of the U.S.  
9 Constitution. California has significant contact or significant aggregation of contacts with the  
10 claims asserted by Plaintiffs and Class members, thereby creating state interests that ensure that  
11 the choice of California state law is not arbitrary or unfair. Defendants' decisions to reside in  
12 California and avail themselves of California's laws and to engage in the challenged conduct  
13 from and emanating out of California render the application of California law to the claims  
14 herein constitutionally permissible. The application of California laws to the Class is also  
15 appropriate under California's choice of law rules because California has significant contacts  
16 with the claims of Plaintiffs and Class members, and California has the greatest interest in  
17 applying its laws here.

#### 18 **VIII. TOLLING OF THE STATUTE OF LIMITATIONS**

19 610. The statutes of limitations did not begin to run because Plaintiffs did not and could  
20 not discover their claims through the exercise of reasonable diligence prior to the initiation of  
21 Plaintiffs and their counsel's investigation within the statute of limitations.

22 611. Plaintiffs had no knowledge of Defendants' anticompetitive conduct or facts  
23 sufficient to place them on inquiry notice of the claims asserted herein prior to the initiation of  
24 Plaintiffs and their counsel's investigation within the statute of limitations.

25 612. As described herein, Plaintiffs and Class members suffered economic loss as a  
26 result of Defendants' negative tying, exclusive dealing, self-preferencing, and monopolization  
27 (or in the alternative, attempted monopolization) in the relevant antitrust products markets of  
28

1 the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API  
2 Market. Other than dealing directly with Google Maps when using Google's Maps API, Places  
3 APIs, and Routes APIs, Plaintiffs had no direct contact nor interaction with Defendants and had  
4 no means from which they could have discovered Defendants' wrongful conduct.

5 613. Plaintiffs first learned about information in the public domain sufficient to put it  
6 on notice of Defendants' alleged anticompetitive conduct when the House Antitrust Report was  
7 released around October 6, 2020.

8 614. Before then, it was reasonable for Plaintiffs not to have suspected that Defendants  
9 were engaging in any unlawful anticompetitive behavior.

10 615. Plaintiffs allege a continuing course of unlawful conduct by Defendants, including  
11 conduct within the applicable limitations periods. That conduct has inflicted continuing and  
12 accumulating harm within the applicable statutes of limitations.

13 616. For these reasons, the statutes of limitations applicable to Plaintiffs and Class  
14 members' claims have been tolled with respect to the claims asserted herein.

15 617. Additionally and alternatively, application of the fraudulent-concealment doctrine  
16 tolled the statutes of limitations on Plaintiffs and Class members' claims.

17 618. Plaintiffs had no knowledge of Defendants' negative tying, exclusive dealing,  
18 self-preferencing, and monopolization (or in the alternative, attempted monopolization) in the  
19 relevant antitrust products markets of the Digital Maps API Market, the Digital Places API  
20 Market, and the Digital Routes API Market or of facts sufficient to place them on inquiry notice  
21 of their claims, prior to the initiation of Plaintiffs and their counsel's investigation within the  
22 statute of limitations. Plaintiffs first learned about information in the public domain sufficient  
23 to put them on notice of Defendants' alleged anticompetitive conduct no earlier than when the  
24 House Antitrust Report was released around October 6, 2020.

25 619. Defendants concealed their illicit conduct by failing to disclose their negative  
26 tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted  
27 monopolization) in the relevant antitrust products markets of the Digital Maps API Market, the  
28

Digital Places API Market, and the Digital Routes API Market.

620. Because Defendants' antitrust violations were self-concealing and affirmatively concealed by Defendants, Plaintiffs had no knowledge of Defendants' antitrust violations or of any facts or information that would have caused a reasonably diligent person to suspect Defendants of having wrongfully conducted negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative, attempted monopolization) in the relevant antitrust products markets of the Digital Maps API Market, the Digital Places API Market, and the Digital Routes API Market, prior to the initiation of Plaintiffs and their counsel's investigation within the statute of limitations.

621. Therefore, by operation of Defendants' fraudulent concealment, the statutes of limitations applicable to Plaintiffs and Class members' claims were tolled throughout the Class Period.

## **IX. CAUSES OF ACTION**

### **COUNT ONE: Tying in Violation of Sherman Act Sections 1 & 3 (15 U.S.C. §§ 1, 3) (Against All Defendants)**

622. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

623. Defendants' conduct violates Sections 1 and 3 of the Sherman Act, which prohibit every "contract, combination in the form of trust or otherwise, or conspiracy, in restraint of trade or commerce," whether foreign or domestic. 15 U.S.C. §§ 1, 3.

624. Defendants through contractual arrangements have imposed unlawful negative tying, whereby Google's products in the Digital Maps API Market are the tying products, and the negatively tied products are Google's products in the Digital Places API Market and Digital Routes API Market, to the detriment of Plaintiffs and the Class.

625. Defendants' negative tying practices are a *per se* violation of antitrust laws.

626. In the alternative, Defendants' negative tying violates the "quick look" and "rule of reason" standards because Defendants' negative tying harmed competition in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market. The negative

1 tying provides no procompetitive benefits and, even if it did, the anticompetitive effects  
2 substantially outweigh any asserted procompetitive effects and/or are not the least restrictive  
3 method to achieve any such procompetitive benefits. The negative tying serves no legitimate or  
4 pro-competitive purpose that could justify the anti-competitive effects. The negative tying  
5 unreasonably restrains competition. And the restraints described herein are substantially more  
6 restrictive than necessary to achieve any procompetitive ends.

7 627. Defendants' conduct affects interstate commerce.

8 628. Defendants' conduct has substantial anticompetitive effects, including, without  
9 limitation, stabilized or increased prices (and reduced value of monetary credits), decreased  
10 output or variety, and diminished quality or innovation.

11 629. As a direct and proximate result of the negative tying, Plaintiffs and Class  
12 members have suffered and continue to suffer antitrust injury, harm, and damages to their  
13 businesses and property.

14 630. Plaintiffs and Class members' injuries are of the type that the U.S. federal antitrust  
15 laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive  
16 conduct.

17 631. On behalf of themselves and Class members, Plaintiffs seek injunctive relief  
18 barring Defendants from engaging in the anticompetitive conduct alleged herein, under Clayton  
19 Act Section 16, 15 U.S.C. § 26. The violations set forth above and the effects thereof are  
20 continuing and will continue and cause Plaintiffs and Class members irreparable injury, unless  
21 injunctive relief is granted.

22 632. Plaintiffs and Class members have suffered and continue to suffer monetary  
23 damages as a direct and proximate result of Defendants' illegal agreements, contracts,  
24 combinations, trusts, and/or conspiracy. They have thus been and continue to be injured and  
25 damaged in their respective businesses and property in an amount to be determined according  
26 to proof at trial and are entitled to recover threefold the damages sustained, pursuant to Clayton  
27 Act Section 4, 15 U.S.C. § 15. Alternatively, Plaintiffs and Class members are entitled to a  
28

judgment of disgorgement against Defendants in an amount to be determined at trial.

**COUNT TWO: Tying in Violation of Clayton Act Section 3  
(15 U.S.C. § 14)  
(Against All Defendants)**

633. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

634. Digital Maps APIs, Digital Places APIs, and Digital Routs APIs are products. Plaintiffs allege that these APIs are treated more like products than code. Indeed, Google itself has recognized Maps APIs, Places APIs, and Routes APIs as “Products” on its websites and webpages during the Class Period.

635. Defendants through contractual arrangements have imposed unlawful negative tying, whereby Google’s products in the Digital Maps API Market are the tying products, and the negatively tied products are Google’s products in the Digital Places API Market and Digital Routes API Market, to the detriment of Plaintiffs and the Class.

636. The effects of Defendants’ negative tying are to “substantially lessen competition” or “tend to create a monopoly[.]” 15 U.S.C. § 14.

637. Defendants’ conduct affects interstate commerce.

638. Defendants’ conduct has substantial anticompetitive effects, including, without limitation, stabilized or increased prices (and reduced value of monetary credits), decreased output or variety, and diminished quality or innovation.

639. As a direct and proximate result of the negative tying, Plaintiffs and Class members have suffered and continue to suffer antitrust injury, harm, and damages to their businesses and property.

640. Plaintiffs and Class members’ injuries are of the type that the U.S. federal antitrust laws were designed to prevent and flow directly from Defendants’ unlawful, anticompetitive conduct.

641. On behalf of themselves and Class members, Plaintiffs seek injunctive relief barring Defendants from engaging in the anticompetitive conduct alleged herein, under Clayton

Act Section 16, 15 U.S.C. § 26. The violations set forth above and the effects thereof are continuing and will continue and cause Plaintiffs and Class members irreparable injury, unless injunctive relief is granted.

642. Plaintiffs and Class members have suffered and continue to suffer monetary damages as a direct and proximate result of Defendants' illegal agreements, contracts, combinations, trusts, and/or conspiracy. They have thus been and continue to be injured and damaged in their respective businesses and property in an amount to be determined according to proof at trial and are entitled to recover threefold the damages sustained, pursuant to Clayton Act Section 4, 15 U.S.C. § 15. Alternatively, Plaintiffs and Class members are entitled to a judgment of disgorgement against Defendants in an amount to be determined at trial.

**COUNT THREE: Exclusive Dealing in Violation of Sherman Act Sections 1 & 3**  
**(15 U.S.C. §§ 1, 3)**  
**(Against All Defendants)**

643. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

644. Defendants' conduct violates Sections 1 and 3 of the Sherman Act, which prohibit every "contract, combination in the form of trust or otherwise, or conspiracy, in restraint of trade or commerce," whether foreign or domestic. 15 U.S.C. §§ 1, 3.

645. Defendants through contractual arrangements have imposed unlawful exclusive dealing in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, to the detriment of Plaintiffs and the Class. The exclusive dealing has substantially foreclosed competition: Defendants' exclusive dealing has resulted in foreclosure of a substantial share of each of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market.

646. Defendants' exclusive dealing harmed competition in the Digital Maps API market, Digital Places API market, and Digital Routes API market. The exclusive dealing provides no procompetitive benefits and, even if it did, the anticompetitive effects substantially outweigh any asserted procompetitive effects and/or are not the least restrictive method to

1 achieve any such procompetitive benefits. The exclusive dealing serves no legitimate or pro-  
2 competitive purpose that could justify the anti-competitive effects. The exclusive dealing  
3 unreasonably restrains competition. And the restraints described herein are substantially more  
4 restrictive than necessary to achieve any procompetitive ends.

5 647. Defendants' conduct affects interstate commerce.

6 648. Defendants' conduct has substantial anticompetitive effects, including, without  
7 limitation, stabilized or increased prices (and reduced value of monetary credits), decreased  
8 output or variety, and diminished quality or innovation.

9 649. As a direct and proximate result of the exclusive dealing, Plaintiffs and Class  
10 members have suffered and continue to suffer antitrust injury, harm, and damages to their  
11 businesses and property.

12 650. Plaintiffs and Class members' injuries are of the type that the U.S. federal antitrust  
13 laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive  
14 conduct.

15 651. On behalf of themselves and Class members, Plaintiffs seek injunctive relief  
16 barring Defendants from engaging in the anticompetitive conduct alleged herein, under Clayton  
17 Act Section 16, 15 U.S.C. § 26. The violations set forth above and the effects thereof are  
18 continuing and will continue and cause Plaintiffs and Class members irreparable injury, unless  
19 injunctive relief is granted.

20 652. Plaintiffs and Class members have suffered and continue to suffer monetary  
21 damages as a direct and proximate result of Defendants' illegal agreements, contracts,  
22 combinations, trusts, and/or conspiracy. They have thus been and continue to be injured and  
23 damaged in their respective businesses and property in an amount to be determined according  
24 to proof at trial and are entitled to recover threefold the damages sustained, pursuant to Clayton  
25 Act Section 4, 15 U.S.C. § 15. Alternatively, Plaintiffs and Class members are entitled to a  
26 judgment of disgorgement against Defendants in an amount to be determined at trial.



**COUNT FOUR: Exclusive Dealing in Violation of Clayton Act Section 3  
(15 U.S.C. § 14)  
(Against All Defendants)**

653. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

654. Maps APIs, Digital Places APIs, and Digital Routs APIs are products. Plaintiffs allege that these APIs are treated more like products than code. Indeed, Google itself has recognized Maps APIs, Places APIs, and Routes APIs as “Products” on its websites and webpages during the Class Period.

655. Defendants through contractual arrangements have imposed unlawful exclusive dealing in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market, to the detriment of Plaintiffs and the Class.

656. The effects of Defendants’ exclusive dealing are to “substantially lessen competition” or “tend to create a monopoly[.]” 15 U.S.C. § 14.

657. Defendants’ conduct affects interstate commerce.

658. Defendants’ conduct has substantial anticompetitive effects, including, without limitation, stabilized or increased prices (and reduced value of monetary credits), decreased output or variety, and diminished quality or innovation.

659. As a direct and proximate result of the negative tying, Plaintiffs and Class members have suffered and continue to suffer antitrust injury, harm, and damages to their businesses and property.

660. Plaintiffs and Class members’ injuries are of the type that the U.S. federal antitrust laws were designed to prevent and flow directly from Defendants’ unlawful, anticompetitive conduct.

661. On behalf of themselves and Class members, Plaintiffs seek injunctive relief barring Defendants from engaging in the anticompetitive conduct alleged herein, under Clayton Act Section 16, 15 U.S.C. § 26. The violations set forth above and the effects thereof are continuing and will continue and cause Plaintiffs and Class members irreparable injury, unless

injunctive relief is granted.

662. Plaintiffs and Class members have suffered and continue to suffer monetary damages as a direct and proximate result of Defendants' illegal agreements, contracts, combinations, trusts, and/or conspiracy. They have thus been and continue to be injured and damaged in their respective businesses and property in an amount to be determined according to proof at trial and are entitled to recover threefold the damages sustained, pursuant to Clayton Act Section 4, 15 U.S.C. § 15. Alternatively, Plaintiffs and Class members are entitled to a judgment of disgorgement against Defendants in an amount to be determined at trial.

**COUNT FIVE: Monopolization in Violation of Sherman Act Section 2  
(15 U.S.C. § 2)  
(Against All Defendants)**

663. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

664. Defendants' conduct violates Sherman Act Section 2, which prohibits the "monopoliz[ation] [of] any part of the trade or commerce among the several States, or with foreign nations[.]" 15 U.S.C. § 2.

665. The Digital Maps API Market, Digital Places API Market, and Digital Routes API Market are valid Relevant Antitrust Products Markets.

666. Google Maps possesses monopoly power in each of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market.

667. Defendants have engaged in negative tying, exclusive dealing, and self-preferencing, in totality, in order to unlawfully acquire and maintain Google Maps' monopoly power in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market.

668. Defendants' alleged anticompetitive actions, in totality, have unlawfully excluded competition and competitors in the Relevant Antitrust Products Markets and have erected and raised barriers to entry. The alleged anticompetitive actions, in totality, was designed to and has lessened competition, increased prices (and reduced value of monetary credits), reduced

1 availability, reduced output, reduced diversity, reduced quality, reduced innovation, and  
2 otherwise unfairly advantaged and aggrandized Google Maps in the Relevant Antitrust Products  
3 Markets, separate and apart from having superior products, business acumen, or historic  
4 accident.

5 669. Defendants' alleged anticompetitive actions, in totality, harmed competition in  
6 the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market. The  
7 alleged anticompetitive activity provides no procompetitive benefits and, even if it did, the  
8 anticompetitive effects substantially outweigh any asserted procompetitive effects and/or are  
9 not the least restrictive method to achieve any such procompetitive benefits. The alleged  
10 anticompetitive activity serves no legitimate or pro-competitive purpose that could justify the  
11 anti-competitive effects. The alleged anticompetitive activity unreasonably restrains  
12 competition. And the restraints described herein are substantially more restrictive than necessary  
13 to achieve any procompetitive ends.

14 670. Defendants' conduct affects interstate commerce.

15 671. Defendants' conduct has substantial anticompetitive effects, including, without  
16 limitation, stabilized or increased prices (and reduced value of monetary credits), decreased  
17 output or variety, and diminished quality or innovation.

18 672. As a direct and proximate result of the alleged anticompetitive activity, Plaintiffs  
19 and Class members have suffered and continue to suffer antitrust injury, harm, and damages to  
20 their businesses and property.

21 673. Plaintiffs and Class members' injuries are of the type that the U.S. federal antitrust  
22 laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive  
23 conduct.

24 674. On behalf of themselves and Class members, Plaintiffs seek injunctive relief  
25 barring Defendants from engaging in the anticompetitive conduct alleged herein, under Clayton  
26 Act Section 16, 15 U.S.C. § 26. The violations set forth above and the effects thereof are  
27 continuing and will continue and cause Plaintiffs and Class members irreparable injury, unless  
28

injunctive relief is granted.

675. Plaintiffs and Class members have suffered and continue to suffer monetary damages as a direct and proximate result of Defendants' illegal anticompetitive conduct. They have thus been and continue to be injured and damaged in their respective businesses and property in an amount to be determined according to proof at trial and are entitled to recover threefold the damages sustained, pursuant to Clayton Act Section 4, 15 U.S.C. § 15. Alternatively, Plaintiffs and Class members are entitled to a judgment of disgorgement against Defendants in an amount to be determined at trial.

**COUNT SIX: Attempted Monopolization in Violation of Sherman Act Section 2  
(15 U.S.C. § 2)  
(Against All Defendants)**

676. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

677. Defendants' conduct violates Sherman Act Section 2, which prohibits the "attempt to monopolize . . . any part of the trade or commerce among the several States, or with foreign nations[.]" 15 U.S.C. § 2.

678. The Digital Maps API Market, Digital Places API Market, and Digital Routes API Market are valid Relevant Antitrust Products Markets.

679. Defendants possess specific intent to have Google Maps monopolize each of the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market.

680. Defendants course of conduct has the dangerous probability of causing Google Maps to achieve monopoly power over the Relevant Antitrust Products Markets.

681. Defendants have engaged in negative tying, exclusive dealing, and self-preferencing, in totality, in order to unlawfully acquire Google Maps' monopoly power in the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market.

682. Defendants' alleged anticompetitive actions, in totality, have unlawfully excluded competition and competitors in the Relevant Antitrust Products Markets and have erected and raised barriers to entry. The alleged anticompetitive actions, in totality, was designed to and has

1 lessened competition, increased prices (and reduced value of monetary credits), reduced  
2 availability, reduced output, reduced diversity, reduced quality, reduced innovation, and  
3 otherwise unfairly advantaged and aggrandized Google Maps in the Relevant Antitrust Products  
4 Markets, separate and apart from having superior products, business acumen, or historic  
5 accident.

6 683. Defendants' alleged anticompetitive actions, in totality, harmed competition in  
7 the Digital Maps API Market, Digital Places API Market, and Digital Routes API Market. The  
8 alleged anticompetitive activity provides no procompetitive benefits and, even if it did, the  
9 anticompetitive effects substantially outweigh any asserted procompetitive effects and/or are  
10 not the least restrictive method to achieve any such procompetitive benefits. The alleged  
11 anticompetitive activity serves no legitimate or pro-competitive purpose that could justify the  
12 anti-competitive effects. The alleged anticompetitive activity unreasonably restrains  
13 competition. And the restraints described herein are substantially more restrictive than necessary  
14 to achieve any procompetitive ends.

15 684. Through their course of conduct, Defendants have attempted to and are attempting  
16 to have Google Maps monopolize the Relevant Antitrust Products Markets, in violation of  
17 Sherman Act Section 2 (15 U.S.C. § 2).

18 685. Defendants' conduct affects interstate commerce.

19 686. Defendants' conduct has substantial anticompetitive effects, including, without  
20 limitation, stabilized or increased prices (and reduced value of monetary credits), decreased  
21 output or variety, and diminished quality or innovation.

22 687. As a direct and proximate result of the alleged anticompetitive activity, Plaintiffs  
23 and Class members have suffered and continue to suffer antitrust injury, harm, and damages to  
24 their businesses and property.

25 688. Plaintiffs and Class members' injuries are of the type that the U.S. federal antitrust  
26 laws were designed to prevent and flow directly from Defendants' unlawful, anticompetitive  
27 conduct.

689. On behalf of themselves and Class members, Plaintiffs seek injunctive relief barring Defendants from engaging in the anticompetitive conduct alleged herein, under Clayton Act Section 16, 15 U.S.C. § 26. The violations set forth above and the effects thereof are continuing and will continue and cause Plaintiffs and Class members irreparable injury, unless injunctive relief is granted.

690. Plaintiffs and Class members have suffered and continue to suffer monetary damages as a direct and proximate result of Defendants' illegal anticompetitive conduct. They have thus been and continue to be injured and damaged in their respective businesses and property in an amount to be determined according to proof at trial and are entitled to recover threefold the damages sustained, pursuant to Clayton Act Section 4, 15 U.S.C. § 15. Alternatively, Plaintiffs and Class members are entitled to a judgment of disgorgement against Defendants in an amount to be determined at trial.

**COUNT SEVEN: Violation of the California Unfair Competition Law  
(Cal. Bus. & Prof. Code §§ 17200, *et seq.*)  
(Against All Defendants)**

691. Plaintiffs hereby incorporate by reference the allegations above as if fully set forth herein.

692. Defendants' conduct, acts, and practices, as described herein, violate California's Unfair Competition Law (Cal. Bus. & Prof. Code §§ 17200, *et seq.*), which prohibits any unlawful, unfair, or fraudulent business act or practice.

693. Plaintiffs may bring this Action under California's Unfair Competition Law because Defendants have offices and continuing operations in California, including, without limitation, Mountain View, California. Further, Google's California office is responsible for, in meaningful part, making or implementing decisions relating to Google's Maps APIs, Places APIs, and Routes APIs. And pursuant to the TOS, venue, personal jurisdiction, and applicable law is consented to in this District.

694. Defendants have engaged in unlawful negative tying, exclusive dealing, self-preferencing, and monopolization (or in the alternative and at the least, attempted

monopolization), in connection with Google Maps' Maps APIs, Places APIs, and Routes APIs.

695. Plaintiffs and the Class have standing to bring this claim under California Unfair Competition Law, as they have directly suffered injury in fact and lost money or property as a result of Defendants' unlawful and unfair competition.

696. As a direct result of Defendants' conduct, acts, and practices, which unlawfully disadvantage Plaintiffs and Class members, the asserted harm will continue unabated.

697. Plaintiffs and Class members are entitled to treble damages.

698. Plaintiffs and Class members also seek injunctive and declaratory relief.

### **X. PRAYER FOR RELIEF**

WHEREFOR, on behalf of themselves and Class members, Plaintiffs respectfully request the Court for a judgment at trial for the following:

a. Certification of this case as a class action on behalf of the Class pursuant to Fed. R. Civ. P. 23(a), 23(b)(1), 23(b)(2), and 23(b)(3), an order that notice of this class action be given to Class members, as provided by Fed. R. Civ. P. 23(c)(2), and appointment of Plaintiffs as class representatives and its attorneys as class counsel;

b. An order declaring that Defendants' actions violate the law;

c. Awards to Plaintiffs and Class members treble to the amount of damages actually sustained by reason of Defendants' unlawful actions alleged herein, plus the reasonable costs of this Action, including, without limitation, attorneys' fees and litigation costs and expenses, and pre- and post-judgment interest;

d. Orders of such declarative, injunctive, and equitable relief as are necessary to correct the unlawful market effects caused by Defendants' conduct; and

e. Awards of such other relief that the Court deems just, reasonable, and appropriate.

### **JURY DEMAND**

Plaintiffs demand a trial by jury on all issues so triable.



1 Dated: January 2, 2024

2  
3 /s/ Mario Simonyan

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